Statement of proposals

Proposed Waste Minimisation and Management Plan and Proposed Waste Assessment

Introduction

This statement of proposal has been prepared as part of the Special Consultative Procedure in accordance with section 83 of the Local Government Act 2002 and in-line with part 4 of territorial authorities in relation to waste management and minimisation in the Waste Minimisation Act 2008 (WMA)

Dunedin City Council (Council) is consulting on both its Waste Minimisation and Management Plan 2020 (WMMP) and the Waste Assessment 2018 (WMA)

The WMA provides a situational analysis informed by the future forecast issues and demand and the suitability of options within this proposal.

The WA sets the context of where we are now, provides a stocktake of known services and facilities in the Dunedin district (DCC) and, evaluates a range of options for meeting future demand for collection, recovery, recycling, treatment, and disposal whether provided by council or otherwise.

The WA informed the review of Council’s current WMMP and, to a lesser extent the Waste Futures project which is ongoing and which sits outside of this consultation (can be accessed via www.dunedin.govt.nz/waste-futures (https://www.dunedin.govt.nz/council/council-projects/waste-futures)

Waste Assessment 2018

Every effort was made to make a full and balanced assessment of waste and resource recovery, education, services and facilities in the Dunedin District including: analysing existing data, undertaking audits, talking with the community groups and requesting information and data from commercial waste service providers in the district.

In addition to this Council staff facilitated a series of stakeholder engagement meetings and worked with other organisations to promote two waste minimisation events to raise the profile of DCC’s planning processes and promote waste minimisation and resource recovery as an opportunity to be developed further as we move towards zero waste and inclusive with circular economy outcomes.


Waste Minimisation and Management Plan 2020

The WMMP is a guiding document which outlines Council’s aspirations and approach:
• The WMMP provides the strategy context; sets out Council’s Vision, Goals, Guiding Principles and Targets.
• The WMMP presents an Implementation Pathway; objectives, policies and methods that connects and allows for the ongoing investigations and development of the Waste Futures project.

The Council has a statutory responsibility to; promote effective and efficient waste minimisation, and for this purpose, to adopt a waste management and minimisation plan. This requires a review under s50 Review of waste management and minimisation plans i.e.; Councils current WMMP 2013 which was informed by the WA 2012. Before undertaking the review, Council must prepare a WA.

Council has reviewed its current WMMP 2013 and has decided to amend its WMMP in accordance with s44 Requirements when preparing, amending, or revoking plans.

Why is Council proposing an amended WMMP?

The waste and resource recovery sector is amidst a time of rapid change and growth. The issues and demands of the future means that there will need to be more planning and investment in services and infrastructure across New Zealand to deal with the challenges ahead, to build resilience and support for a circular economy future.

In addition to Councils role, Dunedin’s people and industries are integral to the success of this WMMP 2020.

DCC plans in accordance with the goals of the New Zealand Waste Strategy (2010);
• Goal 1: Reducing the harmful effects of waste
• Goal 2: Improving the efficiency of resource use
And for this purpose, has consulted with the Medical Officer of Health.

Our Vision for the future has been updated to reflect changes within the waste sector, people’s attitudes towards waste, and communicates that a more holistic approach will be taken.

Why have we changed the title of the plan?

To place Waste Minimisation ahead of Waste Management, making a subtle assertion that reflects the waste hierarchy i.e. reduce, re-use, recycle, resource recovery, treatment, and disposal.

Te mahere whakamimiti para – Waste Minimisation and Management Plan 2020

Vision - Wawata

We have a duty to protect and enhance Dunedin’s natural environment and resources for those generations who come after us (mō tatou, ā, mō kā uri ā, muri ake nei).

Dunedin is actively committed to zero waste, inclusive of a circular economy, to enhance the health of our environment and people by 2030.

Our Goals have been updated to be more ambitious.
Goals - Whāika

Goal 1: Advocate, educate and enable waste minimisation, recycling and resource recovery
- advocate for a holistic approach to waste minimisation and management which embraces the concepts of kaitiakitaka (including the ethic of stewardship) and Ki Uta, Ki Tai.
- promote circular economies to maximise the use of products and resources
- promote the stewardship of resources and the diversion of waste from landfill (reduce, reuse, repurpose) to protect the natural environment for future generations

Goal 2: Encourage social enterprise and commercial development
Explanation
- build on initiatives to support circular economies
- reduce reliance on external markets for recyclable materials – facilitate regional and national market development

Goal 3: Collect information to enable informed decision making
Explanation
- support and promote the National Waste Data Framework

Goal 4: Minimise the harmful effects of waste
Explanation
- protect both public health and the environment from the adverse effects of waste through regulation, and upholding best practice standards

Goal 5: Provide infrastructure to meet goals and objectives
We have introduced targets for reducing carbon emissions associated with waste which are aligned with C40 cities - Advancing Towards Zero Waste Declaration, which is supported by the Compact of Mayors.

Targets - Pārure

1) Reduce the municipal solid waste generation per capita by at least 15% by 2030 compared to 2015.
2) Reduce the amount of municipal solid waste disposed to landfill and incineration by at least 50% by 2030 compared to 2015.
3) Increase the diversion rate away from landfill and incineration to at least 70% by 2030

Our Treaty Partners
This plan acknowledges Māori Perspectives as Treaty Partners in support of their kaitiaki role.
We have updated our WMMP 2020 to reflect the Māori culture throughout the document and we have included the Guiding Principle of Kaitiakitaka.
Kaitiakitaka

Kāi Tahu see their existence as an integral part of Te Ao Tūroa (the natural world). For Kāi Tahu, all natural resources – air, land, water and indigenous biodiversity – are taoka, or treasures, derived from the atua (gods) and left by the tipuna (ancestors) to provide and sustain life. Kāi Tahu whānau have an inherited role as kaitiaki to ensure the life-supporting functions of the environment are maintained and protected for those who come after us. The stewardship of resources, development of circular economies and the diversion of waste from landfills safeguards the life-supporting capacity of Te Ao Tūroa.

How will the council implement the Plan?

The council will implement the proposed waste minimisation and management activities via its objectives, polices and methods which are outlined under three headings;

- Governance, leadership and engagement
- Education, empowerment and collaboration
- Design, innovation and building local capability

And, in the provision of services; providing or facilitating waste minimisation education and promotion, providing or facilitating the provision of waste and resource recovery services and facilities.

Council may assume various roles in implementing this plan including, but not limited to;

- **Service provider** – providing or facilitating the provision of waste management and/or waste minimisation services, including education and promotion
- **Governance** – further investigating demand and cost effectiveness of services and options, either alone or in collaboration with others
- **Regulator** – using the law to facilitate or promote waste minimisation and management e.g. bylaws and District Plan rules
- **Advocacy** – promoting actions that reduce waste, manage material resources more sustainably or improve and waste management practices which are outside of Council’s direct control e.g. prepare submissions on Central Government consultation that may impact on the waste and resource recovery sector and Local Government and the Dunedin community.
- **Financier** – investing in current and future initiatives, services and facilities that facilitate best practice waste minimisation and management.

The WMMP Implementation Pathway has been updated to incorporate the Waste Futures project. DCC will progressively review its current services and facilities and will engage in conversation with our Treaty Partners, other Councils, and the Dunedin community in any future proposals. DCC will also take guidance and direction from the Ministry for the Environment in relation to the National Resource Recovery Taskforce - work programme.

Implementation will be funded using a suite of tools available to Council in the delivery of both the WMMP and Waste Futures Project;

- User Chargers – pay as you go
- Targeted Rates
- General Rates
- Subsidies and grants
- Private investment
- Debt (if required)
- Waste disposal levy funds including contestable waste levy funds

Council receives approximately 50% of the districts waste levy funds (after an adjustment based on population) which is administered by the Ministry for the Environment (MfE). These funds can be used to promote or achieve waste minimisation in the district. Council reports its waste levy expenditure back to the MfE.

The Council’s 2020-21 Annual Plan process will include an opportunity to ‘have your say’ on the future of rubbish and recycling collections for the Dunedin district – your feedback on both the Proposed Waste Assessment and Proposed Waste Minimisation and Management Plan 2020 provided in this engagement document will help us make improvements in the way we collect rubbish and recycling in Dunedin, engage with community and businesses in the future.

The diagrammed be below outlines the process;

**Consultation Timeframe**

Friday, 13 March - Draft Waste Minimisation and Management Plan 2020
Wednesday,15 April Draft Waste Assessment 2018
Submissions close 5.00 pm
Week beginning 4 May Annual Plan Hearings