

Variation 2 – Additional Housing Capacity Section 32 Report

Appendices

February 2021

TABLE OF CONTENTS

- 1.1 Appendix 1 2GP Objectives and Policies referenced in Section 32 Report (December 2020)
- 1.2 Appendix 2 DCC 3 Waters Memorandum on rule changes (December 2020)
- 1.3 Appendix 3 General Residential 1 Assessment of Effects on Residential Character and Amenity (January 2021)
- 1.4 Appendix 4 Sites assessed for rezoning but not included in final proposal (December 2020)
- 1.5 Appendix 5 Site Assessment Criteria Table (December 2020)
- 1.6 Appendix 6 Site Assessments
- 1.7 Appendix 7 DCC Memorandum from Landscape Architect (January 2020)
- 1.8 Appendix 8 DCC Memorandum from DCC Biodiversity Advisor (November 2020)
- 1.9 Appendix 9 Medium density character assessments (January 2021)
- 1.10 Appendix 10 2GP Map Amendments (January 2021)



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Appendix 5

Site Assessment Criteria Table

Table of Contents

Slope
Aspect – Solar Access
Accessibility – public transport
Accessibility - Centres
Accessibility – Schools
Rural character/visual amenity2
Impacts on productive rural land
Reverse sensitivity4
Significant indigenous biodiversity
Natural landscapes and natural coastal character5
Access to the coast and water bodies5
Significant Trees, heritage items, important vistas or viewshafts, important green6
Residential character and amenity7
Natural Hazards
Natural Hazards
Potable water supply8
Potable water supply

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
Slope	Objective 2.6.2 Policy 2.6.2.1.c.i	Sites were assessed based on their average slope.	No issues	Flat or gently sloping.		
	Policy 2.6.2.3.d		Some issues	Slope likely to reduce yield over site.		
			Significant issues	Likely to be challenging to develop.		
Aspect – Solar Access	Policy 2.6.2.3.d.ii (proposed Medium density areas)	Sites were assessed based on their dominant aspect.	Very good	Flat or generally north facing.		
			Good	Generally east or west facing.		
			Ok	Generally south facing and average slope less than 7°.		
			Poor	Generally south facing and average slope greater than 7°.		
Accessibility – public transport	Objective 2.2.2 Policy 2.6.2.1.c.iii Policy 2.6.2.3.c.ii	Sites were assessed based on their distance to a bus stop.	Very good	400m or less to a high frequency bus stop or 200m or less to any other bus stop.	In relation to potential medium density areas, this criterion also reflects the NPS-UD requirement	
			Good	400-800m to a high frequency bus stop or 200- 400m to any other bus stop.	in Policy 5, which requires consideration of accessibility by active or public transport to	
			Ok	800m-1.2km to a high frequency bus stop or 400- 800m to any other bus stop.	commercial services in relation to providing for density of urban form.	

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
			Poor	Over 1.2km to a high frequency bus stop and over 800m to any other bus stop.		
Accessibility - Centres	Objective 2.2.2 Policy 2.6.2.1.c.ii Policy 2.6.2.3.c.ii	Sites were assessed based on their distance to a centre, including the centre hierarchy (e.g. whether a	Very good	400m or less to a principal/suburban centre or 200 or less to any other centre.	In relation to potential medium density areas, this criterion also reflects the NPS-UD requirement	
		principal centre, suburban centre, or another centre).	Good	400 - 800m to a principal/suburban centre or 200-400m to any other centre.	in Policy 5, which requires consideration of accessibility by active or public transport to	
			Ok	800m - 1.2km to a principal/suburban centre or 400-800m to any other centre.	commercial services in relation to providing for density of urban form.	
			Poor	Over 1.2km to a principal/suburban centre and over 800m to any other centre.		
Accessibility – Schools	Objective 2.2.2 Policy 2.6.2.1.c.ii, v	Areas were assessed based on the distance to the	Very good	Primary school within 2km.		
	Policy 2.6.2.3.c.ii	nearest primary school.	Good	Primary school within 2- 5km.		
			Poor	Primary school over 5km away.		
Rural character/visual amenity	Policy 2.6.2.1.d.ii Objective 2.4.6	A site visit was undertaken.	No issues	No or minor effects on rural amenity and character.		

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
			Some issues	Some local impacts but overall minor effects at a broader scale.		
			Moderate issues	Moderate impacts on rural character and amenity.		
			Significant issues	Significant impacts on rural character / amenity.		
Impacts on productive rural	Policy 2.6.2.1.d.i Objective 2.3.1	A high-level cost benefit analysis was undertaken for	No issues	No highly productive land (HPL).		
land	Policy 2.3.1.2	sites assessed as having highly productive land (HPL) or mapped as having high class soils. ¹	Some issues	HPL with relatively small loss of primary productive capacity compared to housing gains.		
		A site visit and knowledge of nearby activities was used to assess whether there were highly productive rural	Moderate issues	HPL with moderate loss of primary productive capacity compared to housing gains.		
		activities nearby.	Significant issues	HPL with significant loss of primary productive capacity compared to housing gains.		

¹ Dunedin Productive Land Cost Benefit Analysis (Property Economics and Beca, November 2020). Note that this analysis also includes several appeal sites that are not within the scope of Variation 2.

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
Reverse sensitivity	Policy 2.6.2.1.d.i Objective 2.3.1	Overlap with specific mapped areas and designations on the 2GP plan maps were considered. In addition, a site visit and knowledge of nearby activities was used to identify other possible reverse sensitivity issues. Consultation with KiwiRail was undertaken in relation to proximity to the rail corridor.	Some issues (manageable) Significant issues (manageable)	Proximity to a road, railway or scheduled mining activity. Overlap with a 2GP Hazard Facility mapped area, Radio Transmission mapped area, Invermay Farm mapped area, Dunedin Airport noise area, Taieri Aerodrome flight fan, or being within 12m of the National Grid.		Existing 2GP performance standards around setbacks and acoustic insulation.
Significant indigenous biodiversity	Policy 2.6.2.1.d.iii Objective 2.2.3 Policy 2.2.3.5	A desktop and/or site assessment was undertaken by DCC's Biodiversity Officer in relation to all sites ² . Overlap with an ASBV or Urban Biodiversity mapped	No issues Some issues (manageable)	No / low biodiversity values. Site has areas of biodiversity worthy of protection but that do not meet ASBV or UBMA criteria.		Exclude existing ASBV and UBMA mapped areas. Apply an ASBV where sites meet the relevant criteria or (for small,

² 2GP Variation 2 s32 Appendix 8 - Memorandum from DCC Biodiversity Advisor, 30 November 2020.

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
		area (UBMA) was considered a significant issue.	Significant issues (manageable)	Site overlaps an ASBV or UBMA or contains limited areas meeting ASBV / UBMA criteria.		discrete areas), use a structure plan mapped area rule to manage vegetation
			Significant issues (not manageable)	Significant part of site overlaps an ASBV or UBMA or contains areas meeting ASBV / UBMA criteria.		clearance. For other areas of biodiversity identified as being worthy as protection, use a structure plan mapped area rule to manage vegetation clearance.
Natural landscapes and natural coastal character	Policy 2.6.2.1.d.iv Policy 2.6.1.2.d.v Objective 2.4.4 Objective 2.2.5	Areas were assessed based on overlap with a mapped landscape or coastal character area (ONF, ONL, SNL, HCC, NCC).	Significant issues (manageable) Significant issues (not manageable)	No overlap with landscape or coastal character area. Overlap with landscape or coastal character area, able to be excluded from rezoning area. Significant overlap with landscape or coastal character area.		Exclude mapped landscape and coastal character overlay zones.
Access to the coast and water bodies	Policy 2.6.2.1.d.vi Objective 10.2.4	Areas were assessed based on whether the site adjoined the coast or contained a water body.	No issues Some issues (manageable)	Not by coast or water body. By coast / water body, access can be maintained.		Existing 2GP rules require subdivision activities along the bank of a water

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
		Mapped esplanade reserve areas are noted.	Significant issues (manageable) Significant issues (not manageable)	By coast / water body, access can be maintained. By coast / water body, access cannot be maintained.		body with an esplanade strip mapped area to provide an esplanade strip of a minimum width of 20m. Access to other waterbodies can be considered through the subdivision resource consent
Significant Trees, heritage items, important vistas or viewshafts, important green or open spaces	Policy 2.6.2.1.d.vii Objective 2.4.1. Policy 2.4.1.7	Overlap with a scheduled heritage site, archaeological site, heritage precinct, scheduled tree or scheduled heritage building/structure was considered. A site visit was undertaken to assess other amenity aspects.	No issues Some issues (manageable) Significant issues (manageable)	No relevant features. Presence of a small number of scheduled trees or heritage buildings. Presence of a number of scheduled trees or heritage buildings, or an important green space, but impacts can be managed.	Note that there are no important viewshafts or vistas identified in the 2GP.	Existing 2GP rules require resource consent for activities affecting scheduled trees and scheduled heritage buildings.
			Significant issues (not manageable)	Many / significant features, impacts not manageable.		

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
Residential character and amenity	Policy 2.6.2.3.c.iii.5 Objective 2.4.1 (Medium density sites)	For potential new medium density areas, assessment of the impacts of intensification on residential character was	No issues	Area can absorb intensification without significant effects on existing character.		Existing 2GP rules require consent for new development of 3 or more
		undertaken (see Appendix 9).	Some issues (manageable)			residential units to manage effects on
			Significant issues (manageable)			streetscape amenity and character.
			Significant issues (not manageable)			Design guides are proposed to be developed to assist the design of new buildings.
						Areas that may be significantly impacted by GR2 intensification have been excluded from rezoning.
Natural Hazards	Policy 2.6.2.1.d.vii Objective 11.2.1	Overlap with a mapped hazard area in the 2GP (including the hazard type	No issues Some issues	No or low risk hazards only. Medium risk hazards, but		Areas of high hazard were either excluded from
		and category), old landfills mapped as a HAIL site, or other mapped HAIL sites, was considered.	(manageable) Significant issues (manageable)	manageable. High risk hazards, but manageable.		rezoning, or a structure plan mapped area applied, with a rule

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
		A site-specific hazards assessment was also undertaken ³ . This categorised sites as having either low, medium or high level hazard.	Significant issues (not (manageable)	High risk hazards, not manageable.		requiring a hazard assessment as part of the subdivision assessment and preventing development prior to that taking place. Existing 2GP rules impose additional restrictions or consent requirements in relation to earthworks, development and/or residential land use in identified hazard overlays.
Potable water supply	Policy 2.6.2.1.d.ix Objective 2.7.1 Policy 2.7.1.1	An assessment was undertaken of the ability and cost to service the site for potable water. Where servicing was not possible (outside DCC's serviced area or insufficient capacity in the network), an	No issues Some issues (manageable)	Site can be readily serviced Minor or moderate upgrades required and included in draft 10 year plan; or outside DCC service area and can feasibly be self-serviced	The assessment made for self-servicing considered rainfall events and relied on standard assumptions of roof area and tank volume (25m³).	Self-servicing is required where a site cannot be serviced. In parts of the city, water restrictions

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³ Memorandums from Stantec: Re-zoning – Group 1 Hazards, August 26 2020; Re-zoning Group 2 Hazards, September 3 2020; Re-zoning - Additional Sites Hazards, October 28 2020.

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
		assessment was undertaken as to whether self-servicing would be possible and appropriate.	Significant issues (manageable)	Significant upgrades required and included in draft 10 year plan; or cannot be serviced and can feasibly be selfserviced.		may be required to manage dry periods.
			Significant issues (not manageable)	Significant upgrades required but not funded; or cannot be serviced or feasibly be self-serviced.		
Wastewater supply	Policy 2.6.2.1.d.ix Objective 2.7.1 Policy 2.7.1.1	An assessment was undertaken of the ability and cost to service the site for wastewater. Where servicing was not possible, an assessment was	No issues Some issues (manageable)	Site can be readily serviced. Minor or moderate upgrades required and included in draft 10 year plan.		Self-servicing is possible in Large Lot residential zones and un-serviced township and settlement zones.
		undertaken as to whether self-servicing is possible and appropriate.	Significant issues (manageable)	Significant upgrades required and included in draft 10 year plan or impacts can be managed (detention tank or selfservicing).		for self; -serviced sites, a 'No DCC reticulated wastewater mapped area' will be applied.
			Significant issues (not manageable)	Significant upgrades required but not funded; and impacts cannot be managed through detention tank or self-servicing.		An assessment rule requiring use of communal wastewater detention is proposed for some sites. These are limited to sites /

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
						areas that can provide a minimum of 50 houses, to minimise ongoing maintenance costs (see also Change F3- 2).
Stormwater management	Policy 2.6.2.1.d.ix Objective 2.7.1 Policy 2.7.1.1	An assessment was undertaken of the ability and cost to service the site for stormwater.	Some issues (manageable) Significant issues (manageable) Significant issues (not manageable)	No issues, no management required. Some issues, management required. Significant issues, management possible. Significant issues, management not possible.	Known flooding issues and a lack of information in some areas in relation to the capacity of downstream stormwater infrastructure / channels means that many sites will be required to attenuate stormwater so that post development peak run-off does not exceed predevelopment.	An assessment rule requiring preparation of stormwater management plan for new greenfield areas, to demonstrate how stormwater run-off will be managed / attenuated is proposed (see also Change F2-2). Application of a stormwater mapped area for new GR2 areas where the stormwater network is constrained (see also Change F2-7).
	Policy 2.6.2.1.d.x		No issues	No upgrades required		a.c. c.ia.igc 12 7).

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
Transport effects (local)	Objective 2.7.1 Policy 2.7.1.1 Objective 2.7.2	An assessment was undertaken of effects on the road network and any likely roading upgrades required. Consultation was undertaken with NZTA. Any required (or undesirable) roading connections were considered.	Some issues (manageable) Significant issues (manageable) Significant issues (not manageable)	Minor upgrades required or issues to be considered at time of subdivision. Moderate / significant upgrades required / issues to be resolved, can be managed. Moderate / significant upgrades required / issues to be resolved, cannot be managed.	Transportation upgrades needed to service growth areas are proposed to be included in the 2024 10 year plan.	Rules in structure plan mapped area regarding transport connections. Private development agreements to provide site specific transport infrastructure.
Transport effects (wider network)	Policy 2.6.2.1.d.x Objective 2.7.1 Policy 2.7.1.1 Objective 2.7.2	A high level assessment was undertaken of effects on the road network considering clusters of sites together, including sites that are no longer proposed for rezoning. This identified issues that may be dependant, to some extent, on the final number of sites developed within an area. Further investigation will be required at the time of subdivision. Consultation was undertaken with NZTA.	No issues Some issues (manageable) Significant issues (manageable) Significant issues (not manageable)	No upgrades required. Minor upgrades required or issues to be considered at time of subdivision. Moderate / significant upgrades required / issues to be resolved, can be managed. Moderate / significant upgrades required / issues to be resolved, cannot be managed.	Transportation upgrades to service growth areas are proposed to be included in the 2024 10 year plan. NZTA identified in interest in the impact of zoning on the state highway network, particularly on the functioning of particular intersections. It is acknowledged that development, particularly cumulative development in some areas, will affect levels of service at some intersections. This may	

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
Compact city – proximity to existing residential areas	Policy 2.6.2.1.d.xi, Policy 2.6.2.1.d.vii.6 Policy 2.6.2.3.c.iii.6 Objective 2.2.4	The proximity of greenfield areas to existing residential zoning was considered.	No issues	Site is currently residential, or contiguous to residential zoned land and reflects an appropriate extension of	result in the need for intersection upgrades in some areas. These have been identified as significant issues but are assumed to be manageable. Note that other factors assessed above (e.g. proximity to public transport and centres) are also relevant	
			Significant issues	the residential area. Site does not meet above criteria.	considerations in determining the overall consistency with this objective.	
Compact city - ability to develop land efficiently	Policy 2.6.2.1.d.xi Policy 2.6.2.3.c.iii.6 Objective 2.2.4	An estimate of the overall number of feasible sites and the type (density) of zoning that could be achieved, was considered.	Very good	Feasible capacity 50 sites or more GR1 or GR2 density.	Note that other factors assessed above (e.g. proximity to public transport and centres) are also relevant considerations in determining the overall consistency with this	
			Good	Feasible capacity from 25 - 49 sites GR1 or GR2 density.		
			Ok	Feasible capacity up to 25 sites GR1 or GR2 density.	objective.	
			Poor	Cannot be developed at GR1 or GR2 density (Large lot density required).		
	Objective 2.5.1		No issues	No issues		

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
Effects on Manawhenua values	Policy 2.5.1.2	Areas were assessed based on consultation with Te Rūnanga o Ōtākou and Kati Huirapa Rūnaka ki Puketeraki.	Some issues (manageable) Significant issues (manageable) Significant issues (not manageable)	Overlap with a wāhi tupuna site. Site will be self-serviced for wastewater in proximity to a waterbody, effects can be managed. Effects cannot be managed.		Exclude wāhi tupuna areas of concern from rezoning areas.
Issues for: network utility operators Southern District Health Board Ministry for Education Fire and Emergency New Zealand KiwiRail	NPS-UD	Consultation was undertaken with Aurora, OtagoNet, Chorus, 2 degrees, Spark, Vodaphone, Southern District Health Board and Ministry of Education and Fire and Emergency New Zealand.	No issues Some issues (manageable) Significant issues (manageable) Significant issues (not manageable)			Existing 2GP rules require acoustic insulation within 70m of railway lines, and setbacks from network utilities for earthworks.
Other constraints on development	Objective 2.6.2	The certificates of title for sites in potential new	No issues Some issues (manageable)			

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
(encumbrances, owner aspirations, appeals)		residential areas (greenfield sites) were examined for to identify constraints or encumbrances that may affect development. The degree of existing development of rural residential areas was considered, as this may affect the ability for conversion to residential development. Landowner wishes in regards to future development were considered.	Significant issues (manageable) Significant issues (not manageable)			
Feasibility for MD development - lower quality housing stock more likely to be developed	Policy 2.6.2.3.d (medium density)	The proportion of houses in an area built before 1950, and/or with a value less below the lower quartile house value in Dunedin.	Good Ok	> 60% of area pre-1950 housing, or worth less than Dunedin lower quartile house. 30-60% of area pre-1950 housing, or worth less than Dunedin lower quartile house. 10-30% of area pre-1950 housing, or worth less than Dunedin lower quartile house.		
			Poor	<10% of area pre-1950 housing, or worth less		

Criteria being assessed	Relevant objective / policy	How measured and evaluated	Scoring key	Explanation of scoring key	Comment	Options for managing issues that arise
				than Dunedin lower quartile house.		
Feasibility for MD	Policy 2.6.2.3.d (medium density)	Results from the housing preferences survey were	Very good	Area located in the inner or outer suburbs.		
development - market desirability		used to assess market desirability of areas for smaller households.	Good	Area located in Mosgiel.		