

# STATEMENT OF INTENT For the Year Ending 30 June 2023

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#### 1. INTRODUCTION

Dunedin City Holdings Limited (DCHL) is a Council-Controlled Organisation (CCO) owned by Dunedin City Council (the Council).

DCHL oversees eight subsidiary and associate companies that own and manage key city assets and provide benefit to the city. DCHL's portfolio comprises 100% shareholdings in Aurora Energy Ltd, City Forests Ltd, Delta Utility Services Ltd, Dunedin City Treasury Ltd, Dunedin Railways Ltd, Dunedin Stadium Property Ltd and Dunedin Venues Management Ltd. It also owns 50% of Dunedin International Airport Ltd.

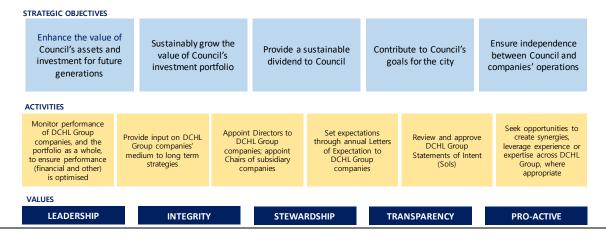


This Statement of Intent (SoI) sets out DCHL's planned activities, objectives and financial forecasts for the next three years. It includes performance measures and targets which will be reported against in DCHL's 2023 Annual Report.

#### 2. OBJECTIVES

DCHL's purpose is to achieve the best for Dunedin from its investments. This purpose is supported by more specific strategic objectives and activities, as shown in the company's strategic framework:

### To achieve the best for Dunedin from its investments.



In 2022/2023, DCHL intends to continue to focus on active management of its portfolio, and further development of its long-term strategy to build shareholder value.

DCHL's objectives and targets for the year, as set out on the following page, support this focus.

As a Dunedin City Council Group company, DCHL aims to contribute to the Dunedin City Council's strategic framework and achievement of city objectives.

DCHL has adopted a target to be net zero carbon by 2030, as a contribution to the Council's goal of achieving net carbon neutrality city-wide by 2030. Over the 2023 financial year we will be building on our existing work to develop a roadmap to 2030. We will engage with our shareholders Dunedin City Council regarding non-controllable emissions and the potential cost of offsetting residual emissions. We will also work with the Dunedin City Council to identify alternative or complementary opportunities to contribute to the Dunedin City Council's goal city-wide net zero carbon goal.

As a CCO, DCHL also has the following objectives, as defined in the Local Government Act 2002:

- a) achieve the objective of its shareholders, both commercial and non-commercial, as specified in the Statement of Intent; and
- b) be a good employer; and
- exhibit a sense of social and environmental responsibility by having regard to the interests
  of the community in which it operates and by endeavouring to accommodate or encourage
  these when able to do so.

DCHL conducts its affairs in accordance with sound business practice.

#### 3. APPROACH TO GOVERNANCE

DCHL is governed by a board of independent directors appointed by the company's shareholder. Directors meet regularly to direct and control DCHL's proceedings.

The role of a Director of a CCO is defined in the Local Government Act 2002 as "to assist the organisation to meet its objectives and any other requirements in its Statement of Intent."

The DCHL board operates in accordance with accepted best practice.

DCHL holds responsibility for appointing directors to the boards of Aurora Energy Ltd, City Forests Ltd, Delta Utility Services Ltd, Dunedin Railways Ltd¹ and Dunedin Venues Management Ltd. DCHL is also responsible for appointing two of the four directors of Dunedin International Airport Ltd, and for appointing the Chair of Dunedin Stadium Property Ltd.

DCHL makes all appointments in accordance with its procedures. This includes giving consideration to a range of factors, including demographic diversity, location, succession planning, stakeholder and community relationships, whether knowledge of tikanga Māori may be relevant, potential actual or perceived conflicts of interest of candidates, and DCHL's objectives for the relevant board.

DCHL are supportive of equal employment opportunities at all levels within the Dunedin City Holdings Ltd Group.

#### 4. NATURE AND SCOPE OF ACTIVITIES

DCHL is responsible for setting the strategic direction of Dunedin City Council's companies as a group, monitoring their operational performance, appointing directors to their boards, providing input to annual

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<sup>&</sup>lt;sup>1</sup> As at 1 July 2020, Dunedin City Council has appointed DCHL directors to the Board of Dunedin Railways Ltd as an interim arrangement. Longer term governance decisions will be made once Council has made further decisions about Dunedin Railways Ltd's future.

planning documents, and providing or withholding approval for transactions where approval is required. These activities are reflected in the company's strategic framework above.

The undertaking by DCHL of any activity of a nature or scope outside of this would be subject to the prior approval of the shareholder.

#### **5. PERFORMANCE TARGETS**

Monitor performance of DCHL Group companies	trategic Objective Ac	, Target	
Seek opportunities to create synergies, leverage experience or expertise across DCHL Group, where appropriate  To take a long term and strategic view of the portfolio, and make proposals to Council on strategic issues  To council on strategic issues  Consider strategic strategic strategic strategic destructions of the DCHL Group companies  Consider strategic issues  Consider strategic strategic strategic strategic strategic destructions of the DCHL Group companies  Consider strategic strateg	o encourage and Groacilitate increased hareholder value of OCHL Group	<ul> <li>performance of DCHL ompanies to ensure (financial and other) are ed</li> <li>DCHL Board perform a monthly review DCHL Group companies' operating activities, including financial performa against budget (DIAL quarterly)</li> <li>DCHL Board monitor DCHL Group companies' progress against their SoI</li> </ul>	nce
and strategic view of the portfolio, and make proposals to Council on strategic issues    Consider strategic issues	syr or	es, leverage experience DCHL Group tise across DCHL Group,	
To promote and support DCHL Group companies' medium to long term strategies  Review and approve DCHL Group companies' contribution to Council's Strategic Framework and Climate Change and Carbon Neutrality initiatives  Review and approve DCHL Group companies for the DCHL group in measuring, reporting and reducing carbon emissions and waste  Capital structures of the companies (at least an expectation of the consistency with council company at least annually chairs twice annually experiments of Intent for consistency with Council's strategic direction  Set expectations through annual Letters of Expectation to DCHL Group companies  Monitor performance of the DCHL group in measuring, reporting and reducing carbon emissions and waste  Co-ordinate across the developing a roadmar carbon, and provide ron progress and challe implement DCHL's castrategy developed in year and achieve our extrategy developed in year and achieve our strategy developed in year and achieve our	nd strategic view of he portfolio, and nake proposals to council on strategic	Group financial performance against budget (monthly)  DCHL Board review of DCHL Group companies' rates of return (quarterly)  DCHL Board provide a quarterly updat to DCC's Finance and Council Controlle Organisations Committee on the DCHL Group's performance (financial and	te ed
To promote and support DCHL Group companies' contribution to Council's Strategic Framework and Climate Change and Carbon Neutrality initiatives  Review and approve DCHL Group consistency with Council's strategic direction  Set expectations through annual Letters of Expectation to DCHL Group companies  Monitor performance of the DCHL group in measuring, reporting and reducing carbon emissions and waste  Chairs twice annually  Review draft SoIs by 30 June 19 Approve SoIs by 30	Pro	capital structures of the DCHL Group companies (at least annually)  Consider capital expenditure proposals and business cases in accordance with company constitutions and SoIs  DCHL Group  DCHL Group	s 1
Council's Strategic Framework and Climate Change and Carbon Neutrality initiatives  Set expectations through annual Letters of Expectation to DCHL Group companies  Monitor performance of the DCHL group in measuring, reporting and reducing carbon emissions and waste  Oc-ordinate across the developing a roadmap carbon, and provide ro on progress and challe Implement DCHL's ca strategy developed in year and achieve our Implement DCHL's was strategy developed in year and achieve our	o promote and Revupport DCHL Group ompanies' Rev	Chairs twice annually and approve DCHL tatements of Intent for ncy with Council's  Chairs twice annually  Review draft SoIs by 1 March 2023  Approve SoIs by 30 June 2023	
initiatives  DCHL group in measuring, reporting and reducing carbon emissions and waste  developing a roadmap carbon, and provide non progress and challe.  Implement DCHL's castrategy developed in year and achieve our Implement DCHL's wastrategy developed in year and achieve our	council's Strategic Set Let Climate Change and Gro	• Send Letters of Expectation to subsidi- and associate companies by 20 December 2022	ary
Greenhouse Gas (GHC progress towards our waste reduction strate in our Annual Report  Living wage • Ensure that all direct of the content of	nitiatives DC rep em	developing a roadmap to net zero carbon, and provide reporting to Coun on progress and challenges  Implement DCHL's carbon emissions strategy developed in the 2022 financy year and achieve our FY2023 targets  Implement DCHL's waste reduction strategy developed in the 2022 financy year and achieve our FY2023 targets  Measure and publicly report our Greenhouse Gas (GHG) emissions, and progress towards our emissions and waste reduction strategies and targets in our Annual Report	ial ial d

Strategic Objective	Activity	Target
To ensure DCHL Group companies have best practice	Appoint Directors to DCHL Group companies; appoint Chairs to subsidiary companies	Appointments and re-appointments are all completed on time, and in compliance with DCHL and Council policy
governance, are good employers, and operate in an environmentally and socially responsible way	Ensure companies are good employers, and operate in an environmentally and socially responsible way. DCHL expects Group companies to maintain ongoing focus on health and safety as a top priority.	<ul> <li>Ensure DCHL Group companies have appropriate policies and procedures in place</li> <li>DCHL Board review DCHL Group companies' (including DCHL) ESG disclosures in their Annual Reports.</li> </ul>
Communicate with the shareholder on a 'no surprises' basis.	Consult with the shareholder in a timely manner on DCHL Group strategic or operational matters which could compromise the Council's community outcomes.  Report to the shareholder within 24 hours of the Board becoming aware of any substantive matter, including any matter likely to generate media coverage.	<ul> <li>All such matters escalated to the shareholder in a timely manner.</li> <li>DCHL board provide briefings to Councillors on matters of significance as required.</li> <li>All such matters reported to the shareholder within 24 hours.</li> </ul>

#### **6. FINANCIAL FORECASTS**

This section sets out DCHL Group's financial forecasts for the next three financial years.

#### The ratio of Shareholder's Funds to Total Assets and the definition of those terms.

	Year ending 30/06/2023	Year ending 30/06/2024	Year ending 30/06/2025
Shareholder's funds to total assets	26%	26%	26%

<sup>&</sup>quot;Shareholder's Funds" are represented by the paid-up capital, reserves created by the revaluation of specific assets, and retained earnings. "Total Assets" means the aggregate amount of all current and non-current assets.

## Estimate of the amount or proportion of accumulated profits and capital reserves that is intended to be distributed to the shareholder.

	Year ending 30/06/2023 \$'000	Year ending 30/06/2024 \$'000	Year ending 30/06/2025 \$'000
Interest paid to shareholder	5,902	5,902	5,902
Dividend distributions	5,500	0	0

#### Other Financial Forecasts - DCHL Group

	Year ending 30/06/2023 \$'000	Year ending 30/06/2024 \$'000	Year ending 30/06/2025 \$'000
EBITDA	82,225	107,446	119,742
Net profit after tax	9,392	22,728	28,881
Cash flow from operations	53,981	67,596	76,964
Capital expenditure	96,855	102,565	96,731
Term loans	1,032,710	1,114,131	1,196,644
Shareholder's funds	490,470	515,740	547,171

Financial forecasts are based on forecasts from subsidiary and associate companies. The projections provided have been prepared using the best information available at the time of preparation.

#### 7. ACCOUNTING POLICIES

#### General Accounting Policies

The accounting policies recognised by the External Reporting Board (XRB) for the measurement and reporting of financial performance and financial position have been applied on a basis consistent with those used in previous years.

#### Particular Accounting Policies

The particular accounting policies, which materially affect the measurement and reporting of financial performance and financial position, are consistent across the DCHL group and are fully listed in DCHL's annual report.

#### 8. DIVIDEND POLICY AND FORECAST SHAREHOLDER RETURNS

DCHL's dividend policy is to pay a minimum 60% of the **DCHL parent company's** after-tax profit, subject to the Directors' obligations to act in accordance with their statutory duties and in the best interest of DCHL. The actual level of dividend will be determined by the Directors each year in light of the circumstances that exist at the time.

In arriving at a dividend recommendation, Directors will consider:

- a) DCHL's financial performance, in particular, the cash flows from operations;
- b) The ratio of DCHL's shareholders funds to total assets (equity ratio);
- c) DCHL's future investment plans and profitability thereof;
- d) DCHL's ability to raise loans and the terms thereof;
- e) DCHL's current cost of borrowings; and
- f) The objective to provide a consistent dividend flow to the shareholder.

Any dividend will be paid by 30 June.

This Statement of Intent forecasts a dividend of \$5.500m to the shareholder in the 2023 financial year. This dividend is supported by a forecast capital distribution resulting from an adjustment to City Forests Ltd's balance sheet, rather than based on the after-tax profit of the parent company, as shown below.

The forecasts below also show that DCHL forecasts providing other financial returns to the city, in the form of interest payments on its shareholder's advance<sup>2</sup>, and funding of Dunedin Railways' hibernation operations, in line with Council decisions.

DCHL does not anticipate a dividend to DCC in FY2024 or FY2025 based on current projections.

#### **DCHL** parent entity financial forecasts

	Year ending 30/06/2023 \$'000	Year ending 30/06/2024 \$'000	Year ending 30/06/2025 \$'000
Key incoming cash			
Dividend income received from subsidiary and associate companies	5,714	7,404	7,811
Capital distribution from City Forests Ltd	10,000	0	0
Contribution of equity received from Dunedin City Council (for DSPL and DVML)	2,550	2,550	2,550
Key outgoing cash	Year ending 30/06/2023	Year ending 30/06/2024	Year ending 30/06/2025
	\$'000	\$'000	\$'000
Contribution of equity made in DSPL and DVML	2,550	2,550	2,550
Contribution of equity made in Dunedin Railways Ltd	2,400	2,400	0
Interest on shareholder's advance	5,902	5,902	5,902
Dividend distribution to shareholder	5,500	0	0
Other key financial forecasts	Year ending 30/06/2023	Year ending 30/06/2024	Year ending 30/06/2025
	\$'000	\$'000	\$'000
Net profit (loss) after tax	(3,089)	(1,053)	548
Term loans	19,400	21,000	20,000

Contributions of equity of \$2,550,000 are injected as capital into the DCHL parent, as recommended in the 2015 Stadium Review. It is then injected into Dunedin Stadium Property Limited and Dunedin Venues Management Limited to assist with the operational, capital and debt financing requirements of these companies.

Contributions of equity are also made to Dunedin Railways, in line with Council directives of May and November 2021, that DCHL (parent entity) fund Dunedin Railways' continued hibernation operations through FY2022, FY2023 and FY2024.

<sup>&</sup>lt;sup>2</sup> DCHL pays interest on a \$112 million shareholders advance at a rate of 5.27% per annum.

The board will revisit the parent company's financial projections and forecasts on an annual basis as it prepares its Statement of Intent.

#### 9. COMMERCIAL VALUE OF THE SHAREHOLDER'S INVESTMENT

The commercial value of the Shareholder's investment in DCHL is considered by the directors to be not less than the Shareholder's funds as disclosed in the Statement of Financial Position published in the last Annual Report.

This will be considered annually when the Statement of Intent is completed.

#### 10. TRANSACTIONS WITH RELATED PARTIES

Dunedin City Council is the sole Shareholder of DCHL.

DCHL is the sole Shareholder of Aurora Energy Limited, City Forests Limited, Delta Utility Services Limited, Dunedin City Treasury Limited, Dunedin Railways Ltd, Dunedin Venues Management Limited and Dunedin Stadium Property Limited.

DCHL owns 50% of Dunedin International Airport Limited.

Transactions between the Companies, DCC and other DCC controlled enterprises will be on a wholly commercial basis.

Charges from DCC and its other entities and charges to DCC and its other entities will be made for goods and services provided as part of the normal trading activities of each Company.

#### **Related Party Transactions**

Dunedin City Council	Provision of administrative and financial services to DCHL	
	Interest on shareholder advance and dividends to DCC	
Dunedin City Treasury Limited	Provision of debt funding to DCHL generating interest payments to DCTL Provision of management services to DCHL	
Group Companies	Subvention and dividends to DCHL	

DCHL and its subsidiaries will undertake to obtain all debt funding from DCTL, with exceptions as agreed with the Board of DCHL.

#### 11. OTHER MATTERS AS AGREED BY THE SHAREHOLDER AND THE BOARD

Information to be provided to the shareholder

Information	Quarterly	Half Yearly	Annual
Key financial performance indicators	✓	✓	✓
Statement of Financial Performance		✓	✓
Statement of Financial Position		✓	✓
Statement of Cash Flows		✓	✓
Statement of Movement in Equity		✓	✓
Notes to the Financial Statements		✓	✓
Statement of Service Performance against SoI targets		✓	✓
Directors' Report		✓	✓
Auditors' Report			✓
Draft Statement of Intent			Prior to 1 Mar
Final Statement of Intent			Prior to 30 Jun

#### Working with the shareholder

DCHL will undertake to keep the shareholder informed of all substantive matters, as set out in the performance targets above. DCHL will work to build a culture of accountability and constructive working practices between DCHL, its subsidiaries and the shareholder. It is expected that any conflicts that may arise will be resolved directly between the shareholder and DCHL, in accordance with appropriate governance practices.

Acquisition / divestment of assets or shares in any company or organisation

DCHL will only invest in the shares of another company or invest in an entity if the investment is considered to be likely to produce added value to DCHL. In order to maximise benefit to the Shareholder, shares or assets may also be sold in response to, or in anticipation of, on-going changes in the marketplace.

If the Directors intend that DCHL or its subsidiaries should acquire assets, they will obtain prior approval of the Shareholder where an investment into the new assets exceeds \$5 million. For the purpose of this section, "asset(s)" includes a group of assets similar in type, cost and useful life that are purchased together and can be identified and maintained as one asset or group of assets following purchase.

If the Directors intend that DCHL or its subsidiaries should subscribe for or otherwise acquire issued capital or an interest in any company or organisation (other than minimum holdings in listed companies in related industries) exceeding a total investment of \$5 million they will obtain prior approval of the Shareholder.

The approval of the Shareholder is required before disposal by DCHL of any segment of its business or shares in a subsidiary or associate company where the value of the asset to be disposed of exceeds the investment delegated authority of \$5 million.

#### Compensation sought

At the request of the Shareholder, DCHL may undertake activities that are not consistent with its normal commercial objectives. Specific financial arrangements will be entered into to meet the full commercial cost of undertaking such activities.

Dunedin City Council has indicated that it will direct DCHL to fund the costs of operating Dunedin Railways Ltd over FY2023, up to \$2.400 million, without compensation.

At present, DCHL does not have any other activities in respect of which its Board wishes to seek compensation from any local authority.

#### Group Facility Use

DCHL will undertake "Group" purchasing of goods and services, unless it is demonstrated conclusively to the Shareholder that the total combined cost of such Group purchasing to the Group and Dunedin City Council (including the costs of ceasing any such Group purchasing), is greater than any alternative identified.

#### Other agreements

DCHL will not accept sponsorship or give naming rights to companies involved in activities deemed to be inconsistent with Dunedin City Council's ethical position.