



Dunedin 3 Waters Strategy

Portsmouth Drive Integrated Catchment Management Plan



Portsmouth Drive Integrated Catchment Management Plan 2010-2060

Contract No. 3206 Dunedin 3 Waters Strategy



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Date: 17 October 2011
URS Ref: 42173227
Status: Final

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Executive Summary

The Portsmouth Drive Integrated Catchment Management Plan 2010-2060 (ICMP) is one of ten long term ICMPs developed as part of the 3 Waters Strategy recently undertaken by Dunedin City Council (DCC).

In 2007, short term (5 year) stormwater discharge consents were granted by the Otago Regional Council (ORC) permitting stormwater discharges into the Otago Harbour pending the development of stormwater catchment management plans. The emphasis of such plans is on monitoring stormwater quality and mitigating adverse stormwater effects on the harbour receiving environment. These short term consents will be replaced with long term (35 year) consents following the completion of ICMPs.

Strategic objectives of stormwater management provide the overarching objectives that guide the development of this ICMP. These objectives are at the core of the relevant statutory and non-statutory documents addressing stormwater management, including the 3 Waters Strategic Direction Statement. These objectives have been developed with the aim of achieving benefits across the four 'wellbeings' (environmental, social, economic and cultural), within the context of a 50 year timeframe, and cover the following:

- Development;
- Levels of service;
- Environmental outcomes;
- Tangata whenua values;
- Natural hazards; and
- Affordability.

The Portsmouth Drive catchment is a flat harbour-side catchment which covers an area of approximately 40 ha. The catchment extends north from the Andersons Bay inlet, and lies between South Dunedin and the harbour. Ground levels in the Portsmouth Drive catchment vary between approximately 1.4 and 3.3 m above mean sea level, with a very slight gradient from Otaki Street towards the harbour.

The land in the catchment is reclaimed; a causeway was constructed around the head of the harbour in 1912, and the area behind the causeway (known as 'the Southern Endowment') was then filled with dredged harbour tailings between the 1940s and the 1970s. Portsmouth Drive, opened in 1978, was constructed along the path of the former causeway. Drainage capabilities of the reclamation material will be variable, depending on the specific materials used in different areas of the reclamation.

Land use in the catchment is industrial and retail. A single site has been identified as culturally significant (a memorial stone), and the catchment is home to the largest single- building indoor sports arena in the Southern Hemisphere, The Edgar Centre. Additionally, an electricity substation occupies the centre of the catchment. The area is currently estimated to be 100% impervious, and this is not anticipated to change in the future.

Anecdotally, the groundwater level in the Portsmouth Drive area is believed to be shallow, and also believed to be influenced by tide levels and potentially lowered by drainage infrastructure in the area. No information on groundwater quality is available, due to a lack of monitoring sites.



There are no open channels or streams in this catchment, and the stormwater network in the catchment comprises approximately 2 km of pipes installed between 1941 and 2000, the majority of which have diameters between 150 mm and 300 mm. Four independent branches discharge to the Otago Harbour through relatively small outfalls within the tidal range. The four outfalls are situated on Kitchener Street, Orari Street, Midland Street and Teviot Street. The Kitchener Street and Orari Street outfalls are immediately adjacent to large outfalls from other stormwater catchments, whose pipes pass through but are not connected to the Portsmouth Drive catchment. A key influence on stormwater network performance in the Portsmouth Drive catchment is the effect of tide level; three of the four outfalls in the catchment are tidally influenced, resulting in a reduction in capacity during high tides.

There are approximately 4 km of water supply pipes within the Portsmouth Drive catchment, most of which are less than 200 mm in diameter. The Portsmouth Drive catchment contains approximately 2 km of wastewater pipeline, most of which are between 150 mm and 300 mm in diameter. At the time of writing, there were no significant water supply or wastewater issues identified in the catchment which would result in capital works recommendations.

The Otago Harbour is 40 km long, and heavily modified by reclamation, road works and dredging. There are a number of stormwater discharge points into the upper harbour, and the harbour therefore receives stormwater containing a range of contaminants. It is acknowledged that both historical and current stormwater management, as well as many other activities not related to stormwater management within the catchment, have contributed to the state of this environment.

The harbour is considered an important area for recreation; it is frequently used by wind surfers, kayakers, fishers and hobby sailors. There are a number of boat clubs in the area, and tourism operators that make use of the harbour. A cultural impact assessment undertaken states that the increasing degradation of the harbour environment affected Māori in many ways, and its place as a mahika Kāi had dramatically been altered.

Monitoring of the stormwater discharge quality and the harbour environment is undertaken on an annual basis in accordance with the conditions of consent for DCC's stormwater discharges. To date, four rounds of monitoring have been undertaken (2007, 2008, 2009, and 2010). The annual monitoring involves biological, sediment and stormwater quality monitoring. The information gathered to date indicates that the stormwater quality discharged from this catchment is typical of the catchment's industrial land use. It is difficult at this stage to ascertain any trends in the harbour marine ecology or directly link the ecological health to stormwater or marine sediment contamination. Further rounds of ecological monitoring may provide a clearer understanding of the health of the marine ecology adjacent to this catchment.

A linked 1 and 2-dimensional hydrological and hydraulic model of the Portsmouth Drive catchment and stormwater network was developed to replicate the stormwater system performance, and to predict flood extents during a number of different land use, climate change and storm event scenarios. Confidence in the model output is considered to be low, however the model is considered to be an adequate tool for the purposes of indicating areas with a potential to flood, and allowing the comparative effects of the different rainstorms and climate change scenarios to be assessed.

An assessment of environmental effects, based on the interpretation of the outcomes of the stormwater network hydraulic modelling and the associated flood maps; the marine and stream assessments; information gathered during catchment walkovers; DCC flood complaints records; and information gathered during workshops with DCC Network Management staff, identified a number of stormwater related issues in the Portsmouth Drive catchment.



Stormwater issues were prioritised, and management targets and catchment specific approaches were developed for Portsmouth Drive based on each issue, and the strategic objectives for stormwater management. Table ES-1 below summarises the key issues, effects, targets and catchment specific approaches for Portsmouth Drive.

The prioritisation score assigned to each issue indicates whether active or passive management is required. Active management indicates that DCC will seek to implement changes to stormwater management in the catchment, whereas passive management would tend more towards monitoring and review of existing management practices to ensure that the targets set can be met.

Of all of the issues identified in the catchment, only three issues were identified as requiring active management:

- Limited confidence in knowledge of effects on the Otago Harbour environment;
- High variability of stormwater quality results; and
- Future flood hazard (extreme event).

The remaining issues were categorised as requiring passive management. This is predominantly due to the location, short duration, or shallow depth of predicted flooding in the catchment.

For the majority of issues explored in this ICMP, a limited number of options were available when considering the catchment specific approach and targets set, due mainly to the nature of each issue. This resulted in the recommendation of all options presented, with priority placed on the recommendations according to the prioritisation of each issue.

Tables ES- 2 to ES-5 below outline the recommendations, split into further studies, planning and education, operation and maintenance, and capital works tasks. The further studies recommended will assist in improving certainty around catchment management targets, or provide further information in order to develop options. Note that where a recommendation is to be resourced internally at DCC, a cost of \$0 has been assigned.

The implementation of these recommendations will be determined by the 3 Waters Strategic Plan, which will assess all of the ICMPs developed by DCC, and develop a prioritised programme of works across the city.



Table ES 1: Portsmouth Drive Issues, Approach and Targets Summary

Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Limited Confidence in the Knowledge of Effects on Harbour Environment and Variability of Stormwater Quality Results	High variability of stormwater quality results, any trends in stormwater contaminant levels remain unclear. Poor information on actual effects of stormwater on harbour environment. Lack of data to assess linkages between pipe discharge and harbour environment quality.	Improve the quality of stormwater discharges to minimise the impact on the environment. Adopt an integrated approach to water management which embraces the concept of kaitiakitaka and improves the quality of stormwater discharges. No recorded breaches of the Resource Management Act. Ensure stormwater discharge quality does not deteriorate.	Manage Actively Redesign DCC's monitoring programme to ensure stormwater quality and receiving environment data is collected within a robust framework. Develop method for determining linkages between stormwater management and harbour environment. Consider the cost / benefit of stormwater quality treatment as part of flood mitigation works where practicable. Require source control of stormwater contaminants in new development of high- contaminant generating land uses. Enforce the Trade Waste Bylaw, and educate occupiers of high-risk sites with respect to stormwater discharge quality. Undertake monitoring to ensure stormwater quality does not deteriorate over time. Incorporate a feedback process to the ICMP if / when monitoring indicates potential adverse effects from stormwater discharges.	Robust city-wide monitoring framework developed and implemented by 2012. Improve confidence in data supporting analysis of stormwater discharge quality and effects on harbour environment, with improved confidence in data by 2013. Implement an education / enforcement programme targeting stormwater discharges from high risk land uses by 2015.



Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Flood Hazard – Future 1 in 100 yr ARI (Extreme Event)	Areas of 'extreme' flood hazard in roadways, and south eastern parts of the catchment predicted in the future (2060) predominantly due to tidal influence, exacerbated by predicted climate change effects.	Ensure there will be no increase in the number of properties at risk of flooding from the stormwater network.	Manage Actively Ensure new development does not increase the number of properties predicted to flood due to the stormwater system in a 1 in 100 yr Average Recurrence Interval (ARI) rainfall event. Protect key and vulnerable infrastructure (e.g. pump stations, works depots, schools, hospitals, electricity supply etc.) from flood hazard. Avoid development of vulnerable sites / critical infrastructure in flood prone areas. Ensure transport routes around flooding areas will be available. Develop a better understanding of the likely effects and magnitude of climate change.	Provide modelled flood predictions to DCC Climate Change Adaptation Group to ensure information is taken into account during the development of a city-wide climate change adaptation plan.
Network Maintenance	Flooding extents and durations in Portsmouth Drive are potentially exacerbated by variations in the frequency and standards of catchpit cleaning and maintenance. City-wide inconsistencies in frequency and standards of cleaning and maintenance of stormwater structures (inlets and catchpits) can lead to discrepancies in level of service.	Maintain key levels of service into the future by adapting to climate change and fluctuations in population, while meeting all other objectives. > 60 % residents' satisfaction with the stormwater collection service.	Manage Passively Ensure consistency city-wide of stormwater structure cleaning and maintenance. Ensure cleaning and maintenance schedules and contracts are sufficiently robust. Identify areas in catchment where more regular stormwater structure cleaning and maintenance could reduce flooding risk.	Develop consistent cleaning and maintenance criteria for all stormwater inlet assets (city-wide) by 2012. Document cleaning and maintenance responsibilities for all stormwater inlet assets (city-wide) by 2013. Develop list of key stormwater assets in Portsmouth Drive catchment requiring additional cleaning and maintenance checks by 2013.



Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Blocking / Maintenance of Intake Structures	Potential blockage of the tidally influenced catchpits on Teviot Street and Midland Street intersections with Portsmouth Drive could exacerbate flooding.	Ensure there will be no increase in the number of properties at risk of flooding from the stormwater network. Maintain key levels of service into the future by adapting to climate change and fluctuations in population, while meeting all other objectives. > 60 % residents' satisfaction with the stormwater collection service.	Manage Passively Identify areas in catchment where more regular stormwater structure cleaning and maintenance could reduce flooding risk.	Develop consistent cleaning and maintenance criteria for all stormwater inlet assets in the catchment (in conjunction with city-wide criteria) by 2012. Develop list of key stormwater intake structures in Portsmouth Drive catchment requiring additional cleaning and maintenance checks by 2013. Document cleaning and maintenance responsibilities for all stormwater inlet assets in the catchment by 2013.



Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Low Level of Service	General low level of service of stormwater network (approximately 1 in 2 yr), driven by both pipe capacity and tidal influence. 65 % of manholes predicted to overflow during a current 1 in 10 yr ARI rainfall event. Currently occurring, no capacity for climate change effects. Effects are mainly nuisance flooding, affecting approximately 3.3 % of the catchment currently, and 6 % of catchment in future 1 in 10 yr ARI rainfall event.	Maintain key levels of service into the future by adapting to climate change and fluctuations in population, while meeting all other objectives. Ensure new development provides a 1 in 10 year level of service for stormwater, and avoids habitable floor flooding during a 1 in 50 yr ARI rainfall event. 95 % of customer emergency response times met. > 60 % residents' satisfaction with the stormwater collection service.	Manage Passively Maintain or improve existing level of service in network – ensure no increase in the number of stormwater manholes predicted to overflow in a 1 in 10 yr ARI rainfall event. Design new pipes with capacity to convey a 1 in 10 yr ARI rainfall event (including climate change allowances). Undertake pipe renewals programme from 2040. Ensure new development does not increase potential habitable floor flooding due to the stormwater system in events up to a 1 in 50 yr ARI rainfall event. Use customer complaints and residents' opinion survey (ROS) to gauge satisfaction with the stormwater system performance.	> 43 % of pipes to convey a 1 in 10 yr ARI rainfall event by 2060. < 65 % manholes predicted to overflow during a 1 in 10 yr ARI rainfall event by 2060. < 3.3 % of catchment surface area predicted to flood during a 1 in 10 yr ARI rainfall event by 2060. > 60 % residents' satisfaction with the stormwater collection service (ongoing).
Nuisance Flooding	Nuisance flooding on regular basis in a small number of areas, particularly tidally influenced locations. Causes some partial road blockages. Affects <1 % of catchment during 1 in 2 yr ARI rainfall event, and 3.3 % of catchment during a 1 in 10 yr ARI rainfall event.	Ensure there will be no increase in the number of properties at risk of flooding from the stormwater network.	Manage Passively Design new pipes with capacity to convey a 1 in 10 yr ARI rainfall event (including climate change allowances). Undertake pipe renewals programme from 2040.	< 1 % of catchment surface area predicted to flood during a 1 in 2 yr ARI rainfall event by 2060. > 43 % of pipes to convey a 1 in 10 yr ARI rainfall event by 2060.



Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Deep Flooding	Model results indicate 2 parcels affected by deep flooding during 1 in 5 yr ARI rainfall event; rises to 6 properties during 1 in 50 yr ARI rainfall event in current and future planning scenarios. Large number of properties affected during extreme climate change scenario. Flooding mostly predicted exterior to buildings (although surveys not yet undertaken).	Ensure new development provides a 1 in 10 year level of service for stormwater, and avoids habitable floor flooding during a 1 in 50 yr ARI rainfall event. Ensure there will be no increase in the number of properties at risk of flooding from the stormwater network.	Manage Passively Ensure new development does not increase potential habitable floor flooding due to the stormwater system in events up to a 1 in 50 yr ARI rainfall event. Enhance understanding of effects of deep flooding, particularly on private property. Undertake pipe renewals programme from 2040.	< 6 properties at risk of deep flooding (> 300 mm) during a 1 in 50 yr ARI rainfall event by 2060. Undertake habitable floor survey and / or damage assessment of potentially flooded properties. > 43 % of pipes to convey a 1 in 10 yr ARI rainfall event by 2060.
Ongoing Stormwater Discharge	Could exacerbate existing/historical contaminant issues. Extent to which this is likely to occur is unconfirmed. Key stakeholder issue. Based on available data, consequence currently believed to be minor.	Improve the quality of stormwater discharges to minimise the impact on the environment. Adopt an integrated approach to water management which embraces the concept of kaitiakitaka and improves the quality of stormwater discharges. > 75 % compliance with stormwater discharge consents. Ensure stormwater discharge quality does not deteriorate.	Manage Passively Consider the cost / benefit of stormwater quality treatment as part of flood mitigation works where practicable. Require source control of stormwater contaminants in new development of high- contaminant generating land uses. Enforce the Trade Waste Bylaw, and educate occupiers of high-risk sites with respect to stormwater discharge quality.	No deterioration of stormwater quality due to land use change or development in the catchment. Implement an education / enforcement programme targeting stormwater discharges from high risk land uses by 2015.





Table ES 2: Further Study Recommendations

Risk Matrix Score	Task	Budget Cost	Work Period
160	Redesign the city-wide framework for stormwater quality and harbour environment monitoring.	\$ 20 k	3 - 6 months
40	Identify and undertake floor level survey and damage assessment of properties potentially internally affected by deep flooding (up to a 1 in 50 yr ARI).	\$ 20 k	3 - 6 months
40	Utilise stormwater complaints and ROS information to continuously gauge customer satisfaction with the stormwater service.	\$ 0	Ongoing

Table ES 3: Planning and Education Recommendations

Risk Matrix Score	Task	Budget Cost	Work Period
70	Develop a city-wide climate change adaptation plan, including ongoing monitoring of climate change predictions, incorporating damage assessment of the vulnerable infrastructure.	\$ 0	6 - 12 months
40	Review business processes to ensure subdivision and development incorporates catchment specific requirements per the relevant ICMP.	\$ 0	2 months
40	Work with ORC to develop a plan for education programmes in relation to best practice site management of industrial premises.	\$ 20 k	6 months

Table ES 4: Operation and Maintenance Recommendations

Risk Matrix Score	Task	Budget Cost	Work Period
160	Implement the revised city-wide monitoring framework.	\$ 25 k	Annual
50	Undertake a city-wide review of all current contracts for maintenance of stormwater structures; documenting scope and standards.	\$ 20 k	2 months
40	Compile an inventory of all stormwater structures including asset condition, ownership and identify key locations for more frequent cleaning and maintenance. Include Teviot Street and Midland Street catchpits.	\$ 5 k	2 months

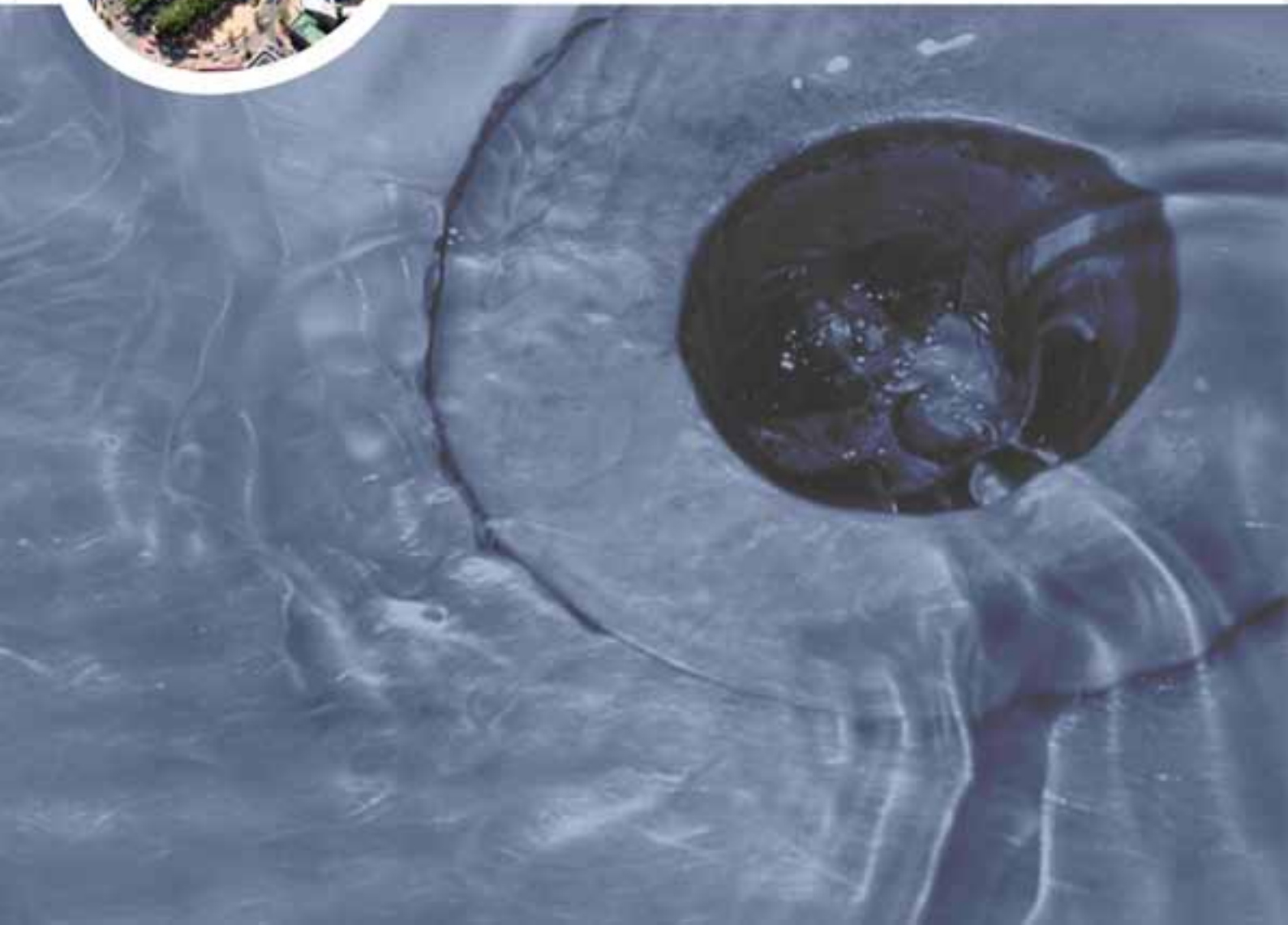
Table ES 5: Capital Works Recommendations

Risk Matrix Score	Task	Budget Cost	Work Period
40	Assess the feasibility of installing tide gates / flap valves on tidally influenced outfalls (Kitchener Street, Midland Street and Teviot Street)	\$ 10 k	2 months



Part 1

Introduction





1 Introduction

1.1 Background

Dunedin City Council (DCC) is currently in the process of implementing an integrated approach to asset management, and a business improvement project in order to meet capital and operational delivery targets. The process has two main components. The first; review of the existing business structure was completed in 2009. This established a better alignment between people, processes and outcomes. The second; to undertake a significant strategy development project incorporating the three water networks; water supply, wastewater and stormwater. The 3 Waters Strategy project Phases 1 and 2 were completed in 2011, and included the development of hydraulic models examining the entire water cycle within Dunedin's urban catchments, providing critical information on the performance of the networks. The 3 Waters Strategy outcomes are used to inform decisions on future capital expenditure programmes to address the following:

- Current known issues in the networks;
- Urban growth;
- Climate change; and
- Environmental sustainability (particularly in relation to new stormwater consents).

As part of this future strategy the 3 Waters Strategy project has been developed with the aim of providing an integrated decision making process for DCC.

The objectives of the 3 Waters Strategy are:

- Determine required levels of service for each of the three waters networks.
- Determine capital and operational costs associated with improvements to the three waters networks, including priorities and phasing for investment.
- Develop a greater understanding of the operations of the three waters networks through targeted asset and flow data collection.
- Develop decision support tools including network models.
- Develop Integrated Stormwater Catchment Management Plans.
- Provide sufficient data to support the development of council's Annual Plan and Long Term Plan (LTP).

To achieve the objectives of the Strategy the project comprises a three phase process:

Phase 1: Development of capital and operational investment needs at a macro level, determine the needs for more detailed investigations to be carried out in Phase 2, and determine high priority capital and operational works for major infrastructure items to be carried out in Phase 3.

Phase 2: Detailed investigations to determine capital and operational needs at a catchment or zonal level.

Phase 3: Implementation of capital and operational works to realise the required level of service improvements.



1.2 Context

The development of the Portsmouth Drive Integrated Catchment Management Plan 2010-2060 (ICMP) is part of the 3 Waters Strategy being undertaken by DCC, as described above. This ICMP is one of ten long term plans to be developed to fulfil consent requirements relating to the discharge of stormwater to the Otago Harbour, as well as to provide future direction for DCC's stormwater management at a catchment specific scale.

In 2007, short term (5 year) stormwater discharge consents were granted by the Otago Regional Council (ORC) permitting stormwater discharges into the Otago Harbour pending the development of stormwater catchment management plans. The emphasis of such plans is on monitoring stormwater quality and mitigating adverse stormwater effects on the harbour's receiving environment. These short term consents will be replaced with long term (35 year) consents following the completion of ICMPs.

Appendix A contains the short term stormwater discharge consents granted for the Portsmouth Drive catchment (via four individual outfalls). Each consent (Consents No. 2002.082, 2002.083, 2002.084 and 2002.086) has a condition which states the following:

"In consultation with the Consent Authority, the consent holder shall prepare and forward to the Consent Authority within four years of the commencement of this consent, a Long Term (35 year) Stormwater Catchment Management Plan for the foreshore catchment that shall contribute to the effective and efficient management of stormwater in that catchment to minimise contamination of stormwater and mitigate any adverse effects caused by contaminant discharge and accumulation in the receiving environment..."

In 2008, a high level Quadruple Bottom Line (QBL) assessment of the nine largest stormwater catchments was undertaken, and identified the South Dunedin catchment as the highest priority catchment in terms of stormwater issues (refer to the '*Dunedin 3 Waters Strategy, Stormwater Catchment Prioritisation Framework*'; URS, April 2008). Following the development of an ICMP for the South Dunedin catchment, the remaining stormwater catchments were re-prioritised, whereby the economic, social, cultural and environmental aspects of the catchments' assets were gauged based on 12 QBL indicators. The four QBL 'wellbeings' (categories) and 12 indicators were each defined and weighted in consultation with DCC Water and Waste Business Unit branch representatives to ensure that indicators which are considered most important have a greater impact on the final score than indicators which are considered less important at this stage. Each of the nine catchments were then scored against the indicators on a scale of zero to five (zero representing 'no issue' and five, a 'significant issue'), thus producing a final weighted score and ranking of the catchments. The results of this QBL prioritisation assessment are presented in Table 1-1 and further details can be found in the report: '*Phase 2 Stormwater Catchment Prioritisation Framework*' (URS, July 2009).

The Portsmouth Drive catchment was ranked 7th out of 9 by this prioritisation, with low scores for many of the environmental indicators.

The scope of works for this ICMP was developed to collect sufficient information about current stormwater management in the catchment, as well as the effects of current practices. Objectives for stormwater management have been set by the 3 Waters Strategic Direction Statement in conjunction with objectives for water supply and wastewater management. Recommendations for future stormwater management are required to meet these objectives, based around avoiding, remedying or mitigating adverse effects of stormwater discharges on both the catchment itself and the receiving environment. Integration of stormwater, wastewater and water supply management is a key



consideration throughout this ICMP, and further opportunities for integrated solutions in this catchment between the water supply, wastewater and stormwater networks, is likely to be in the co-ordination of the DCC capital works programme.



Table 1-1: Phase 2 Catchment Prioritisation

QBL Category	Label	Indicator	Main Weighting (%)	Sub Weighting (%)	Halsey Street	Orari Street	Mason Street	Kitchener Street	Shore Street	Port Chalmers	Portsmouth Drive	Ravensbourne Road	St Clair
Economic	1A	Annual OPEX	35	100	3	2	0	0	0	0	0	0	0
Social	2A	Community Pressures	-	-	-	-	-	-	-	-	-	-	-
Cultural	3A	Iwi (Kāi Tahu) considerations	20	100	4	4	4	4	4	4	4	4	3
Environmental	4A	Sensitivity of Receiving Environment	45	10	3	3	3	3	4	3	3	3	1
	4B	Asset condition / age / capacity restraints		25	3	3	3	3	3	3	1	1	3
	4C	Reported Flooding incidents		10	4	2	3	1	2	1	1	3	2
	4D	Reported Water Quality incidents		10	4	2	4	3	1	3	1	0	2
	4E	Presence of point source pollution sources		20	3	2	3	3	1	2	4	4	1
	4F	Presence of diffuse pollution sources		10	3	2	3	3	2	0	5	3	1
	4G	Development proposed within catchment		-	-	-	-	-	-	-	-	-	-
	4H	Sediment generating / erosion areas		10	3	2	2	1	2	1	0	0	2
	4I	Potential for waste / stormwater system interaction		5	4	3	4	2	2	4	1	1	2
Weighted Score:					3.31	2.58	2.17	1.95	1.77	1.77	1.75	1.7	1.43
Rank:					1	2	3	4	5	6	7	8	9



1.3 Overview

This ICMP comprises six parts:

Part 1 – Introduction. This section provides the background to the study, and outlines the planning and statutory requirements of DCC with respect to stormwater discharge management.

Part 2 – Baseline. This part of the report describes the stormwater catchment as it is now – topography, land use, receiving environments, stormwater discharge quantity and quality. The stormwater network is also described and current operational and capacity issues discussed.

Part 3 – Analysis. Stormwater management problems and issues are identified in this section, by analysing the results of contaminant and network modelling, flood hazard mapping and other information collated in previous sections.

Part 4 – Targets. Catchment stormwater management approaches and SMART targets are outlined in this section, as determined by the priority of each issue, and DCC's stormwater management objectives.

Part 5 – Solutions. This section describes a number of potential solutions to the issues identified (stormwater quantity and quality).

Part 6 – Way Forward. A prioritised programme of works is outlined, based on the Optimised Decision Making Framework developed for the DCC 3 Waters Strategy.

Figure 1-1 presents the scope of work for the stormwater component of the 3 Waters Strategy, including prioritisation of the catchments.

Figure 1-2 provides a process diagram of the ICMP process used for this project. The figure also indicates the position and influence of stakeholder consultation within this process. Ongoing consultation ensures that the project advances in a way that meets the needs and expectations of all parties involved. It can also significantly benefit the project by providing invaluable local knowledge and assist in identifying significant issues. Furthermore, successful consultation during development stages can often assist implementation of the ICMP.

An ICMP document is designed to accommodate a number of changes during its useful life, via monitoring and review processes (refer Section 17). Changes within the catchment, results of monitoring, or improved system knowledge are a number of things that may prompt a change in the ICMP.

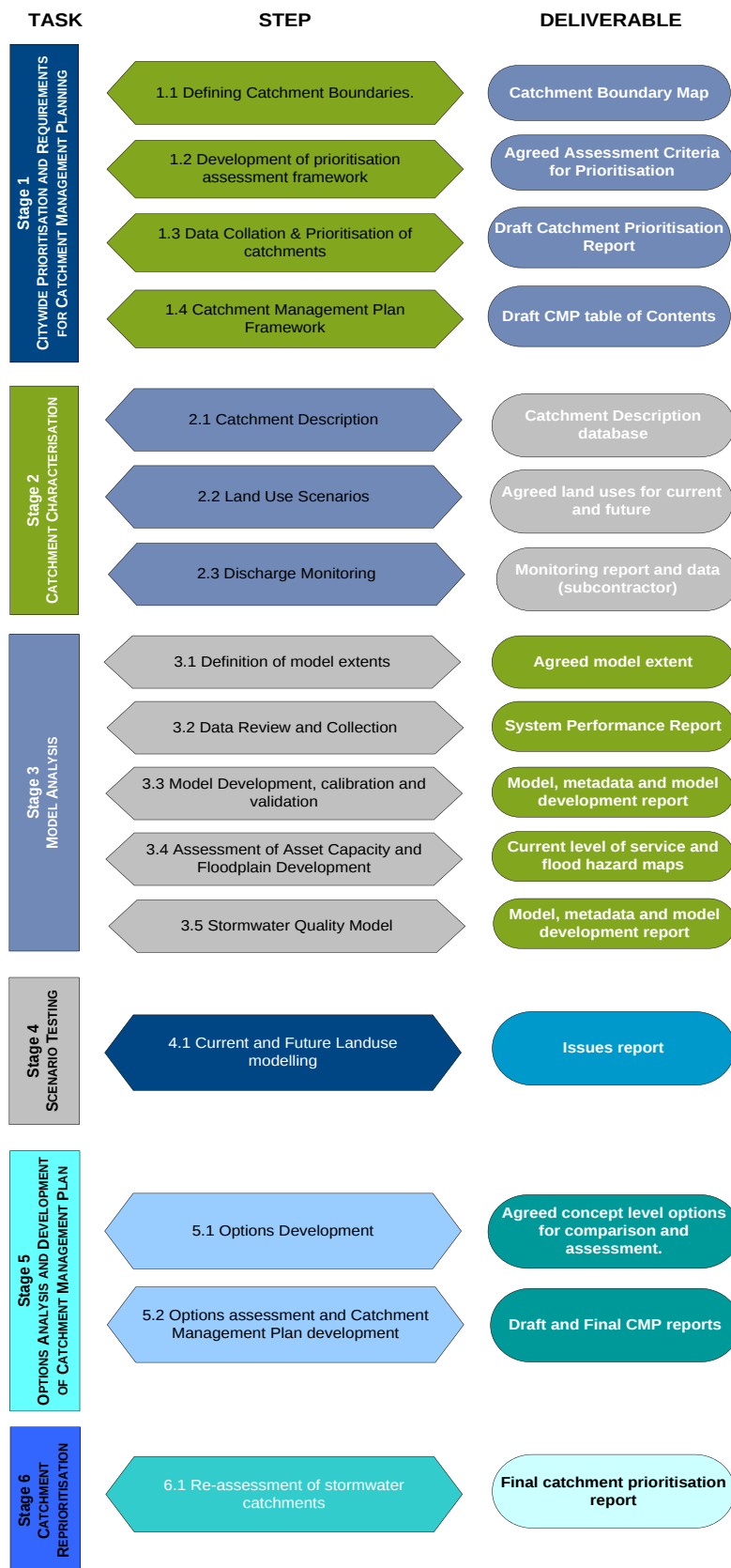


Figure 1-1: Scope of Work

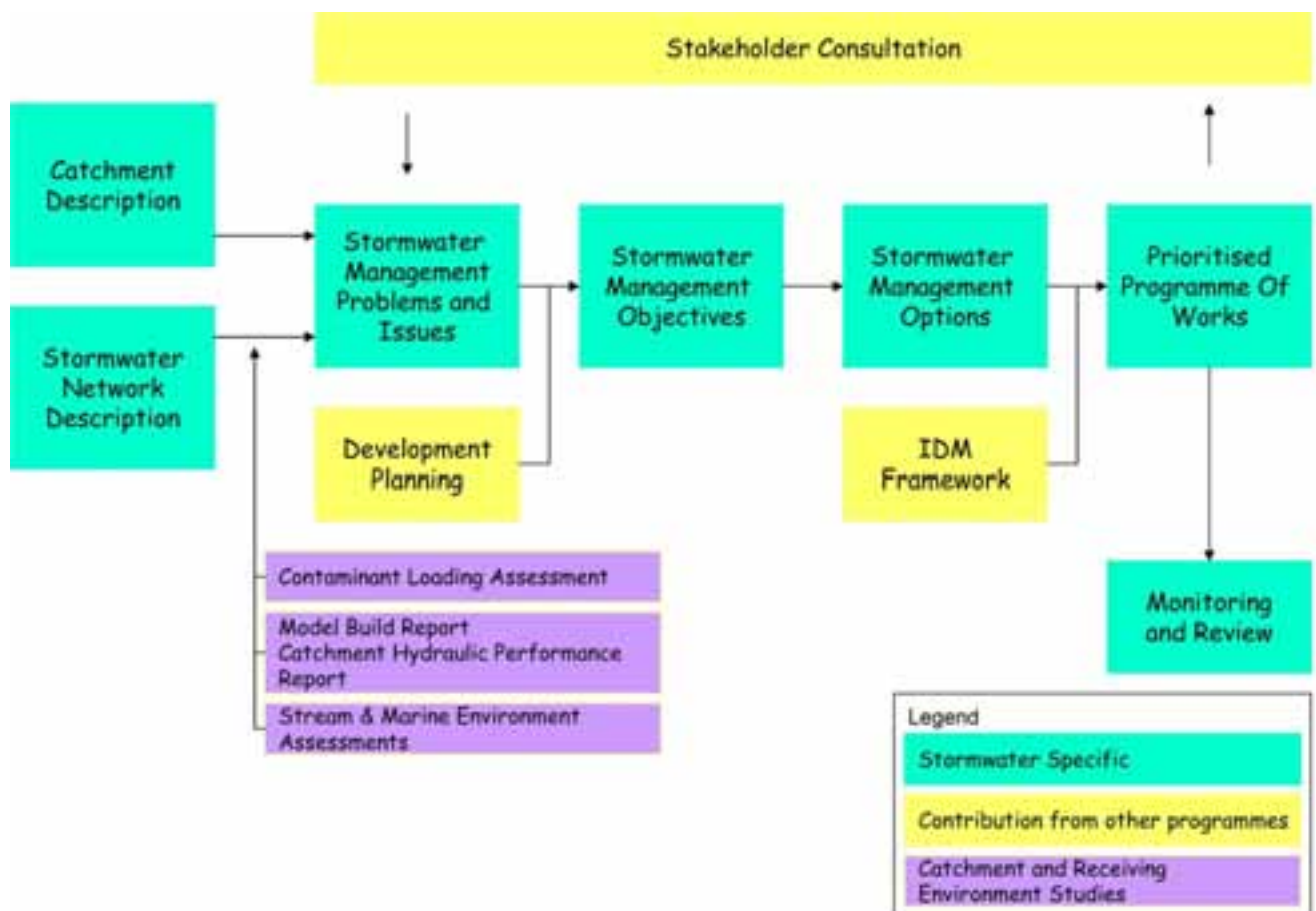


Figure 1-2: ICMP Development Process



2 Planning and Statutory Background

2.1 Planning Framework

An ICMP and any stormwater development undertaken where the ICMP is applied should be consistent with the objectives of central, regional and district planning documents and key non-statutory strategic documents. Figure 2-1 below provides the hierarchies of legislative and planning documents, both statutory and non-statutory which interact with the ICMP. As shown by the double ended arrows, there is often a two way interaction between the ICMP and these documents.

The influence of each of the key current statutory and non-statutory documents relating to stormwater management and the development of an ICMP are discussed in Sections 2.2 to 2.7. It is important to note that these documents are subject to review and change. Therefore, the ICMP needs to be sufficiently flexible to endure variations to these documents while remaining relevant. In some cases the ICMP may provide direction to these variations.

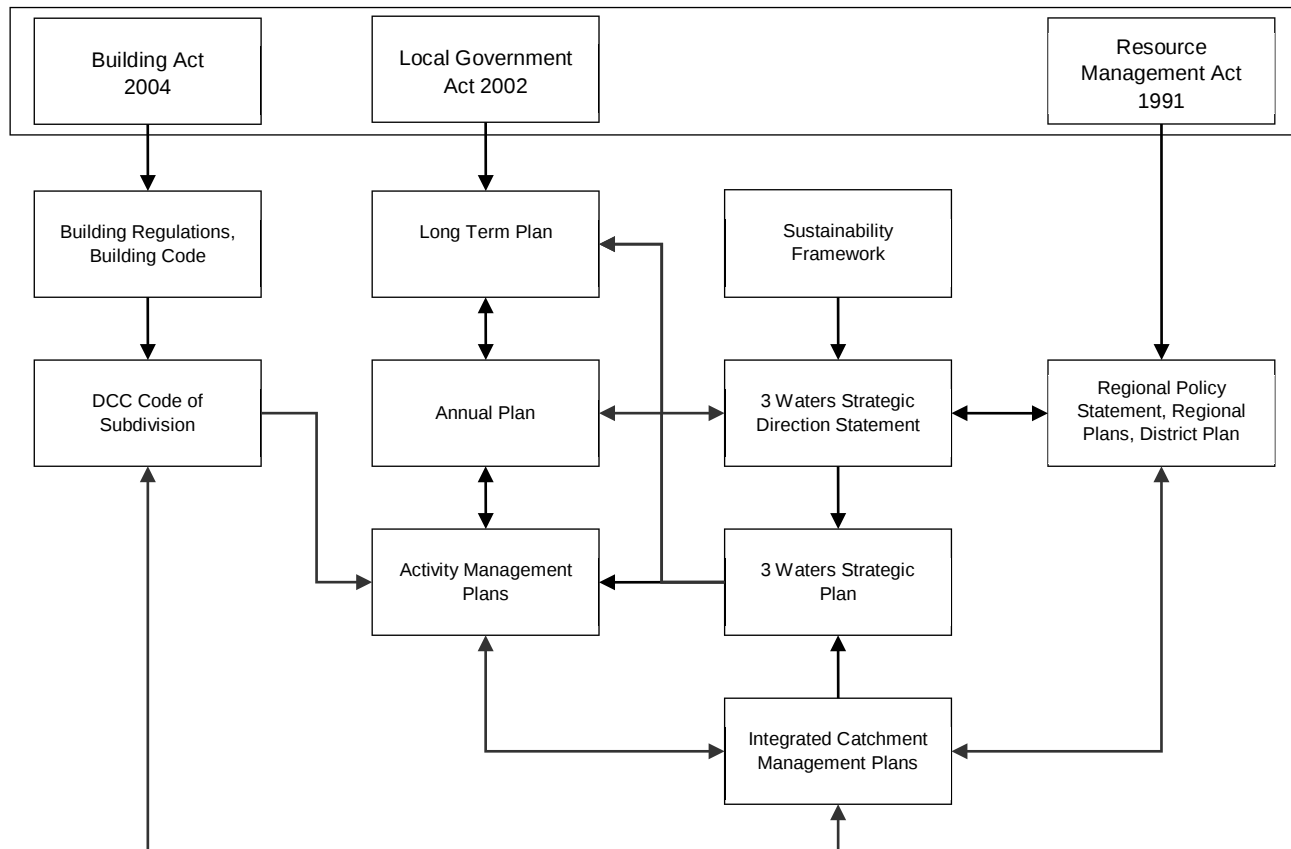


Figure 2-1: Legislative and Planning Document Hierarchies



2.2 The Local Government Act (2002)

The purpose of the Local Government Act 2002 (LGA) is to provide for democratic and effective local government that recognises the diversity of New Zealand communities and, to that end, this Act—

- (a) *States the purpose of local government; and*
- (b) *Provides a framework and powers for local authorities to decide which activities they undertake and the manner in which they will undertake them; and*
- (c) *Promotes the accountability of local authorities to their communities; and*
- (d) *Provides for local authorities to play a broad role in promoting the social, economic, environmental, and cultural wellbeing of their communities, taking a sustainable development approach.*

There are a number of responsibilities outlined within the LGA which are relevant to the ICMP. These include:

- Section 93, LTP;
- Section 95 Annual Plan; and
- Compliance with performance measures set by the Secretary of Local Government.

These are discussed in further detail below.

An ICMP needs to be consistent with the LGA. This can be achieved by promoting consultation with all parties affected by stormwater management decisions and accounting for and managing the stormwater infrastructure for Dunedin City in a manner that provides for the present and future needs of the public and the environment.

2.2.1 Long Term Plan (LTP)

Section 93 of the LGA requires a local authority to produce a LTP for the following purposes:

“to describe the activities of the local authority; to describe community outcomes; to provide integrated decision making and co-ordination of resources; to provide a long term focus for decisions and activities; and provide a basis for the accountability of the local authority to the community.”; and to provide an opportunity for participation by the public in decision making processes.”

2.2.2 Annual Plan

The Annual Plan required under Section 95 of the LGA supports the LTP by providing for the co-ordination of local authority resources, contributing to the accountability of the local authority to the community, and extending the opportunities for participation by the public in decision making relating to costs and the funding of local authority activities.



2.2.3 Performance Measures

The Secretary of Local Government is required to provide regulations that establish rules specifying performance measures for water supply; sewerage treatment / disposal; stormwater; flood protection and the provision of roads and footpaths. The performance measures relating to stormwater, wastewater and flood protection will need to be taken into account when developing solutions under the ICMP.

2.2.4 Trade Waste Bylaw

The DCC Trade Waste Bylaw 2008 regulates the discharge of Trade Waste to a Sewerage System operated by DCC. The purpose of the Bylaw is

“to control and monitor trade waste discharges into public sewers in order to ... (v) protect the stormwater system.”

Section 4A of the Bylaw states that it is an offence to discharge stormwater into the stormwater system that does not satisfy the discharge acceptance standards outlined in Schedule 1E of the Bylaw. Schedule 1E contains a number of acceptance standards, including limitations on the quality of the stormwater.

2.3 Resource Management Act (1991)

The purpose of the Resource Management Act (RMA) as defined in Section 5 of the Act, is to promote the sustainable management of New Zealand's natural and physical resources. This is to be achieved by managing the use of resources, in a manner that allows for people and communities to provide for their social, economic and cultural wellbeing, while sustaining the potential of natural and physical resource to meet the needs of future generations; safeguarding the life supporting capacity of air, water, soil and ecosystems; and avoiding, remedying or mitigating adverse effects of activities on the environment.

Section 6; Matters of National Importance, Section 7; Other Matters and Section 8; Treaty of Waitangi outline values which all persons exercising functions and powers under the RMA shall recognise and provide for, have particular regard to and take into account when achieving the purpose of the RMA.

Sections 14 and 15 of the RMA place restrictions on taking and using water, and on the discharge of contaminants into the environment.

In relation to stormwater management, the RMA therefore addresses the following:

- The need to sustainably manage our water resources to meet the needs of future generations;
- The need to preserve the natural character of our coastal environment, wetlands, lakes, rivers and their margins;
- Recognising and providing for the relationship of Māori with their ancestral lands and water;
- The control of the use of land for the purpose of the maintenance and enhancement of the quality of water in water bodies and coastal water;
- The control of discharges of contaminants and water into water;
- The control of the taking, use, damming and diversion of water, and the control of the quantity, level and flow of water in any water body, including:



- i) The setting of any maximum or minimum levels or flows of water; and
- ii) The control of the range, or rate of change, of levels or flows of water.

It is considered that the development and implementation of an ICMP which is consistent with the purpose and principles of the RMA, will allow for the identification of in-catchment values, such as drainage patterns and sensitive receiving environments. Management recommendations are then made based on the best practicable option, to ensure that the natural and physical environment within a stormwater catchment and its receiving environment are managed sustainably. This approach helps to ensure that the natural and physical resources within Dunedin's stormwater catchments are used in a way that provides for the community's social, economic and cultural wellbeing.

2.3.1 The New Zealand Coastal Policy Statement (2010)

The purpose of the New Zealand Coastal Policy Statement 2010 (NZCPS) is to outline policies relevant to the coastal environment to achieve the purpose of the RMA. The term 'coastal environment' is broad, and although undefined in the RMA, it is generally considered an environment in which the coast is a significant element or part.

The NZCPS requires persons exercising functions and powers under the RMA to:

- Safeguard the integrity, form, functioning and resilience of the coastal environment and sustain its ecosystems, including marine and intertidal areas, estuaries, dunes and land;
- Preserve the natural character of the coastal environment and protect natural features and landscape values;
- Take account of the principles of the Treaty of Waitangi, recognise the role of tangata whenua as kaitiaki and provide for tangata whenua involvement in management of the coastal environment;
- Maintain and enhance the public open space qualities and recreation opportunities of the coastal environment, enable people and communities to provide for their social, economic, and cultural wellbeing and their health and safety, through subdivision, use, and development; and
- Ensure that management of the coastal environment recognises and provides for New Zealand's international obligations regarding the coastal environment, including the coastal marine area (CMA).

Policies within the NZCPS contain potential restrictions on the activities likely to be undertaken in relation to stormwater management and have been considered when making recommendations within this ICMP. Policy 23 (2) and (4), addressing the discharge of contaminants has particular relevance for Dunedin City.

Policy 23(2)(a) does not allow discharges of human sewage directly to water in the coastal environment without treatment unless there has been adequate consideration of alternative methods, sites and routes for undertaking the discharge that have been informed by an understanding of tangata whenua values and the effects on them. DCC does not currently have any planned direct sewage discharges. However, the wastewater infrastructure network does have emergency overflow facilities to the coastal environment. These facilities are to accommodate emergency overflow discharges only. All discharges during non-emergency events are provided for through the existing



wastewater network. Adequate consideration has been given to alternatives to a coastal discharge by providing an alternative for any non emergency events therefore the current discharge scenario is consistent with this policy.

Policy 23(4) outlines steps to be taken to avoid the effects of a stormwater discharge on water in the coastal environment. These steps include:

- Avoiding where practicable and otherwise remedying cross contamination of sewage and stormwater systems;
- Reducing contaminant and sediment loadings in stormwater at source, through contaminant treatment and by controls on land use activities;
- Promoting integrated management of catchments and stormwater networks; and
- Promoting design options that reduce flows to stormwater reticulation systems at source.

The ICMP process by definition promotes the integrated management of catchments. Recommendations made within the ICMP will incorporate the other steps outlined where appropriate or required as determined by the results of stormwater quality and quantity monitoring.

The Portsmouth Drive catchment discharges into the Otago Harbour, which links with the Pacific Ocean, therefore the NZCPS must be considered when developing and implementing the ICMP. The ICMP provides a detailed assessment of the effects of current land use and development within the Portsmouth Drive catchment on the Otago Harbour. It is considered that the ICMP approach is consistent with the holistic nature of the NZCPS, in particular Policy 23(4)(c), and that the stormwater management options considered by the ICMP, such as source control, treatment devices, low impact design, and community education, will ensure that the adverse effects of stormwater runoff on the coastal environment will be avoided, remedied or mitigated.

2.3.2 Marine and Coastal Area Act (2011)

The Marine and Coastal Area Act repeals the Foreshore and Seabed Act 2004, and removes Crown ownership of the public foreshore and seabed.

The Act provides that any part of the common marine and coastal area owned by a local authority will form part of the common marine and coastal area, divesting local authorities of those areas. Current freehold title in existing reclamations would remain.

The Act states that resource consents in the common marine and coastal area that were in existence immediately before the commencement of the Act are not limited or affected by the Act. Existing leases, licences, and permits will run their course until expiry. Coastal permits will be available for the recognition of these interests after expiry.

The Act provides that, while there is no owner of the common marine and coastal area, existing ownership of structures and roads in the area will continue. New structures can be privately owned. Structures that have been abandoned will vest in the Crown so that it can ensure that health and safety laws are complied with.

The Marine and Coastal Area Bill was enacted on 24 March 2011. Stakeholder consultation will incorporate discussion on the Marine and Coastal Area Act.



2.3.3 National Environmental Standards

While there are currently no National Environmental Standards (NES) relevant to this ICMP, it is assumed that NES will be developed in time for the type of activities covered under this ICMP. As local or regional councils must enforce standards imposed by a NES, the ICMP must be flexible enough to incorporate these standards.

2.3.4 The Otago Regional Policy Statement (1998)

The Otago Regional Policy Statement (ORPS) is an operative document giving effect to the RMA. The ORPS discusses issues, objectives and policies relating to managing the use, development and protection of the natural and physical resources of the region. The ORPS identifies regional issues and provides a policy framework for managing environmental effects associated with urban and rural development.

The ICMP is influenced by the ORPS and the planning documents which sit below it (i.e. the Regional Plans). There are a number of policies contained within the ORPS which are relevant to the ICMP. Of particular relevance are Policies 6.5.5, 7.5.3, 8.5.6, 9.5.4 which seek to reduce the adverse effects on the environment of contaminant discharges through the management of land use, air discharges, coastal discharges and the built environment. The management options discussed include adopting baseline water quality standards and where possible improving the quality of water to a level above these baselines. The policies mentioned give general guidance to any stormwater management initiatives within the Region by identifying anticipated environmental outcomes. This general guidance is the main starting point for determining the direction of the ICMP.

The ORPS also addresses natural hazards in Policies 11.5.2, 11.5.3 and 11.5.4. These policies give direction to hazard management through outlining steps that should be taken to avoid or mitigate the effects of natural hazards. These overarching policies may play a significant role in providing direction for the ICMP if natural hazards (such as flooding) are determined to be a priority.

The ORPS was due for full review in October 2008 however at the time this report was written the review process had not been initiated.

2.3.5 The Regional Plan: Coast for Otago

The purpose of the operative Regional Plan: Coast for Otago (Coastal Plan) is to provide a framework to promote the integrated and sustainable management of Otago's coastal environment. The Coastal Plan recognises that the coastal environment is one of the integral features of the Otago Region, and that it is dynamic, diverse and maintained by a complex web of physical and ecological processes. One of the principle considerations for this ICMP is the discharge of contaminants into the CMA.

Chapter 10 of the Coastal Plan addresses the discharge of contaminants to the CMA. This chapter contains a number of policies addressing issues such as: the effects of any discharge on Kāi Tahu values; avoiding effects on coastal recreation areas; areas of significant landscape or wildlife habitat value; water quality; mixing zones; and discharge alternatives.

Policy 10.4.1 states that for any discharges to the CMA that are likely to have an adverse effect on cultural values Kāi Tahu will be treated as an affected party. Details relating to issues of particular significance are contained within the Kāi Tahu ki Otago Natural Resource Management Plan which is addressed below.



Objective 10.3.1 seeks *“to maintain existing water quality within Otago’s coastal marine area and to seek to achieve water quality within the coastal marine area that is, at a minimum, suitable for contact recreation and the eating of shellfish within 10 years of the date of approval of this plan”*. Further, Policy 10.4.3 states that where water quality already exceeds these standards, water quality should not be degraded beyond the limits of a mixing zone associated with each discharge.

2.3.6 The Regional Plan: Water for Otago

The operative Regional Plan: Water for Otago (Water Plan) considers the use, development and protection of the fresh water resources of the Otago region, including the beds and margins of water bodies. Chapter 7 of the Water Plan outlines objectives and policies to address those issues relating to water quality and discharges.

Policies 7.7.3, 7.7.4, 7.7.5 and 7.7.7 outline matters which need to be considered when assessing resource consents for discharges including cumulative effects, the sensitivity of the receiving environment and any relevant standards. Policies 7.7.10 and 7.7.11 address stormwater systems directly, identifying required outcomes for new systems and requiring the progressive upgrade of older systems. These policies provide both general and specific guidance for any stormwater system or associated discharge within the Portsmouth Drive catchment and play a strong role in determining the suitability, consentability and priority of any management option chosen under the ICMP.

2.3.7 The Dunedin City District Plan

The operative Dunedin City District Plan identifies issues and states objectives, policies and methods to manage the effects of land use activities on the environment.

The Dunedin City District Plan applies to all users of land and the surface of water bodies within the city; it is concerned with all areas above the line of mean high water springs (MHWS). Issues pertaining to those areas below the line of MHWS, including coastal waters, are addressed in the Otago Regional Plan: Coast for Otago and the NZCPS.

Policy 21.3.1 seeks to protect the harvest potential and quality of water within catchments. Policy 21.3.8 seeks to avoid or otherwise remedy or mitigate the adverse effect of activities which discharge to water, land or air. While standards relating to water quality are the jurisdiction of ORC, the policies contained within the Dunedin City District Plan address the effects of land use on water quality for example through the consideration of matters such as stormwater runoff from subdivisions.

The Dunedin City District Plan also uses land use zoning as a method of regulating activities under DCC jurisdiction. These land uses will play an integral part in determining the quantity and quality of any stormwater runoff. The Portsmouth Drive catchment consists of Industrial 1 (In1) land use. Activities which are permitted to occur within the In1 zone include: industrial activity, service activity, retail activity specific to and complimentary to industrial or service activity, recreational activity, service stations, vehicle and boat yards and garden centres.

Careful consideration will need to be given to this land use zone and any potential changes to this zone when looking at management options under the ICMP, as different land uses produce different stormwater quantities and quality outputs. It may also be that data obtained during the development of the ICMP provides input into future land use zoning within the Dunedin City District Plan.

2.4 Building Act (2004)

The Building Act 2004 includes Sections 71 to 74 which relate to limitations and restrictions on building consents and the construction of buildings on land subject to natural hazards. Flooding is



the primary natural hazard of concern within the Portsmouth Drive catchment therefore the ICMP needs to ensure that any development within the catchment will not exacerbate the risk of flooding.

The Building Regulations 1992 include the Building Code, which provides guidance as to the implementation of the Building Act. Section E of the Building Code includes various performance criteria relating to stormwater systems which are relevant to the ICMP. These criteria are specific to managing natural hazards and include drainage system design and inundation probability criteria. The ICMP will need to reference the performance criteria outlined within the code when identifying management options.

2.5 Civil Defence Emergency Management Act (2002)

The Civil Defence Emergency Management Act 2002 (CDEMA) addresses the management of emergencies including flooding. Section 64(1) of the CDEMA outlines the duties of local authorities and states:

“A local authority must plan and provide for civil defence emergency management within its district.”

Producing flood maps as part of the ICMP process may be one method of providing for civil defence emergency management however this method is not specifically prescribed by the CDEMA and therefore is at the discretion of the local authority concerned.

2.6 Non Statutory Documents

2.6.1 Kāi Tahu ki Otago Natural Resource Management Plan

Kāi Tahu ki Otago Natural Resource Management Plan (Kāi Tahu Plan) provides a background to Kāi Tahu's resource management issues in the Otago Region. The Kāi Tahu Plan contains management guidelines and objectives relating to freshwater fisheries and coastal resources. Kāi Tahu are particularly concerned with the destruction of the freshwater resource as a result of piping and channelisation, the mauri and life supporting capacity of water being compromised by structures and point source discharges, and the depletion of coastal fisheries due to discharges to the CMA.

The ICMP should consider the specific concerns of Kāi Tahu where they are not addressed by the regional or district statutory planning documents, and should ensure that Kāi Tahu are considered as a potentially affected party where appropriate.

2.6.2 Code of Subdivision and Development

Chapter 18, Subdivision of the Dunedin City District Plan, contains Method 18.4.1 which makes reference to the Dunedin Code of Subdivision and Development. This code is not part of the Dunedin City District Plan but does contain guidelines, including levels of service, for any physical works (such as kerb and channel design) associated with subdivision activity, which are considered when assessing consent applications. Stormwater targets and management approaches proposed by the ICMP should ensure this code is complied with. It is also likely that the content of the ICMP may also help shape the future direction of the Code.

2.6.3 The Dunedin City Council Sustainability Framework

The DCC Sustainability Framework is a relatively new non-statutory document which has an overarching influence on all aspects of DCC's operations and decision making through the following sustainability principles:



- Affordable: reasonable cost, value for money, today / future costs.
- Environmental Care: clean energy, bio-diversity, safe.
- Enduring: forward looking, whole of life, long term, future generations.
- Supporting People: social connectivity, social equity, quality of life, safe.
- Efficient: using less, creating less waste, smarter use.

These sustainability principles will influence the content of this ICMP and any recommendations with regard to future capital works.

2.6.4 3 Waters Strategic Direction Statement and 3 Waters Strategic Plan

The purpose of the 3 Waters Strategic Direction Statement is to align the management of Dunedin's three waters activities with the city's sustainability principles. This document provides direction for the detailed 3 Waters Strategic Plan which will be largely influenced by the content of all of the ICMPs. It is through the 3 Waters Strategic Plan that the ICMPs will provide input to long term community planning objectives and ultimately, Activity Management Plans (AMPs) and capital works programmes for stormwater.

2.6.5 Activity Management Plans

The DCC stormwater, wastewater and water AMPs contain objectives, levels of service, methods for delivering this service, asset management and levels of funding in relation to each activity. These plans are developed through the long term community planning process. The ICMP provides input to the content of the AMPs through its contribution to the 3 Waters Strategic Plan.

2.7 Resource Consents

This section outlines the classifying rules in the Dunedin City District Plan and the Regional Water and Coastal Plans which are relevant to the activities likely to occur under the ICMP.

While there are no rules within the Dunedin City District Plan classifying the discharge of stormwater, the ICMP needs to be consistent with the policies and objectives of the Dunedin City District Plan as described in Section 2.3.7, by incorporating further investigations of the system and environment and monitoring any discharges that are occurring.

Most consent requirements will be addressed by The Regional Plan: Water for Otago and The Regional Plan: Coast for Otago. The Dunedin City District Plan however, contains methods for addressing water quality issues through investigations, monitoring, education, consultation and the creation of management plans such as this ICMP.

Rule 10.5.3 of the Regional Plan: Coast for Otago classifies the discharge of stormwater into the CMA as a permitted activity provided certain conditions are met. These conditions include restrictions on the type of discharge, the receiving environment and any effects of the discharge.

Stormwater discharge from the Portsmouth Drive Catchment is unlikely to comply with the conditions of rule 10.5.3 due to the catchment containing industrial or trade land uses. Any stormwater discharge would therefore be classified as controlled under Rule 10.5.3.2 and would require a resource consent with ORC exercising its control over matters such as; the location, volume, rate and nature of the discharge.



It is recommended that the objectives of the ICMP align as closely as possible with the permitted activity rules to enable the objectives of the Coastal Plan to be met, where possible.

Rules 12.4 and 12.5 of the Regional Plan: Water for Otago classify the discharge of stormwater and the discharge of drainage water to water.

Rule 12.4.1 classifies the discharge of stormwater to water as a permitted activity provided that certain conditions are met. These conditions, among others include that; the discharge does not contain any human sewage, the discharge does not cause flooding of any other person's property, erosion, land instability, sedimentation or property damage and does not produce any conspicuous oil or grease films, scums or foams, or floatable or suspended materials or objectionable odours.

Should the conditions outlined in this rule not be met then the discharge of stormwater to water will be classified as a restricted discretionary activity requiring resource consent.

Rule 12.5.1 classifies the discharge of drainage water to water as a permitted activity provided the discharge does not cause flooding of any other person's property, erosion, land instability, sedimentation or property damage and does not produce any conspicuous oil or grease films, scums or foams, floatable or suspended materials or objectionable odours.

If the conditions outlined in Rule 12.5.1 cannot be satisfied, then the discharge of stormwater to water will be classified as a restricted discretionary activity requiring resource consent.

The objectives of the ICMP should be aligned as closely as possible to the permitted activity rules to enable the objectives of the Water Plan to be met where possible.

2.8 Objectives of Stormwater Management

2.8.1 Strategic Objectives

The strategic objectives of stormwater management are outlined in Table 2-1 below and provide the overarching objectives that guide the development of this ICMP. These objectives are at the core of the relevant statutory and non-statutory documents addressing stormwater management, including the 3 Waters Strategic Direction Statement. These objectives have been developed with the aim of achieving benefits across the four wellbeings (environmental, social, economic and cultural), and have been set within the context of a 50 year timeframe.



Table 2-1: Strategic Stormwater Management Objectives

Strategic Objectives
Development: Adapt to fluctuations in population while achieving key levels of service and improving the quality of stormwater discharges. Ensure new development provides a 1 in 10 year level of service, and avoids habitable floor flooding during a 1 in 50 year event.
Levels of service: Maintaining key levels of service of the stormwater network into the future by adapting to climate change and fluctuations in population, while meeting all other objectives.
Environmental outcomes: Improve the quality of stormwater discharges to minimise the impact on the environment and reduce reliance on non-renewable energy sources and oil based products.
Tangata whenua values: Adopt an integrated approach to water management which embraces the concept of kaitiakitaka and improves the quality of stormwater discharges.
Natural hazards: Ensure there will be no increase in the numbers of properties at risk of flooding from the stormwater network.
Affordability: To meet strategic objectives while limiting cost increases to current affordability levels where practical.

2.8.2 Activity Management Plan / LTP Objectives and Targets

DCC also intend to begin reporting on a number of additional measures and targets relating to service provision. The ICMP development should inform this process, and help to identify the most appropriate measures and provide baseline information. It is intended that the following areas will be able to be reported on following the ICMP completion if appropriate and necessary:

- Number of written complaints;
- Number of properties with habitable floor stormwater flooding;
- Percentage of customers with stormwater provision that meets current design standards;
- Percentage of modelled network able to meet a 1 in 10 storm event; and
- Number of properties at risk of stormwater flooding in a 1 in 10 year event.



Table 2-2 outlines shorter term objectives, performance measures and targets derived from DCC's stormwater AMP and LTP. These objectives are to be reviewed annually but are set within the context of a 10 year timeframe. Therefore the measures and targets below may be subject to development or change based on findings from the ICMP development process. Influencing factors may include stormwater modelling results, or further research into costs surrounding changes to levels of service.

DCC also intend to begin reporting on a number of additional measures and targets relating to service provision. The ICMP development should inform this process, and help to identify the most appropriate measures and provide baseline information. It is intended that the following areas will be able to be reported on following the ICMP completion if appropriate and necessary:

- Number of written complaints;
- Number of properties with habitable floor stormwater flooding;
- Percentage of customers with stormwater provision that meets current design standards;
- Percentage of modelled network able to meet a 1 in 10 storm event; and
- Number of properties at risk of stormwater flooding in a 1 in 10 year event.



Table 2-2 Activity Management Plan Measures and Targets

Objective	Performance Measure	2010 / 2011 Target	2021 Target
Stormwater Quality	Residents' satisfaction with the stormwater collection service	≥ 60 %	≥ 70 %
	Number of blockages in the stormwater network per 100 km of mains per annum	< 15	< 10
	Number of beach closures	0	0
Service Availability	Percentage of customer emergency response times met (Stormwater)	≥ 95 %	≥ 95 %
Demand Management	Completion of stormwater catchment management plans	as plan	X (should be completed by 2013)
Environmental Consent Compliance	Percentage compliance with stormwater discharge consents	≥ 75 %	tbc
	Number of prosecutions or infringement notices for non-compliance with resource consents	0	0
	Number of recorded breaches of RMA conditions	0	0
Asset Serviceability	Number of breaks per 100 km of stormwater sewer per annum	< 1	< 1
	< x % of critical network assets in condition grade 4 or 5	To increase % of known data	tbc
Supply Cost per m ³	Drainage uniform annual charge as a percentage of median income	≤ 1 %	≤ 1 %
	Total operational cost of stormwater service per rated household	\$ 76.70	tbc

tbc: to be confirmed.



3 Consultation

During the application for coastal discharge consents in 2005, through Annual Plan consultation and through specific consultation in relation to the 3 Waters Strategy, a number of stakeholders have been identified as affected by, or interested in stormwater management in Dunedin. The following provides a summary of values identified through the consultative processes mentioned. These values have been considered when developing objectives and options for stormwater management of identified issues.

3.1 3 Waters Strategy Consultation- Stakeholder Workshops and Community Survey

For specific consultation relating to the 3 Waters Strategy, stakeholders were divided into three groups; environmental, economic / business and social / cultural. The outcomes of the specific consultation workshops were used to inform a community telephone survey to gauge the views of the wider community including catchment residents. Specific groups were also consulted directly, including: Kāi Tahu ki Otago, ORC and East Otago Taiapure Management Committee. From all consultation relating to the 3 Waters Strategy there was a general recognition that stormwater requirements and standards will need to increase, in terms of both quality and volume management.

A coordinated approach to stormwater management between ORC and DCC is desired; with the responsibilities for each organisation being clarified.

Overall, increasing the sustainability and efficiency of the network is also desired.

Views Relating to Quality

- A high awareness that stormwater contains many contaminants, and thus its management is not just a matter of transportation to the coast.
- That quality involves household drains and farm runoff as well as road runoff and sewage contamination.
- Recognise that the stormwater system does include recreational places, which underlines the need for better quality stormwater
- Improving quality of disposed stormwater is a key issue – the higher the quality, the better.

Views Relating to Volume

- Recognition that climate change may result in more frequent storm events, thus putting a greater episodic demand on the system; and thus likely to require increased capacity. This may be compounded by decreases in permeable land resulting from increased property development in certain areas.
- That managing volumes (which is partially related to quality) requires a more encompassing view of the system and its management.

In summary, the consultation identified that the key points in relation to stormwater management were:

- Legislative changes, e.g. changing planning or building consents standards to further reduce the impact of new developments on stormwater;



- Passive changes, e.g. increasing the use of swales and soakholes to better manage storm events, using landscaping to reduce the visual pollution of outfalls;
- Active changes, e.g. increasing outfall pipe numbers to reduce the impact in any given area; increasing treatment standards; installing low-flow regulators;
- Doing more than simply increasing pipe capacity – i.e. review requirements for new property developments, in order to reduce runoff volumes and minimise the loss of permeable land; and
- Consideration of sustainable options e.g. stormwater captured and used by households; implementing alternative energy sources for pump stations (such as wind turbines or micro hydro-electricity generators). In rural areas, also capture stormwater in detention ponds, both to slow flows and prevent flooding but also to balance with demand for other water-use activities e.g. irrigation.

During the development of the 3 Waters Strategic Direction Statement, objective setting took the results of the community consultation into account, for example by incorporating statements relating to the use of source control for stormwater management. The ICMP approach to stormwater management also considers a range of management options for stormwater, described as 'legislative, passive and active' changes above.

3.2 Resource Consent Submissions

The resource consent process for the coastal discharge permits identified the residents within the affected catchments as interested parties. Matters raised by submitters in relation to coastal stormwater discharge permit applications are also a valuable source of stakeholder opinion. A majority of the submissions echo the views outlined above however the Kāi Tahu cultural impact assessment (CIA) outlined below goes into more detail. As part of the consent conditions for stormwater discharges, annual meetings are held with Save the Otago Peninsula Society Incorporated, and the Department of Conservation (DOC) Otago Conservancy.

3.2.1 Kāi Tahu Cultural Impact Assessment

In October 2005, DCC commissioned Kāi Tahu ki Otago Limited (KTKO Ltd.) to undertake a CIA (KTKO Ltd., 2005) on the discharge of stormwater into Otago Harbour and at Second Beach. This report was commissioned as part of the consent application process for the current discharge consent held for this catchment.

The report details historical use of the Otago Harbour by Kāi Tahu and their descendents, particularly for transport and as a food resource (mahika kai).

The report studies the reported levels of contaminants in the stormwater discharged to the harbour, and also in sediments within the harbour, and states that runanga are concerned about the lack of information on biological impacts, on effects further afield than the immediate area of discharge, and that they are also concerned about the possibility of wastewater discharge into the harbour. Resource consent conditions for the current stormwater discharges include sampling and monitoring of sediments within the wider harbour, and biological monitoring. At present, given the size of the receiving environment, sampling and monitoring as part of the resource consent conditions is limited, and restricted to once per year and in a small number of locations. As sampling continues, understanding of the biological impacts of the stormwater discharges should increase.



Discharge of stormwater and associated contaminants has the potential to significantly impact Kāi Tahu values and beliefs. These adverse impacts are associated with effects on the spiritual value of water, mahika kai, aquatic biota and water quality.

The traditional resource management methods of Kāi Tahu require coordinated and holistic management of the interrelated elements of a catchment, from the air to the water, the land and the coast. The CIA notes that it is accepted by Kāi Tahu that removal of all contaminants from stormwater is not possible. However, it is also considered that more could be done to reduce the level of contaminants discharged. Recommended management measures for consideration are as follows:

- Reducing the area of impervious land;
- Use of grass swales to filter stormwater;
- Covering car-parking areas and other areas where increased contaminants may be found;
- Sediment/grease traps to be installed at all industrial premises, petrol stations and car parks;
- Management plans for industrial and commercial facilities to minimise the contaminant loading into stormwater, including the management of spills;
- Ensuring industrial waste is not discharged to the stormwater system;
- Ensuring there is no discharge of human sewage to the stormwater system; and
- Ongoing awareness of best management practices and technological improvements that will reduce contaminant levels and a willingness to implement these as appropriate.

As with the wider community consultation results, it is considered that the ICMP approach to stormwater management encompasses much of what is desired by Kāi Tahu, as described above. The 3 Waters Strategic Direction statement objectives used by this ICMP support the use of source control and low impact design options for stormwater management, as suggested above by Kāi Tahu, as well as looking to reduce the incidence of wastewater discharge into the receiving environment.

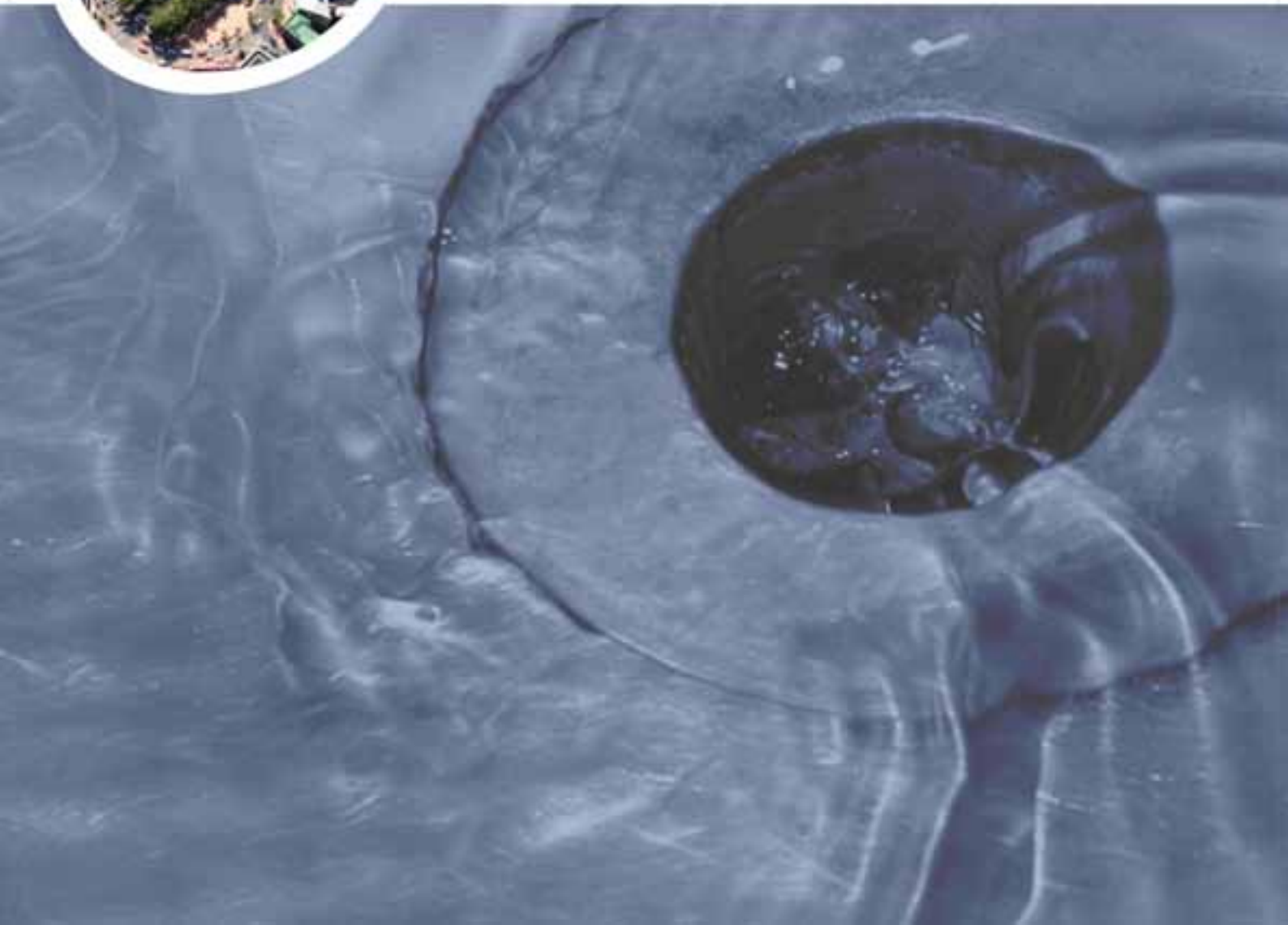
3.3 Annual Plan Submissions

A number of submissions were made with respect to stormwater issues through the 2009 Annual Plan consultation process. These submissions mainly centred on the maintenance and upgrade of the existing system so to ensure adequate treatment and filtration of the stormwater prior to it being discharged. The issue of infrastructure capacity was also raised.



Part 2

Baseline





4 Catchment Description

4.1 Catchment Location

The Portsmouth Drive catchment is a flat harbour-side catchment, which covers an area of approximately 40 ha. The catchment extends north from the Andersons Bay inlet, and lies between South Dunedin and the harbour, bounded roughly by Portobello Road to the south, Otaki Street to the west, Portsmouth Drive and the harbour to the east, and Strathallan Street in the north. The land in the area was reclaimed between the 1940's and 1970's, and Portsmouth Drive, a major link to the Peninsula, was officially opened in 1978.

Land use in the catchment is industrial and retail, and it is home to Dunedin's premium Events Centre, The Edgar Centre. This is the largest single building indoor sports arena in the Southern Hemisphere.

The stormwater network comprises four independent branches discharging to the Otago Harbour through outfalls within the tidal range. There are no open channels or streams in this catchment.

Figure 4-1 shows the location of the Portsmouth Drive stormwater catchment.

4.2 Topography and Geology

The catchment is essentially flat, and the ground levels in the Portsmouth Drive catchment vary between approximately 1.4 and 3.3 m above mean sea level, with a very slight gradient from Otaki Street towards the harbour.

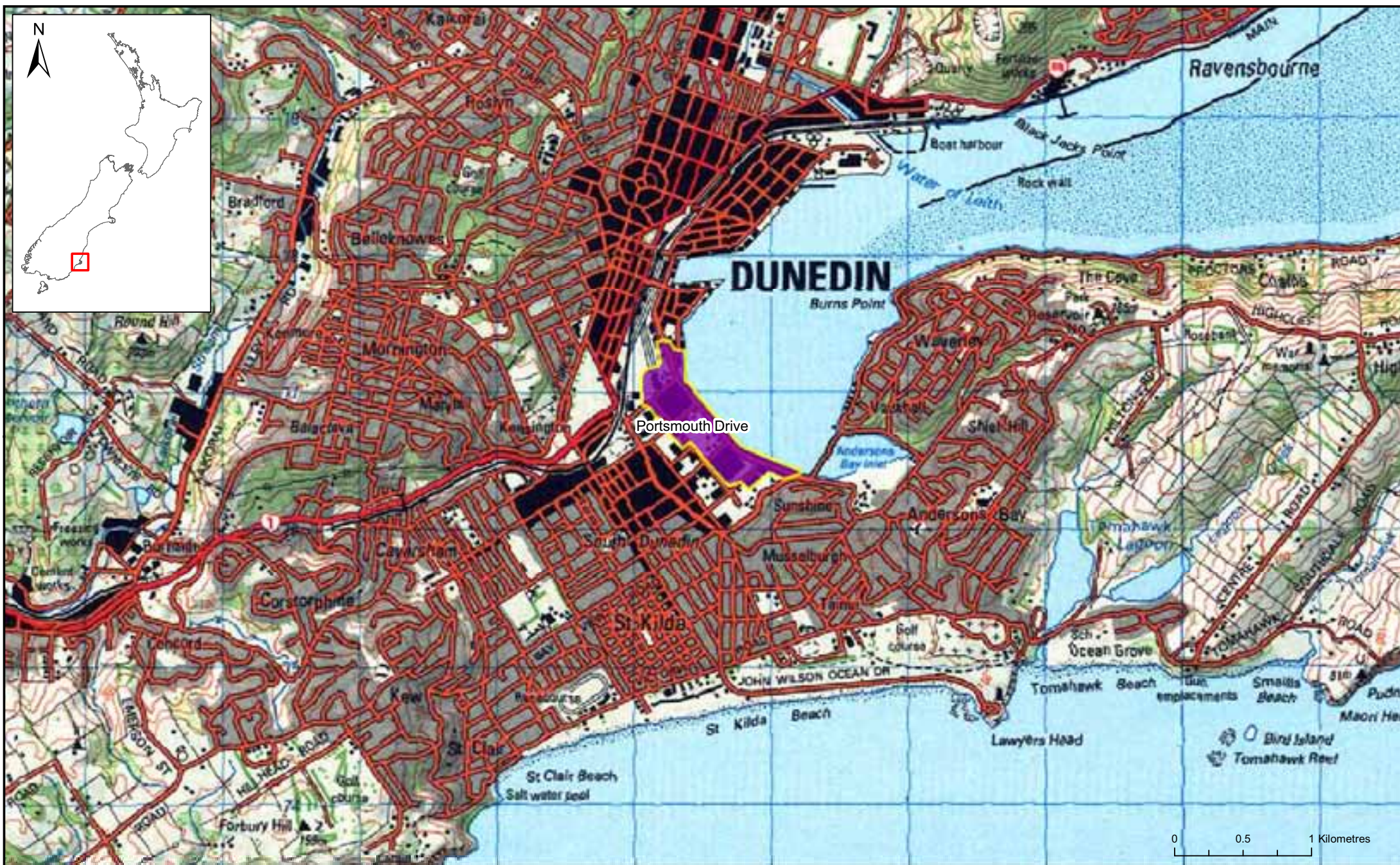
Figure 4-2 provides a geological map of the catchment (Bishop and Turnbull, 1996). The catchment's predominant geology is Q1(an). This is a class specifically for substrate of anthropogenic origin, as the entire catchment area is reclaimed land. As the reclamation in this area was undertaken by the Otago Harbour Board, it is known that dredged material from the harbour was used extensively for this reclamation; however the extent of other types of fill, such as domestic and industrial waste, is unknown. Drainage capabilities of this material will be variable, depending on the specific materials used in different areas of the reclamation.

4.3 Surface Water

The Portsmouth Drive stormwater network is entirely piped, and no open drains or watercourses are present in the catchment.

4.4 Groundwater

There is limited information relating to groundwater surface levels in the Portsmouth Drive catchment, and over much of the Dunedin urban area adjacent to the harbour. ORC do not currently require groundwater monitoring in the area for consent purposes, and anecdotally, the groundwater in the Portsmouth Drive area is believed to be shallow, and also believed to be influenced by tide levels and potentially lowered by drainage infrastructure in the area. The discussion on the salt water intrusion study (Section 4.7.4) studies this further. No information on groundwater quality is available, due to a lack of monitoring sites.







4.5 Land Use

4.5.1 Historical and Current Land Use

The Portsmouth Drive catchment land is reclaimed. A causeway was constructed around the head of the harbour in 1912, and the area behind the causeway (known as ‘the Southern Endowment’) was then filled with dredged harbour tailings between the 1940s and the 1970s. Portsmouth Drive, opened in 1978, was constructed along the path of the former causeway.

The area is zoned Industrial 1 (refer Figure 4-4), and since the completion of the reclamation has been used for light industry and storage. Part of the rail yards, an electricity substation and a number of large scale retail premises (e.g. Placemakers) are also located in the catchment. The Edgar Centre; a large (14,400 m²) covered events centre; is situated on Portsmouth Drive.

4.5.2 Cultural and Heritage Sites

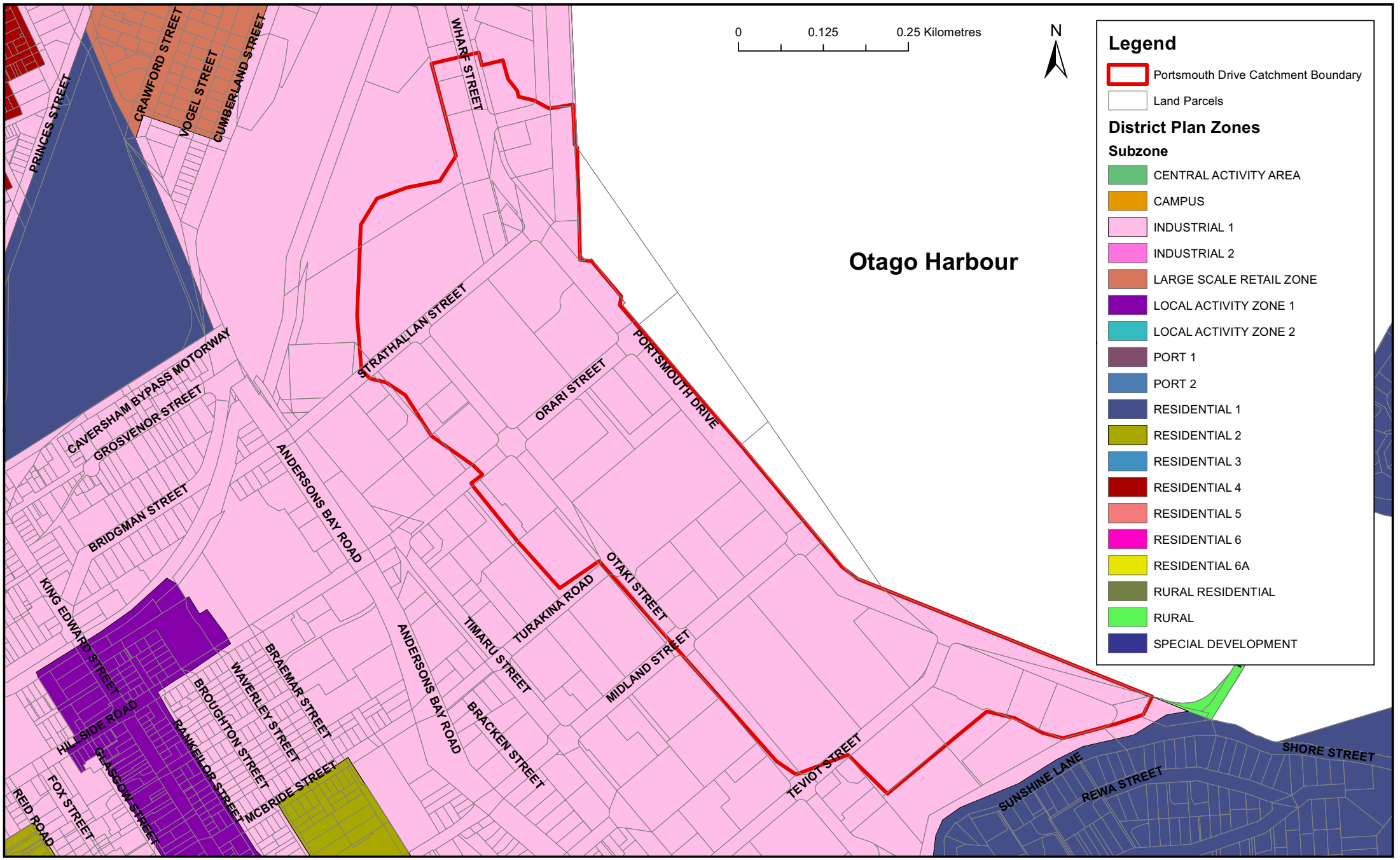
According to DCC records of significant archaeological and heritage sites within Dunedin city, the Portsmouth Drive catchment does not contain any heritage precincts or heritage structures.

There is a large memorial stone at the intersection of Portsmouth Drive and Portobello Road, on the catchment boundary. The memorial commemorates the Taranaki Māori who died whilst prisoners in Dunedin during the New Zealand land wars (Figure 4-3).

Kāi Tahu have been identified as a key stakeholder. It should be noted that coastal and freshwater environments hold particularly high values for Kāi Tahu. Māori cultural values, along with those of other stakeholders throughout Dunedin’s community, are discussed in Section 3.3.



Figure 4-3: Taranaki Māori Memorial Stone



Legend

Portsmouth Drive Catchment Boundary

Land Parcels

District Plan Zones

Subzone

CENTRAL ACTIVITY AREA

CAMPUS

INDUSTRIAL 1

INDUSTRIAL 2

LARGE SCALE RETAIL ZONE

LOCAL ACTIVITY ZONE 1

LOCAL ACTIVITY ZONE 2

PORT 1

PORT 2

RESIDENTIAL 1

RESIDENTIAL 2

RESIDENTIAL 3

RESIDENTIAL 4

RESIDENTIAL 5

RESIDENTIAL 6

RESIDENTIAL 6A

RURAL RESIDENTIAL

RURAL

SPECIAL DEVELOPMENT



4.5.3 Resource Consents and Designations within the Catchment

Information has been provided by ORC and DCC with respect to resource consents granted in Dunedin City and city-wide District Plan Designations.

A number of consents have been granted, by ORC and DCC, within the Portsmouth Drive catchment. However, there have been no significant resource consents granted relating to stormwater management.

DCC has granted a number of land use consents, and a number of District Plan Designations exist within this catchment. To the north of the catchment is part of the designation for the existing Main South Railway. In the centre of the catchment are two designations for electricity purposes. The sites within the designation are currently occupied by an electricity sub-station and pilot building. This is a significant designation when considering potential flooding within the catchment.

Figure 4-5 provides the location of the resource consents granted by DCC and District Plan designations within the Portsmouth Drive catchment.

4.5.4 Contaminated Land

Data was collated from both ORC and DCC with respect to contaminated land around Dunedin City. It should be noted that the information available on contaminated land sites may be incomplete, and the extent of remediation is unknown in some instances.

Figure 4-6 provides the location of the known contaminated land within the Portsmouth Drive catchment. There may be further sites around the catchment, but there is no information relating to these sites at this time.

The entire Portsmouth Drive catchment is within an area of reclaimed land adjacent to the harbour. Various types of fill may have been used during land reclamation, so the fill material may contain contaminants.



Legend

- Portsmouth Drive Catchment Boundary
- Consents**
 - Other Consents
 - Land Use Change
 - Building Consent
- - - Stormwater Network
- Main Roads
- District Plan Designation

0 0.2 0.4 Kilometres

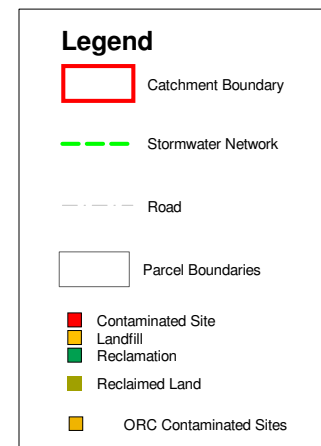


Dunedin 3 Waters Strategy

PORTSMOUTH DRIVE INTEGRATED CATCHMENT MANAGEMENT PLAN
Figure 4-5
Portsmouth Drive Catchment Recent Consents and Designations

DISCIPLINE
Stormwater

Drawn: KC	Status: Final		
Checked: HES	Scale: 1:5,000	Plot Date: Sep 2011	
Approved: SDH	Job. No: 42173227	Map No: Figure 4-5	Revision: -
Date: Sep 2011			





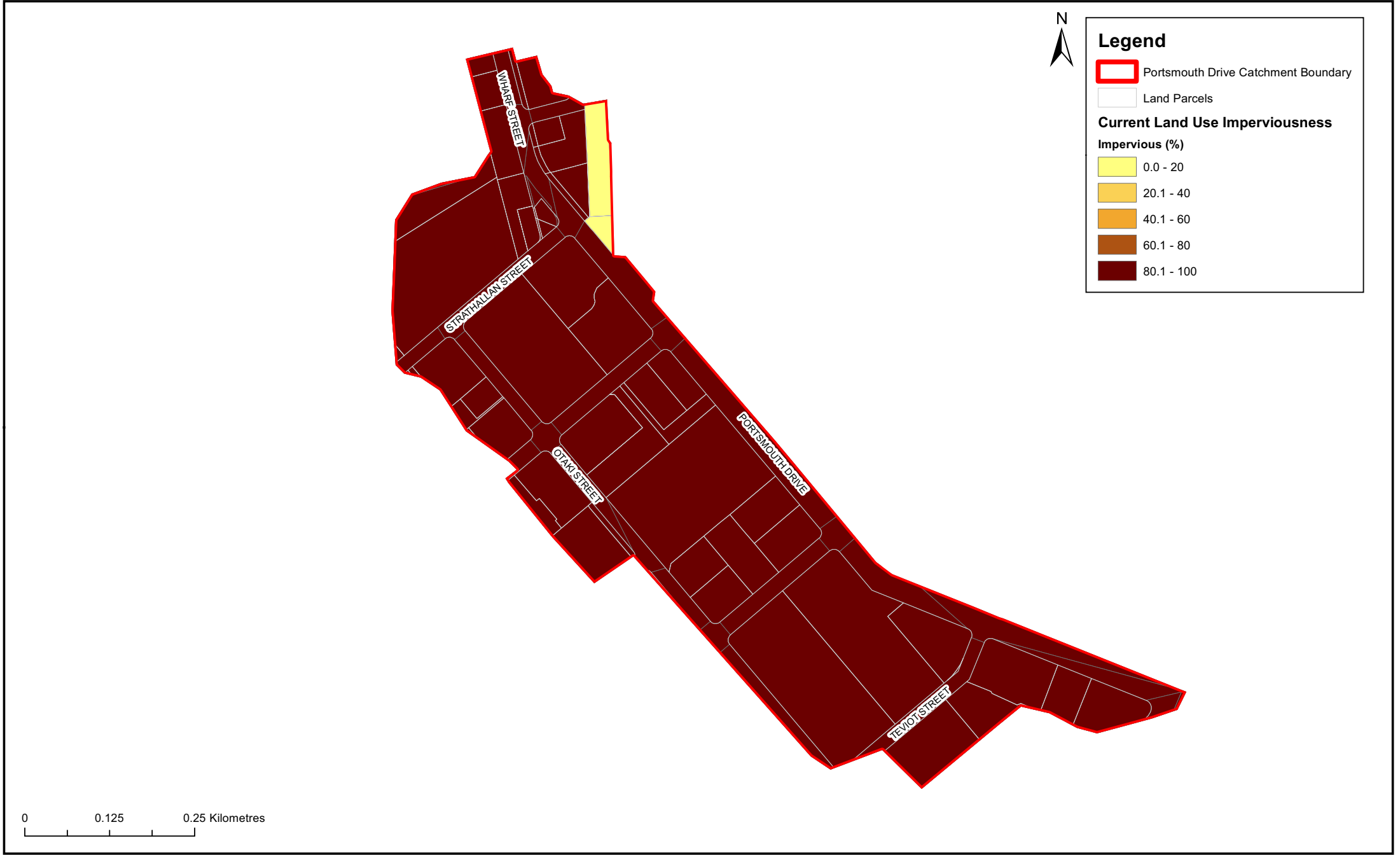
4.5.5 Future Land Use

Three future land use scenarios are being considered within the DCC 3 Waters Strategy along with the current situation. The scenarios are; 2008 (current), 2021, 2031 and 2060. For the purposes of stormwater modelling, the 2031 scenario contains the maximum allowable imperviousness for each zone, consistent with the planning horizon of the district plan (2036). The 2060 scenario also uses the maximum allowable imperviousness.

The Portsmouth Drive catchment is currently fully developed, however there is the opportunity for re-development within the industrial zone; sites currently used for light industry could be converted to large retail sites, and vice versa. It is anticipated, however, that there will be little difference between the three future scenarios. The catchment is not expected to be re-zoned.

4.6 Catchment Imperviousness

Figure 4-7 below provides a map of current imperviousness for the Portsmouth Drive catchment (refer Appendix B for calculation methods). Less than 2 % of the Portsmouth Drive catchment is currently pervious land, and all impervious areas are connected to the stormwater network. As the catchment is zoned industrial, maximum future and current imperviousness is assumed to be 100 %.





4.7 Stormwater Drainage Network

4.7.1 Network Description

Figure 4-9 provides details of the stormwater network in the catchment. The Portsmouth Drive stormwater system comprises four short sub-networks, each with a consented outfall that discharges sub-tidally along Portsmouth Drive. In addition, a substantial box culvert conveying stormwater from the western hill suburbs to the harbour is situated beneath Orari Street, however, this culvert is part of the Orari Street catchment and there are no surface or network cross-connections to the Portsmouth Drive catchment.

Figure 4-8 below provides the frequency distribution of the pipe diameters in the Portsmouth Drive catchment. As can be seen, the majority of the pipes in the catchment have a diameter of between 300 mm and 450 mm. Due to the flatness of the catchment, pipes have been laid at low gradients.

Key network features identified during the hydraulic model construction are as follows:

- Outfall 1 – Kitchener Street. A 600 mm diameter concrete pipe located approximately 30 m north of the boat ramp at 9 Kitchener Street.
- Outfall 2 – Orari Street. An outfall 450 mm in diameter is located approximately 3 m to the south of the Orari Street catchment outfall.
- Outfall 3 – Midland Street. The outfall is a 450 mm diameter pipe located near the Midland Street – Portsmouth Drive intersection.
- Outfall 4 – Teviot Street. The outfall is a 375 mm diameter pipe located near the Teviot Street – Portsmouth Drive intersection.

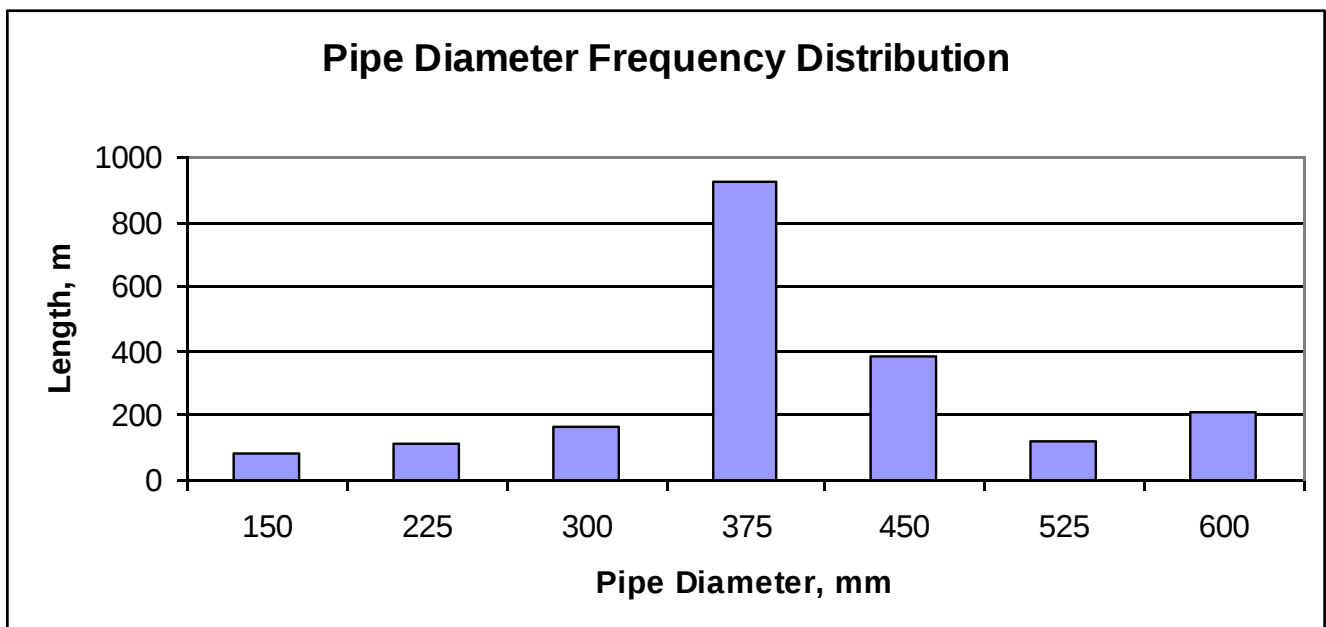


Figure 4-8: Pipe Diameter Frequency Distribution

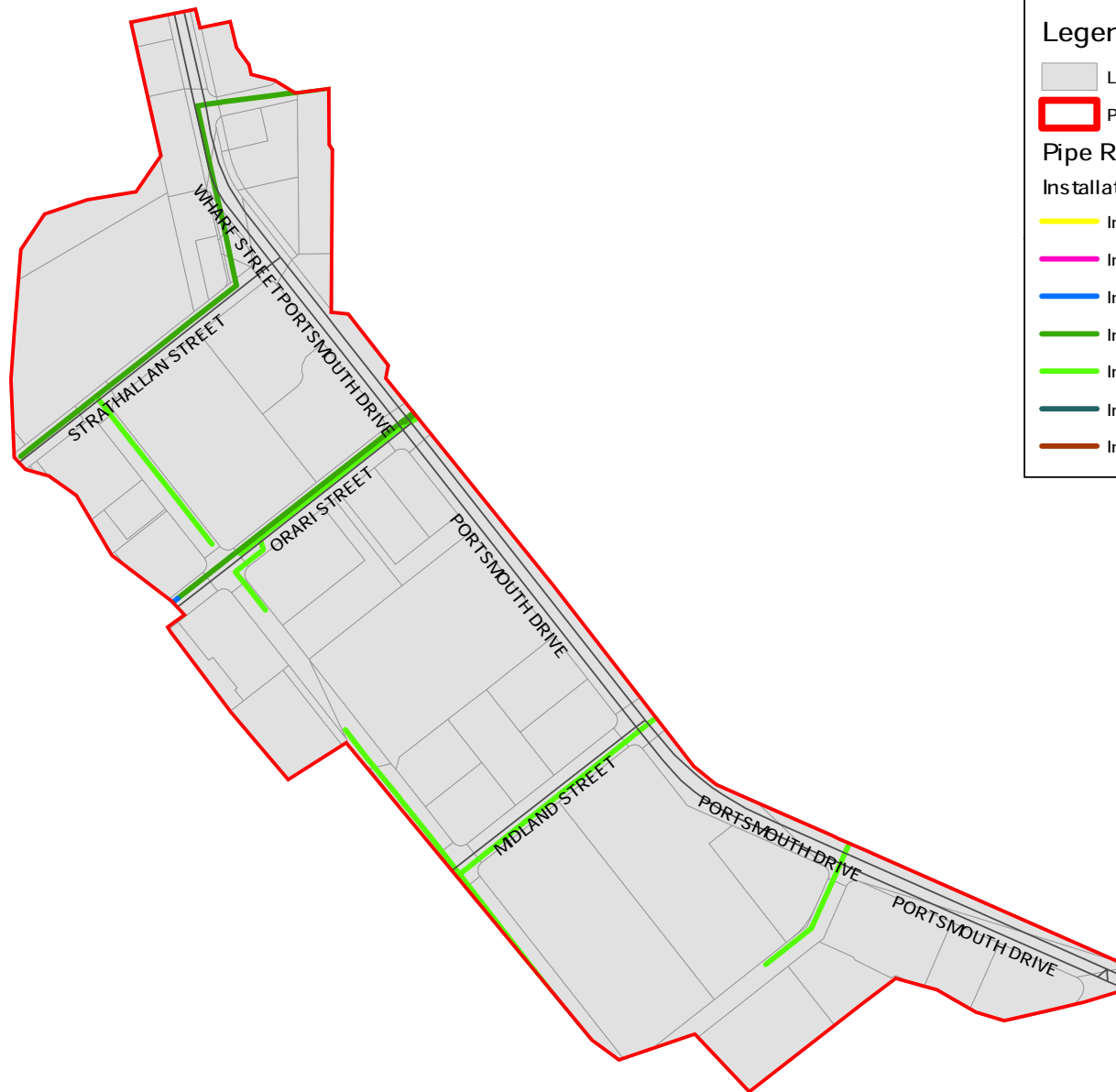


4.7.2 Network Age

Table 4-1 below provides a breakdown of pipe age in the Portsmouth Drive catchment. Figure 4-10 provides a map of pipe age based on location. Three of the four outfalls discharging stormwater into the harbour are less than 50 years old, with the northern most outfall having an age of between 50 and 70 years. With the expected life of most stormwater infrastructure being approximately 100 years, the renewals programme for the network in Portsmouth Drive would begin in 2040. Via this programme, 43 % of the pipe network would be renewed by 2060.

Table 4-1: Pipe Network Age and Length Composition

Installation Date	Approximate Age	Number of Pipelines	Length of Pipe (m)	% of Pipe Length
Installed 1900 or before	> 110 years	0	0	0
Installed 1901 to 1920	90-110 years	0	0	0
Installed 1921 to 1940	70-90 years	0	0	0
Installed 1941 to 1960	50-70 years	15	947	43
Installed 1961 to 1980	30-50 years	28	1215	55
Installed 1981 to 2000	10-30 years	1	44	2
Installed 2001 to 2009	< 10 years	0	0	0



Legend

- Land Parcels
- Portsmouth Drive Catchment Boundary

Pipe Renewal

Installation Year

- Installed Before 1900
- Installed 1901 - 1920
- Installed 1921 - 1940
- Installed 1941 - 1960
- Installed 1961 - 1980
- Installed 1981 - 2000
- Installed 2001 - 2010

0 0.125 0.25 Kilometres



Dunedin 3 Waters Strategy

PORTSMOUTH DRIVE INTEGRATED CATCHMENT MANAGEMENT PLAN

Figure 4-10

Portsmouth Drive Catchment Pipe Network Ages

DISCIPLINE
Stormwater

Drawn: KC	Status: Final		
Checked: HES	Scale: 1:5,000	Plot Date: Sep 2011	
Approved: SDH	Job. No: 42173227	Map No: Figure 4-10	Revision: -
Date: Sep 2011			



4.7.3 Asset Condition and Criticality

A condition assessment has not been undertaken of the Portsmouth Drive stormwater network.

DCC has developed and applied a first cut criticality assessment to all water, wastewater, and stormwater network assets across the city. The criticality score has been calculated based on three weighted criteria: extent, cost, and location. For the full version of the methodology used, the DCC methodology document (available on request) should be referred to. Table 4-2 summarises the first cut version used for stormwater assets as of November 2010. Note that stormwater intakes were rated slightly differently to remaining assets, with 20 % of the weighting assigned to cost and 20 % to each of the four wellbeings, given that the consequences of failure of an intake would be largely localised in nature due to area flooding.

Figure 4-10 shows a map of the Portsmouth Drive catchment, with criticality and the four wellbeing locations identified. This map shows pipe criticality only.



Table 4-2: Asset Criticality Score Criteria

Factor	Score	Rating Scale	Proxy Used - Pipes	Proxy Used - Manholes	Proxy Used - Outlets
Extent (20 %)	1	Insignificant function failure			Assigned same rating as upstream pipe
	2	Minor (delivery) failure – Small population	<= 600 mm diameter	Manholes on non-pressurised pipes	Assigned same rating as upstream pipe
	3	Major (delivery) failure – Large population	> 600 mm diameter	Manholes on pressurised pipes	Assigned same rating as upstream pipe
	4	Major (safety, supply, containment) failure – Small population			Assigned same rating as upstream pipe
	5	Major (safety, supply, containment) failure – Large population			Assigned same rating as upstream pipe
Cost (20 %)	1	Up to \$ 20,000	All pipes	< 3.5 m deep	< 3.5 m deep
	2	\$ 20,000 - \$ 150,000		> 3.5 m deep	> 3.5 m deep
	3	\$ 150,000 - \$ 400,000			
	4	\$ 400,000 - \$ 1,000,000			
	5	Over \$ 1 M			
Location (15 % to each of wellbeings)	1	Within 10 m of a ‘minor’ social, environmental, cultural, or economic wellbeing location			
	2	Within 5 m of a ‘minor’ social, environmental, cultural, or economic wellbeing location			
	3	Within 10 m of a ‘major’, or within 1 m of a ‘minor’ social, environmental, cultural, or economic wellbeing location			
	4	Within 5 m of a ‘major’ social, environmental, cultural, or economic wellbeing location			
	5	Within 1 m of a ‘major’ social, environmental, cultural, or economic wellbeing location			
Weighted Criticality Score	= (Extent Rating x 20 %) + (Cost Rating x 20 %) + (Social Rating x 15 %) + (Environmental Rating x 15 %) + (Cultural Rating x 15 %) + (Economic Rating x 15 %) = Criticality Rating				

Criticality 1 = Not Critical

Criticality 5 = Very Critical



Legend

Stormwater Criticality

Total Criticality Score

1

2

3

Social Minor Location

Social Major Location

Economic Minor Location

Environmental Major Location

Cultural Location

Economic Major Location

Portsmouth Drive Catchment Boundary

0 0.05 0.1 0.2 Kilometres

Created with ESRI ArcGIS



Dunedin 3 Waters Strategy

PORTSMOUTH DRIVE INTEGRATED CATCHMENT MANAGEMENT PLAN

Figure 4-11

Portsmouth Drive Catchment Stormwater Network Criticality

DISCIPLINE
Stormwater

Drawn:	SEW	Status:	Final
Checked:	HS	Scale:	1:5,000
Approved:	SDH	Job. No:	42173227
Date:	Sep 2011	Map No:	Figure 4-11
		Revision:	A



4.7.4 Salt Water / Saline Groundwater Intrusion

The intrusion of salt water into wastewater pipelines is a major concern for DCC, due to effects on pipe condition, and more particularly, wastewater treatment plant (WWTP) processes.

In terms of the stormwater system, salt water intrusion via the outfall pipes occurs regularly, however ingress of saline groundwater along the pipelines could further reduce the capacity of the network during high tides.

An investigation by Van Valkengoed & Wright (2009) examined the regions adjacent to the Otago Harbour and highlighted the key locations where salt water is entering the wastewater system. This investigation did not, however, examine the stormwater system, therefore the extent of saline groundwater intrusion into the stormwater network is unknown. Tidal influence on the system via the harbour outfalls is discussed further in Section 8.

4.7.5 Operational Issues

Discussions were held with DCC operations personnel during the catchment walkover (November 2009) in order to identify known operational issues or locations of historical flooding. Further discussions were held during a workshop with DCC Water and Waste Business Unit staff in September 2010.

Surcharging of catchpits on Teviot Street, near the Portsmouth Drive intersection, is said to occur regularly during high and Spring tides (irrespective of rainfall).

Similar issues were highlighted near the Midland Street – Portsmouth Drive intersection. It is noted that the ground level along Portsmouth Drive is slightly higher in general than the intersecting streets, which, combined with the overall fall of the catchment from the southwest towards the harbour, results in a low point approximately 20 – 30 m from the intersection.

Catch pits either side of Midland Street, drain the low points in the road into the stormwater network. Figure 4-12 illustrates the approximate location of the catchpits along Midland Street. It is therefore likely that rainfall runoff combined with high tide levels could result in surcharging and hence surface flooding in the vicinity of the indicated low points.

Localised surface flooding along Portsmouth Drive is also a frequent occurrence, owing primarily to a lack of kerb and channel with catchpits on this road. Additional catchpits have recently been installed along Portsmouth Drive, and should reduce the extent and duration of this flooding.



Figure 4-12: Location of Low Points on Midland Street

4.7.6 Network Maintenance and Cleaning

The maintenance of catchpits is perceived to be a general issue across Dunedin city according to the Water and Waste Business Unit. It was noted by the network maintenance team that during autumn months heavy rainfall can result in blocked catchpits or inlet screens regardless of how well maintained they are. Failure to remove silt and gravel from the catchpits can also lead to siltation and hence capacity reduction of the pipe network; siltation has been identified as an issue in some areas of Dunedin by the Network Management and Maintenance team, and this is currently being investigated as part of a city-wide CCTV (closed circuit television) programme.

The responsibility for the cleaning and maintenance of stormwater catchpits and other structures is divided between three DCC departments, Network Management (Water and Waste Business Unit), Transportation Operations and Community and Recreation Services (CARS).

Network Management

Stormwater structures under Network Management supervision are inspected on a weekly basis, after a rainfall event and before forecast bad weather. The specification for these inspections is as follows:

- Check access to the site in respect to Health and Safety requirements.
- Check the screen intake to ensure screen is 95 % or more clear.
- Check upstream channel is clear of debris (approximately first 5 metres).
- Check for any recent signs of overflow since last visit.
- If debris blocking intake screen, remove to achieve 95 % clearance. Type of material and approximate volume and weight to be recorded on the Screen/Intake Checklist.

In addition to the weekly inspections, condition assessments are completed every six months.



Transportation Operations

DCC Transportation Operations are responsible for stormwater structures within the road reserve (except State Highway, which are the responsibility of the New Zealand Transport Agency (NZTA)).

The cleaning and maintenance of these structures is contracted to a main contractor, managed by Transportation Operations. The main contractor then subcontracts the work to a third party.

Under the Transportation Operations cleaning and maintenance contract, with the main contractor, the asset cleaning and frequency levels of service are listed as follows:

- At any time at least 95 % of mud tanks shall have available 90 % of their grate waterway area clear of debris.
- At least 95 % of mud tanks, catchpits and sumps shall have at least 150 mm below the level of the outlet invert clear of debris.
- At least 95 % of culverts shall have at least 90 % of their waterway area clear of debris throughout the entire length of the structure including 5 m upstream and downstream.
- At least 90 % of all other stormwater structures shall have 90 % of the waterway area clear of debris.

Included in the contract is an initial six month cycle to bring all stormwater structures up to specification. Once up to specification, they must be maintained to the specified level of service. Information relating to the way that compliance with the required level of service is measured was unavailable.

The cleaning and maintenance of stormwater structures in the road is currently perceived by Water and Waste Business Unit maintenance team to be inadequate. DCC have concerns that the cleaning and maintenance contract is not specific enough and therefore the stormwater structures within the roads are not maintained to a satisfactory standard.

Community and Recreation Services

The maintenance and cleaning of stormwater structures located within parks and reserves, other than those listed under Network Management supervision, are the responsibility of CARS.

At the time of writing this plan, CARS did not have a maintenance schedule for stormwater structures within parks and reserves. They were unable to confirm the location of such stormwater structures or whether any existed within the parks and reserves.



4.8 Customer Complaints

Based on DCC customer complaints information collated between 2005 and 2010, there were a small number of reported stormwater flooding incidents in the Portsmouth Drive catchment. Figure 4-13 provides a map of these complaints. Only one has a specific location, on the corner of Teviot Street and Portsmouth Drive, however this relates to damage to the flood gate on the outlet. A blocked stormwater pipe was reported on Otaki Street in September 2006, and one in Strathallan Street in April 2007. The September 2006 report does not correspond with a rainfall event, however the April 2007 event does, so whilst the exact location is not clear, this is likely to be a legitimate flooding complaint. As discussed above, surcharging of catchpits at the corner of Teviot Street and Portsmouth Drive, and Midland Street and Portsmouth Drive, results in surface flooding during coinciding with high tides. However, construction of new catchpits along Portsmouth Drive is expected to reduce this flooding by draining the area faster.

In this same period, five wastewater flooding complaints were made in the Portsmouth Drive Catchment or on roads passing through this area. Figure 4-14 provides a map of these complaints. Only one of these complaints has a specific location, and this report concerns a blocked foul sewer on Portsmouth Drive in 2008. Four complaints were received in 2009 regarding foul sewers along Portobello Road; one indicating a broken sewer, and four indicating other problems. It is unclear, however, which catchment(s) these pertain to.



0 0.125 0.25 Kilometres

Legend

Portsmouth Drive Catchment Boundary

Land Parcels

Stormwater Flooding Complaints

Year

Undated

2005

2006

2007

2008

2009

2010

Exact Location Known (Full Address)

Problem Description

Complaints

Floodgate Outlet Damaged

Pollution Spill

Stormwater Channel Screen Blocked

Stormwater Channel Screen Damaged

Stormwater Overflowing - Into my basement or garage

Stormwater Overflowing - Onto my property

Drain - Boundary trap overflow

Lamphole - Overflowing

Sewer Blocked

Sewer Collapsed

Sewer Leaking

Sewer Overflowing

Sewer Manhole - Overflowing

Exact Location Unknown (Road Name Only)

Problem Description

Complaint

Stormwater Channel Screen Blocked

Stormwater Channel Screen Damaged

Stormwater Overflowing - Into my basement or garage

Stormwater Overflowing - Onto my property

Sewer Blocked

Sewer Leaking

Sewer Overflowing

Sewer Manhole - Overflowing



Dunedin 3 Waters Strategy

PORTSMOUTH DRIVE INTEGRATED CATCHMENT MANAGEMENT PLAN
Figure 4-13
Portsmouth Drive Catchment Reported Stormwater Flooding

DISCIPLINE
Stormwater

Drawn:	KC	Status:	Final	
Checked:	HES	Scale:	1:5,000	Plot Date: Sep 2011
Approved:	SDH	Job. No:	42173227	Map No: Figure 4-13
Date:	Sep 2011	Revision:		



Legend

Portsmouth Drive Catchment Boundary

Land Parcels

Wastewater Complaints
Year

2006

2007

2008

2009

2010

Exact Location Known (Full Address)
Problem Description

Foul Drain - Boundary Trap Overflow

Foul Sewer - Blocked

Foul Sewer - Broken

Foul Sewer - Collapsed

Foul Sewer - Complaint - Service Other

Foul Sewer - Drain Gully Trap Overflow

Foul Sewer - Overflowing

Foul Sewer - Problem, Other

Foul Sewer - Lamphole Overflowing

Foul Sewer - Manhole Overflowing

Foul Sewer - Overflowing Inside My House

Foul Sewer - Pump Station Overflowing

Exact Location Unknown (Road Name Only)
Problem Description

FOUL DRAIN - BOUNDARY TRAP OVERFLOW

FOUL SEWER - BLOCKED

FOUL SEWER - BROKEN

FOUL SEWER - COLLAPSED

FOUL SEWER - COMPLAINT - SERVICE OTHER

FOUL SEWER - DRAIN GULLY TRAP OVERFLOW

FOUL SEWER - OVERFLOWING

FOUL SEWER - PROBLEM OTHER

FOUL SEWER MANHOLE - OVERFLOWING

FOUL SEWER PUMP STATION - OVERFLOWING



Dunedin 3 Waters Strategy

PORTSMOUTH DRIVE INTEGRATED CATCHMENT MANAGEMENT PLAN

Figure 4-14

Portsmouth Drive Catchment Reported Wastewater Flooding

DISCIPLINE
Stormwater

Drawn:	KC	Status:	Final	
Checked:	HES	Scale:	1:5,000	Plot Date: Sep 2011
Approved:	SDH	Job. No:	42173227	Map No:
Date:	Sep 2011			Revision: -



4.9 Water and Wastewater Systems

Figure 4-15 provides a layout of the three waters networks in the Portsmouth Drive catchment.

Both the wastewater and water networks have been studied at a macro scale as part of the 3 Waters Strategy Phase 1, and in more detail during Phase 2. Section 12 further discusses modelling work undertaken on the water and wastewater systems throughout the city. Issues discovered in the South Dunedin catchment during Phase 1 and 2 are highlighted below.

4.9.1 Water Supply System

The Dunedin water supply network was investigated for Phase 1 at a distribution mains level only, with further investigations focussing on key areas during Phase 2. A raw water study investigated the sources and reliability of water supply to the city.

The results indicated that the Dunedin water supply distribution (trunk mains) network provides sufficient treated water capacity and raw water storage, on a daily and weekly basis, to meet peak summer demands. It is recognised that there is a lack of strategic raw water storage during severe drought conditions.

The Dunedin water supply network receives treated water from the Mount Grand WTP to the north east of the city and the Southern WTP to the south east of the city. A number of sources supply raw water to the WTPs. Treated water from the WTPs is supplied to the city primarily by gravity, with the distribution mains, reservoirs and pressure reducing valves (PRVs) controlling the pressure and flow to most of the water supply zones in the city. A number of pump stations are also required to boost water pressure to reservoirs at high points or at the extremities of the system.

The water for the Portsmouth Drive catchment is supplied from the Monticello reservoir, located to the east of the catchment in central Dunedin, via a PRV in Jervois Street. There are approximately 4 km of water supply pipes within the Portsmouth Drive catchment, most of which are less than 200 mm in diameter. The majority of the supply pipes in this catchment are constructed from asbestos cement or ductile iron.

The Portsmouth Drive catchment is contained within the South Dunedin treated water supply zone. Leakage within the South Dunedin supply zone is consistent with the average across Dunedin

4.9.2 Wastewater System

The main areas of investigation into the Dunedin City wastewater system for Phase 1 were system capacity, hydraulic performance, wastewater overflows and pumping stations. Current and future anticipated issues within the system at a macro level were identified.

Flow survey and modelling from Phase 1 revealed a strong wet weather influence on the wastewater system city-wide, caused by both direct and indirect entry of stormwater via storm induced inflow and infiltration (I&I). This indicated that the Dunedin City wastewater system has a clear and significant response to rainfall. A number of manhole overflows were also predicted by the modelling whereby wastewater may then enter the stormwater system via kerb and channel and stormwater sumps and contribute to stormwater flows. Investigations also revealed that a number of cross connections between the wastewater and stormwater, and wastewater overflows directly to the receiving environment have been found to operate following rainfall events within Dunedin City.



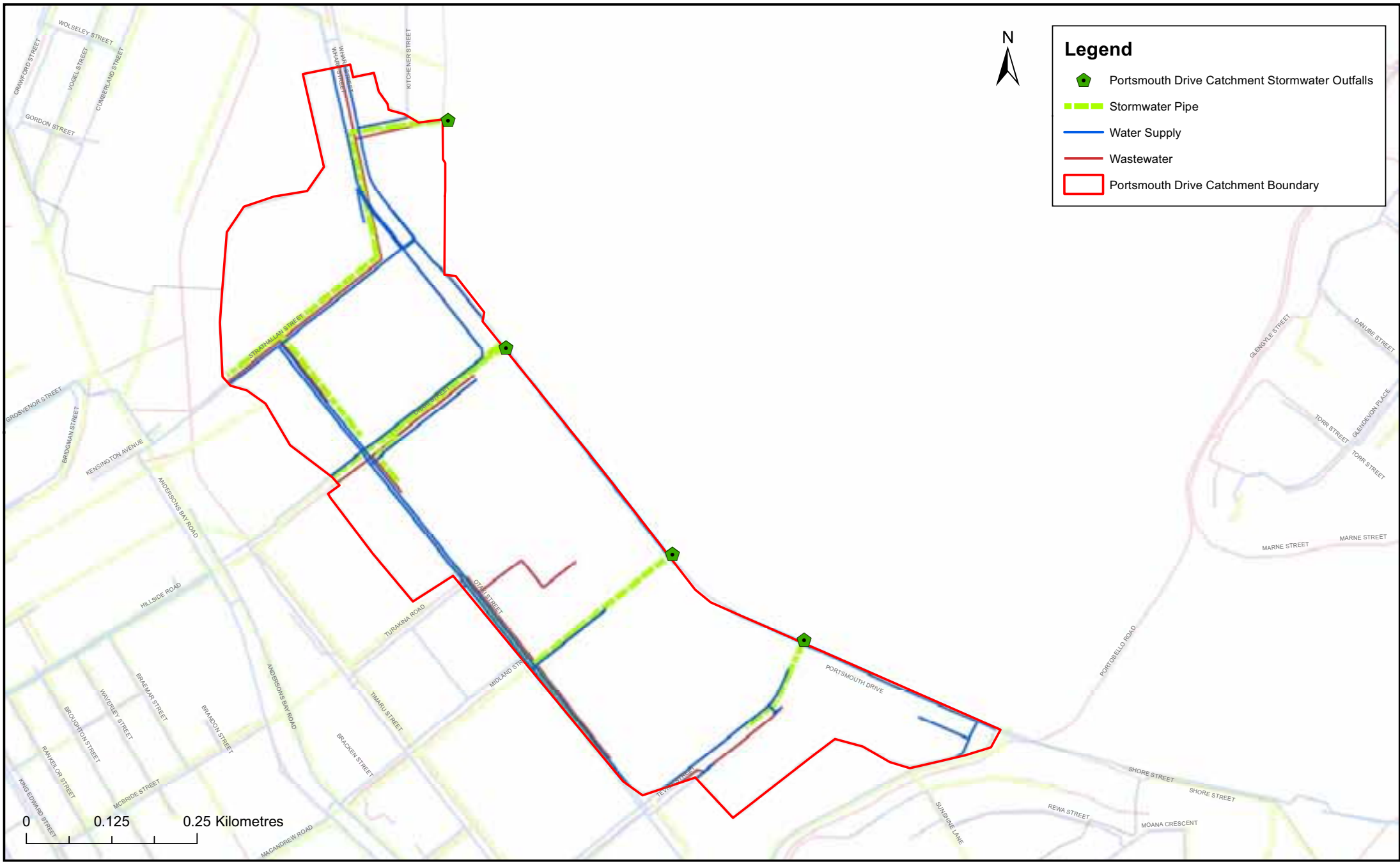
The Dunedin City wastewater system collects wastewater from commercial, industrial and residential customers in Dunedin City. It is split into three distinct schemes; the Dunedin Metropolitan Scheme, the Mosgiel Scheme and the Green Island Scheme.

The wastewater system within Portsmouth Drive catchment is part of the Dunedin Metropolitan Scheme. The Metropolitan Scheme provides wastewater services to the urban area of Dunedin, West Harbour communities, Ocean Grove and the Peninsula down to Portobello. The main interceptor sewer (MIS) is the main sewer line that collects wastewater flows from the Metropolitan Scheme. It conveys flows to the pumping station at Musselburgh where they are then pumped to the Tahuna WWTP. The MIS extends from the Harrow Street / Frederick Street intersection in the city centre to the Musselburgh pumping station.

The system within the Portsmouth Drive catchment comprises approximately 2 km of wastewater pipeline, approximately 97 % of which are between 150 mm-300 mm in diameter.

Flows from this catchment are conveyed via gravity along Timaru Street to the MIS, which in turn conveys the flows to the Musselburgh pumping station and ultimately the Tahuna WWTP.

The 3 Waters Strategy Project wastewater study did not identify any significant issues with the wastewater system within the Portsmouth Drive catchment.



Dunedin 3 Waters Strategy

PORTSMOUTH DRIVE INTEGRATED CATCHMENT MANAGEMENT PLAN
Figure 4-15
Portsmouth Drive Catchment Three Waters Networks

DISCIPLINE Stormwater	Drawn: KC	Status: Final		
	Checked: HES	Scale: 1:5,000	Plot Date: Sep 2011	
	Approved: SDH	Job. No:	Map No:	Revision:
	Date: Sep 2011	42173227	Figure 4-15	-



5 Receiving Environment

This section identifies and describes the stormwater receiving environment for the Portsmouth Drive catchment. An overview of the quality and value of the receiving environment is provided. It is acknowledged that both historical and current stormwater management, as well as many other activities not related to stormwater management within the catchment, have contributed to the state of this environment.

Part 3 of this report identifies and analyses the effects that specific stormwater management practices are considered to be having on the receiving environment of the catchment. Where the effects are considered to be unacceptable, options for avoiding, remedying or mitigating the effects are discussed in Part 5 of this report.

There are no natural streams or wetlands present in the Portsmouth Drive catchment. All stormwater discharges are received by the marine environment. The location of the outfalls, relative to the other DCC stormwater outfalls and the Otago harbour receiving environment, are shown in Figure 5-1 below.

5.1 Marine Receiving Environment

Monitoring of the harbour environment is undertaken on an annual basis in accordance with the conditions of consent for DCC's stormwater discharges. To date, four rounds of monitoring have been undertaken (2007, 2008, 2009, and 2010). The annual monitoring involves the following, and while intended to identify the effects of stormwater discharges, as noted above, may be measuring the effects of historical contamination (particularly in the case of sediment monitoring where annual deposition rates are thought to be low), as well as the effects of other contaminant sources other than stormwater:

- **Biological monitoring:** Macroalgae, epifauna and infauna are surveyed at low tide from four sites; two within 20 m and two a minimum from 50 m of each outfall monitored. Shellfish and octopus are collected from within 20 m of the confluence of the stormwater outfall and waters edge at low tide; and fish (variable triplefins) are collected within 50 m of the stormwater outfalls. The flesh of the animals is then analysed for heavy metals and polycyclic aromatic hydrocarbons (PAHs).
- **Sediment monitoring:** Replicate samples are collected from the top 200 mm of sediment within 20 m of each outfall monitored. The sediment is analysed for a suite of contaminants including heavy metals, bacteria and PAHs. In addition to the annual sampling, sediment is also analysed from four transects across the centre of the upper harbour, every 5 years.
- **Stormwater monitoring:** Stormwater grab samples are taken from appropriate outfalls, within 1 hour of the commencement of a rain event greater than 0.5 mm, in an attempt to capture the first flush stormwater. The water is then analysed for a suite of contaminants. Stormwater quality is discussed in Section 6.



There have been a number of studies carried out to establish the condition of the Otago Harbour receiving environment. A study of Dunedin's marine stormwater outfalls was completed in 2010 by Ryder Consulting Ltd., for the purpose of assessing the quality of the receiving environments and the potential effects of stormwater (referred to as the 2010 study). This study comprises an assessment of the stormwater, sediments, and ecology in the vicinity of the major outfalls within the harbour using sites and methods generally in accordance with those carried out for the annual monitoring. The results of this study were compared with past surveys and historical data in order to determine the condition of the harbour receiving environment.

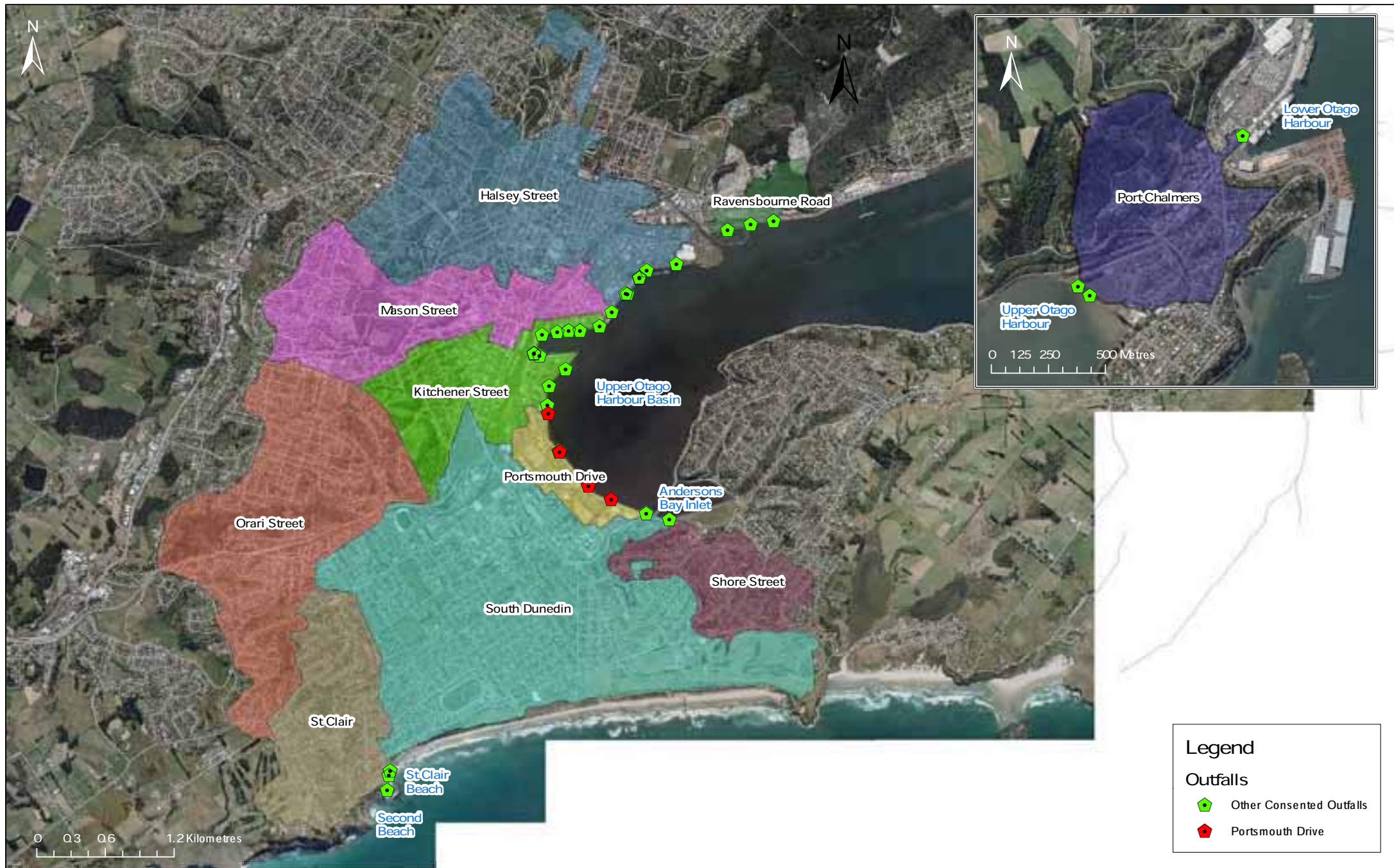
The following reports are provided for reference in Appendix C:

- Ryder (2010a). Ecological Assessment of Dunedin's Marine Stormwater Outfalls.
- Ryder (2010b). Compliance Monitoring 2010. Stormwater Discharges from Dunedin City.
- Ryder (2009). Compliance Monitoring 2009. Stormwater Discharges from Dunedin City.
- Ryder (2008). Compliance Monitoring 2008. Stormwater Discharges from Dunedin City.
- Ryder (2007). Compliance Monitoring 2007. Stormwater Discharges from Dunedin City.
- Ryder (2006). Remediation of Contaminated Sediments off the South Dunedin Stormwater Outfall: A proposed course of action.
- Ryder (2005a). Characterisation of Dunedin's Urban Stormwater Discharges & Their Effect on The Upper Harbour Basin Coastal Environment.
- Ryder (2005b). Spatial Distribution of Contaminants in Sediments off the South Dunedin Stormwater Outfall.

5.1.1 Upper Harbour Basin

The upper harbour basin is a highly modified environment as a result of reclamation, road works and dredging activities (Smith, 2007). Stormwater is received from the greater Dunedin urban area and surrounding rural catchments and discharged via outfalls into the Otago harbour at a number of locations (See Figure 5-1).

The tidal range in the Otago Harbour is approximately 2.2 m. Tidal current water velocities range from zero to 0.25 m/s (Ryder 2005b), and estimates for harbour flushing times range from 4 to 15 days (Grove and Probert, 1999).






Dunedin 3 Waters Strategy

PORTSMOUTH DRIVE INTEGRATED CATCHMENT MANAGEMENT PLAN

Figure 5-1

Portsmouth Drive Catchment Marine Receiving Environment

DISCIPLINE

Stormwater

Drawn: MM	Status: Final	
Checked: HES	Scale: 1:30,000	Plot Date: Sep 2011
Approved: HES	Job No: 42173227	Map No: Figure 5-1
Date: Sep 2011		Revision: -



A study by Smith and Croot (1993), describes the circulation of water in the Otago Harbour as being dominated by the tide and inputs of heavy rainfall (refer Figure 5-2). Smith and Croot (1993) report that flushing times in the harbour are hard to establish as heavy rainfall has a dramatic effect on dilution and displacement of the water in the upper harbour. Harbour flushing times, therefore, may vary and be greatly reduced during rainfall events.

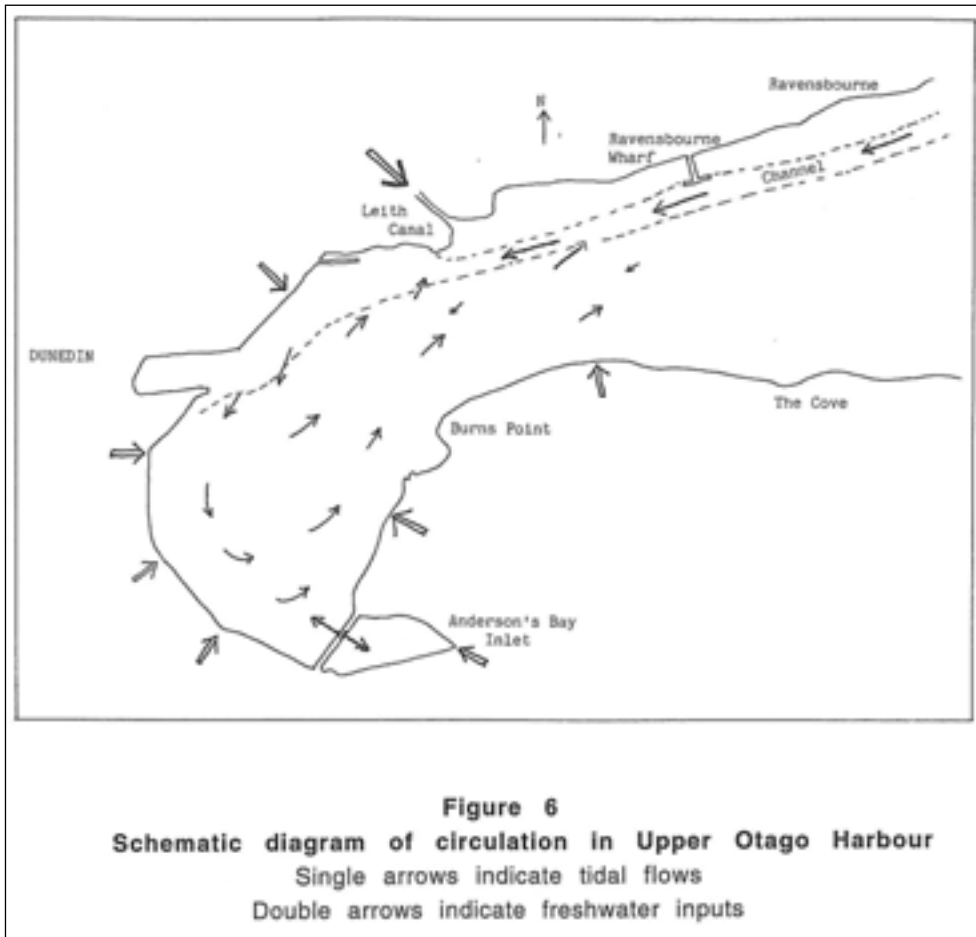


Figure 5-2: Circulation of water in the Upper Otago Harbour (from Smith and Croot, 1993)

5.1.2 Recreational and Cultural Significance

The harbour is considered an important area for recreation. It is frequently used by wind surfers, fishers and hobby sailors. There are a number of boat clubs and tourism operators in the area that make use of the harbour.

The CIA undertaken by KTKO Ltd. (2005), relating to the initial applications for consent by DCC, to discharge stormwater into the marine environment, describes the strong relationship that Kāi Tahu ki Otago have with the coastal environment. Evidence of Māori use of the harbour extends back to Māori earliest tribal history when the harbour was a valued food resource and used for transport. The report states that the increasing degradation of the harbour environment has affected Māori in many ways and its place as a mahika kai has been dramatically altered. Further consultation with Kāi Tahu is discussed in Section 3 of this report.



5.1.3 Harbour Ecology

The consents associated with outfall 1 at Kitchener Street and outfall 2 at Orari Street have conditions requiring biological monitoring. The 2010 study also assessed the biology at outfall 3 at Midland Street. Outfalls from the Portsmouth Drive catchment on both Kitchener Street and Orari Street are adjacent to large outfalls from other urban catchments, hence results of ecological studies would not be able to distinguish between the effects of each catchment. Additionally, the number of stormwater outfalls and other sources discharging into the harbour are numerous, and harbour ecology is affected by all inputs.

The biological investigations undertaken to date look at the effects of the presence / absence of particular stormwater associated contaminants on the ecological communities of the harbour. The diversity of benthic flora and fauna is generally accepted as a reasonable indicator of environmental health. The presence of pollution tolerant species, and an absence of pollution intolerant species, can be used to indicate contamination. However, significant amounts of data are required to link the presence or absence of indicator species with contamination. Table 5-1 below provides typical sources of urban stormwater contaminants.

Table 5-1: Sources of stormwater contaminants

Contaminant	Potential Sources
Total Suspended Solids (TSS)	Erosion, including stream-bank erosion. Can be intensified by vegetation stripping and construction activities.
Arsenic (As)	Naturally occurring in soils/rocks of New Zealand; combustion of fossil fuels; industrial activities, including primary production of iron, steel, copper, nickel, and zinc.
Cadmium (Cd)	Zinc products (Cd occurs as a contaminant), soldering for aluminium, ink, batteries, paints, oils spills, industrial activities.
Chromium (Cr)	Pigments for paints & dyes; vehicle brake lining wear; corrosion of welded metal plating; wear of moving parts in engines; pesticides; fertilisers; industrial activities.
Copper (Cu)	Vehicle brake linings; plumbing (including gutters and downpipes); pesticides and fungicides; industrial activities.
Nickel (Ni)	Corrosion of welded metal plating; wear of moving parts in engines; electroplating and alloy manufacture.
Lead (Pb)	Residues from historic paint and petrol (exhaust emissions), pipes, guttering & roof flashing; industrial activities.
Zinc (Zn)	Vehicle tyre wear and exhausts, galvanised building materials (e.g. roofs), paints, industrial activities.
PAHs	Vehicle / engine oil; vehicle exhaust emissions; erosion of road surfaces; pesticides.
Faecal coliforms / E.coli	Animals (birds, rodents, domestic pets, livestock), sewage.
Fluorescent Whitening Agents (FWAs)	Constituent of domestic cleaning products, indicator of human sewage contamination.
References: ARC (2005); ROU (2002); Williamson (1993).	



The data collected for the 2010 study is broadly similar to that of other biological monitoring. Macroflora, epifauna and infauna were investigated at sites at 5 m and greater than 20 m from the Midland Street outfall. No samples of fish, shellfish or octopus flesh were analysed.

The results of the biological monitoring for consent requirements (2007 to 2010) and the 2010 study can be summarized as follows:

- **Macroalgae:** The monitoring results indicate that macroalgal percentage cover at sites at 20 m and greater than 50 m from the outfalls at Kitchener Street and Orari Street was, on average, sparse between 2007 and 2009. There was a notable difference in the 2010 results where percentage cover at sites at Orari Street outfall was seen to be much higher. The 2010 results for the Midland Street outfall indicated sparse macroalgal cover.
- The diversity of macroalgae at all sites at the Kitchener Street and Orari Street outfalls was found to be quite poor in 2007 with a maximum of 4 species found at any site. The monitoring results from 2008-2010 showed a slightly higher diversity, with a maximum of 7 species recorded at the Orari Street outfall. Between 2008 and 2010 the macroalgal cover was dominated by red algae. The 2010 results for the Midland Street outfall also indicated a low diversity with a maximum of 4 species observed.
- **Epifauna:** The monitoring results indicate that epifauna abundance was reasonably sparse at all sites at the Kitchener Street and Orari Street outfalls in 2007. The abundance has been found to improve each year and the 2010 monitoring results indicate a moderate abundance of epifauna at the sites surveyed at both outfalls. The 2010 results for the Midland Street outfall also indicated a moderate abundance.
- The diversity of epifauna has been found to be variable. In some years higher diversity was observed at sites 20 m from the outfalls, in others, diversity was higher at the sites greater than 50 m from the outfalls at Kitchener Street and Orari Street. The 2010 monitoring results concluded that in general moderate diversity could be observed. Overall, there was no significant change in epifauna diversity observed between 2007 and 2010 and there was no significant difference between the diversity at sites 20 m from the outfalls and sites greater than 50 m from the outfalls. A moderate diversity in the epifauna was also observed at the Midland Street outfall in 2010.
- **Infauna:** The monitoring results 2007-2010 indicate that the infauna was generally dominated by polychaete worms and amphipods at all sites surveyed at the Kitchener Street and Orari Street outfalls. The results from 2010 showed a general increase in the abundance of infauna in comparison with monitoring undertaken 2007-2009, there was however, still some variability between the sites and replicate samples taken. The sites surveyed at the Midland Street outfall showed a slightly lower abundance than the Kitchener Street or Orari Street locations.
- The diversity of infauna species has not changed significantly between 2007 and 2010 at sites at 20 m from the outfalls at Kitchener Street and Orari Street. At the sites greater than 50 m from the outfalls however, there was a significantly higher diversity found in 2010 than in previous monitoring years. Diversity at sites in the vicinity of the Midland Street outfall was found to be moderately high.



- **Cockle and Octopus Flesh:** The concentration of heavy metals measured in cockle flesh between 2007 and 2010, from sites at both the Orari Street and Kitchener Street outfalls have remained well below the New Zealand accepted food guidelines levels for shellfish flesh (ANZ Food Standards Code 2002; NZ Food Regulations 1984). No fish sampling is undertaken at these locations.
- Faecal coliform levels measured in cockle flesh have fluctuated between years. In 2007 and 2009 faecal coliforms were below detectable limits in samples from sites at both outfalls. The highest levels observed to date were recorded in 2008. The 2010 results indicate high levels in samples from sites at the Kitchener Street outfall and moderate levels in samples from sites at the Orari Street outfall. No cockle flesh was analysed from sites at the Midland Street outfall.
- The PAH levels in cockle flesh, measured between 2007 and 2010, from sites at the Orari Street and Kitchener Street outfalls were found to be considerably lower than other sites within the harbour. There are no specific guidelines for PAHs in shellfish flesh for New Zealand. Food standards for British Columbia recommend an upper limit for human consumption for benzo[a]pyrene (B[a]P). No measurements were taken of the levels of B[a]P in shellfish flesh from the Orari Street or Kitchener Street outfalls. However, samples from the Portobello Road outfall, to the south of the Portsmouth Road catchment were analysed in 2007 and 2008. The concentrations measured were found to be above the British Columbia guideline limits.
- The concentration of contaminants in octopus flesh, sampled from sites at the Orari Street outfall between 2007 and 2010, were in general below the New Zealand accepted food guidelines levels. In 2007 however, cadmium levels measured in the digestive gland of a specimen were found to be higher than the food guideline levels. Arsenic levels, measured in all the specimens collected between 2007 and 2010, were consistently higher than levels measured in shellfish from the same locations.

The fluctuations in analysis presented above show that the monitoring period has not yet been sufficient to determine any clear trends in the state of the ecology in the receiving environment.

The benthic and infaunal communities in the vicinity of the outfalls assessed in this catchment show moderate abundance and diversity. This is generalised along the length of Portsmouth Drive and is unlikely to be attributed to any single outfall or catchment. Animals present are typical of other soft bottom intertidal areas in the upper harbour basin.

The 2010 monitoring report notes that, whilst not pristine, the upper harbour and the communities associated with the intertidal areas adjacent to the major stormwater outfalls appear not to be undergoing any significant further degradation as a result of the stormwater inputs during the monitoring period (2007-2010).



5.1.4 Harbour Sediments

The existing discharge consents associated with outfall 1 at Kitchener Street and outfall 2 at Orari Street have conditions requiring sediment monitoring and the 2010 study also analysed sediment from outfall 3 at Midland Street. As noted above, the influence of other urban stormwater discharges, and discharges from a variety of other activities, both current and historical, are also expected to be evident in harbour sediments.

The upper harbour bed has been classified, in general, as muddy sands/sandy muds, with varying proportions of fine gravels (Ryder, 2005b). The harbour bed at the Kitchener Street outfall ranges from fine silts to coarse gravel further away from the outfall. The bed at the Orari Street and Midland Street outfalls generally comprises fine silts with a reasonable abundance of organic matter (decaying leaves and twigs).

A range of historic data is available regarding contaminant levels within the harbour sediments. However, historic values should be viewed with caution as sampling in previous years may have used different protocols and sediments may have been collected from different substrate depths and by different methods.

The sediment analysis results for consent monitoring 2007 to 2010, and the 2010 study, are presented in Table 5-2 alongside Australian and New Zealand Environment and Conservation Council (ANZECC 2000) sediment quality guidelines and discussed below.

ANZECC (2000) sediment quality guidelines provide low and high trigger values. The low values are indicative of contaminant concentrations where the onset of adverse biological effects may occur, thus providing early warning and the potential for adverse environmental effects to be prevented or minimised. The high values are indicative of contaminant concentrations where significant adverse biological effects may be observed. Exceedence of these values could therefore indicate that adverse environmental effects may already be occurring. Contaminant concentrations below the ANZECC (2000) low trigger values therefore, are unlikely to result in the onset of adverse biological effects.

Within the 20 mm samples collected and analysed for monitoring purposes, there may be a number of years' worth of sediment deposition and a chance that any contamination measured in the samples may be historic. Each sample should not therefore be considered as indicative of the contamination deposited in any given year.

Contaminant levels in much of the harbour have been found to be highly variable but are generally higher closer to the outfalls than further away. However, this is not true for all contaminants or for all outfalls in any given year. For example, in 2010 copper and zinc levels were found to increase with distance from the Kitchener Street outfall.

The monitoring results presented in Table 5-2 show that the 2010 results indicated that overall the levels of metals in the sediment were generally lower than most results in the previous years, but despite this, some values remained above ANZECC (2000) interim sediment quality guideline low trigger values.

The monitoring shows three exceedences of the ANZECC high trigger values for different contaminants at different outfalls and during different years; subsequent samples have not indicated the same level of contamination.



Lead levels within the environment have generally been found to be decreasing over time since the removal of leaded petrol, however sediment samples from sites at the Kitchener Street outfall from 2007 to 2010 have shown lead levels to be, in general, in excess of the ANZECC low trigger values. Zinc and some copper levels (2007-2010) have also been shown to be in excess of the ANZECC low trigger values from the samples from the Kitchener Street outfall. Zinc levels were found to exceed the ANZECC low trigger values in the sediments from Midland Street sampled in 2010.

Previous investigations and monitoring have shown that the levels of PAHs in much of the upper harbour basin are moderate to high. The monitoring results (2007-2010), indicate that the level of PAHs in the sediments from sites at both the Kitchener Street and the Orari Street outfalls has been consistently above ANZECC low trigger values. The level of PAHs in the sediments from the Midland Street outfall in 2010 was also above ANZECC low trigger values.

As shown in Table 5-1 above, heavy metals such as zinc and lead are commonly associated with industrial activities and roofing materials as well as heavy traffic, while PAHs sources are predominantly linked to vehicles and roads.

The reports conclude that to date contaminant levels in the sediments adjacent to the Portsmouth Drive catchment and in the upper harbour generally, show high variability and that trends through time remain unclear. Trends may become clear with further data from future monitoring rounds, however the effects of other activities and other catchments discharging to the harbour on the sediment quality at this location is currently unknown.

Sections 6 and 8 of this report discuss stormwater quality and assess the effects on the environment in further detail.

5.2 Freshwater Receiving Environment

The Portsmouth Drive catchment does not contain any open channels or watercourses; the stormwater network is fully piped, and discharges directly to the marine environment.



Table 5-2: Marine Sediment Guideline Values and Measured Contaminant Levels (within 20 m of Outfall)

Contaminant	ANZECC Trigger Value ¹		Kitchener Street (Outfall 1)				Orari Street (Outfall 2)				Midland Street (Outfall 3)	Comment
	Low	High	2007	2008	2009	2010	2007	2008	2009	2010	2010	
Arsenic (As)	20	70	4.6	7.5	7.0	9.0	18.6	4.3	20.0	5.0	8.6	All samples at or below ANZECC low trigger value.
Cadmium (Cd)	1.5	10	0.4	0.35	0.3	0.3	63.0	0.13	0.9	0.2	0.35	One isolated exceedence of high trigger value, all other results below low trigger.
Chromium (Cr)	80	370	22.6	18.0	98.0	22.0	0.27	16.0	37.0	16.0	21.0	One isolated exceedence of low trigger value, all other results below low trigger.
Copper (Cu)	65	270	69.5	56.0	90.0	37	25.1	13.0	61.0	11.0	17.1	Two samples at Kitchener Street above low trigger value, all other samples below low trigger.
Nickel (Ni)	21	52	10.6	12.0	15.0	12.0	23.6	8.1	16.0	8.0	8.8	One isolated exceedence of low trigger value, all other results below low trigger.
Lead (Pb)	50	220	117.9	97.0	130.0	155.0	12.8	39.0	120.0	35.0	39	All samples at Kitchener Street above low trigger value, one at Orari Street above low trigger, all other results below low trigger.
Zinc (Zn)	200	410	249.3	280.0	300.0	280.0	68.3	130.0	680.0	157.0	210	All samples at Kitchener Street and Midland Street above low trigger value, one at Orari Street above high trigger.



Contaminant	ANZECC Trigger Value ¹		Kitchener Street (Outfall 1)				Orari Street (Outfall 2)				Midland Street (Outfall 3)	Comment
	Low	High	2007	2008	2009	2010	2007	2008	2009	2010	2010	
PAHs	4	45	8.88	140.5	4.8	5.0	10.2	12.6	28.3	9.3	12.57	All samples at all sites exceed low trigger value; one sample at Kitchener Street exceeds high trigger value.
Enterococci*	-	-	6633	920	5	< 3	13	8	23	< 3	> 160	Generally low numbers, within range of typical stormwater runoff.
Faecal Coliforms*	-	-	20	13	70	< 2	23000	4	33	33	13	Generally low numbers, within range of typical stormwater runoff.

1. All values in units of mg/kg dry weight, except those contaminants marked with an *, which are in MPN/g.

NB. Contaminant concentrations below low trigger values are unlikely to result in the onset of adverse biological effects and therefore are not considered significant.

KEY:

	Exceeds Low ANZECC Trigger Value
	Exceeds High ANZECC Trigger Value



6 Stormwater Quality

This section of the report provides a description of stormwater quality monitoring undertaken to date in and around the catchment, and provides a characterisation of the stormwater quality being discharged from the Portsmouth Drive catchment based on the information available.

6.1 Stormwater Quality Monitoring

Annual water quality sampling of the stormwater discharges in this catchment is required as a condition of discharge consent. Two of the four outfalls in the Portsmouth Drive catchment, at Midland Street and Teviot Street, are included in this sampling regime. Samples are also taken at the outfalls on Orari Street and Kitchener Street, however, the stormwater quality monitored at these points is from the larger Orari and Kitchener catchments respectively (which have outfalls adjacent to Portsmouth Drive outfalls).

The resource consents for stormwater discharge in this catchment requires that the water quality sampling shall be undertaken; following one storm event annually, during storms with an intensity of at least 2.5 mm of rainfall in a 24 hour period and the storms must be preceded by at least 72 hours of no measureable rainfall.

Monitoring of the stormwater quality at these outfalls is carried out by Ryder Consulting Ltd. Several rounds of monitoring have been completed to date, 2007, 2008, 2009 and 2010. A grab sample was taken from each stormwater outfall within 1 hour of the commencement of a rainfall event to attempt to ensure that the first flush, and therefore worst case scenario, is captured.

Three time-proportional stormwater quality samples have also been taken across Dunedin as part of the 3 Waters Strategy; one at South Dunedin (2009), one at Bauchop Street (2009), and one at Port Chalmers (2010). These three sites provide stormwater quality representing industrial / residential, commercial / residential, and residential land uses respectively.

6.2 Stormwater Quality Results

Urban stormwater can contain a wide range of contaminants, ranging from suspended sediments and micro-organisms to metals and petroleum compounds, amongst others. The sources of the contaminants are also wide ranging in urban environments with anthropogenic activities significantly contributing to runoff quality.

Table 6-1 presents the results of the annual monitoring at the Midland Street and Teviot Street outfalls, which is undertaken via a grab-sampling technique, providing a 'snapshot' of stormwater quality during a storm event.

Table 6-2 shows the results of the time proportional sampling in Dunedin. The results provide an indication of the variations in contaminant concentrations throughout the duration of a rainfall event for catchments with differing urban land uses.

There are no specific guidelines for stormwater discharge quality, either nationally or internationally, however Table 6-3 presents stormwater quality data from a variety of sources. This information provides an indication of 'typical' stormwater contaminant concentrations that might be expected from urban catchments.



The annual monitoring results indicate that the level of contaminants in the stormwater is variable between the years monitored for both outfalls, with many contaminants below detectable levels in certain years. Considerable variability can be expected in stormwater sampling due to antecedent conditions (the number of dry days prior to rainfall) and event characteristics (intensity and duration of rainfall) affecting the amount of sediment (and hence contaminants) present in the stormwater. Additionally, the grab-sampling technique employed may have taken a sample at any point during the event.

The results of the 2010 monitoring indicate, in general, higher levels of contaminants than the previous year, in particular from the Teviot street outfall. Across the four sampling years however, the results do not clearly show any trends and therefore it is difficult to determine any deterioration or improvement in the quality of the stormwater being discharged from this catchment.

The range of heavy metal concentrations observed over the monitoring period to date, at both outfalls, is in general within the range of typical stormwater when compared with stormwater data from the variety of sources presented in Table 6-3. Zinc appears to be elevated in the sample from the Teviot Street outfall in 2010; however this has not been observed in previous monitoring years. Moderate levels of zinc have been consistently measured in the stormwater from the Midland Street outfall.

Total Suspended Solids measurements taken at Teviot Street and Midland Street appear to be relatively low and typical of stormwater from an industrial catchment when compared both with the time proportional monitoring data collected in Dunedin and data from other similar catchment types elsewhere (see Tables 6-2 and 6-3).

The results of the 2010 monitoring from the Teviot Street outfall show that E.coli and faecal coliform concentrations are variable. Generally, results are within the typical range for urban stormwater for Faecal coliforms (1,000 – 21,000 MPN/100 ml) (Metcalf and Eddy, 1991), apart from the high measurement at Teviot Street in 2008 (120,000 MPN/100 ml). The presence of FWAs within the stormwater can be an indication of human waste contamination within the stormwater, but as can be seen in 2008, FWA concentrations are not particularly high. This indicates that the spikes in E.coli are not likely to be related to wastewater inputs. FWAs may also be present in low concentrations from other activities such as vehicle washing.



Table 6-1: Stormwater Quality Consent Monitoring Results – Portsmouth Drive Catchment Outfalls

Year	Contaminant												
	pH	As	Cd	Cr	Cu	Ni	Pb	Zn	TSS	Oil and Grease	FWA	E.Coli	Faecal Coliforms
		g/m ³									µg/l	MPN/ 100ml	cfu/ 100ml
Teviot Street Outfall													
2007	7.9	BDL	BDL	BDL	BDL	BDL	BDL	BDL	25	8	BDL	7	7
2008	7.1	0.002	0.00008	0.0018	0.0094	0.0019	0.0066	0.13	33	4.4	0.006	120000	240000
2009	7.9	BDL	BDL	BDL	BDL	BDL	BDL	BDL	12	BDL	0.096	210	210
2010	7	BDL	0.00026	BDL	0.0136	0.0033	BDL	1.79	84	6.4	0.135	16000	16000
Midland Street Outfall													
2007	7.7	BDL	BDL	BDL	0.02	BDL	0.005	0.1	30	BDL	BDL	290	290
2008	7.7	0.0033	0.00013	0.0035	0.031	0.0016	0.0054	0.35	19	BDL	0.004	130	130
2009	7.7	BDL	BDL	0.0031	0.057	BDL	0.0083	0.18	30	BDL	0.132	6000	6000
2010	7.5	BDL	BDL	BDL	0.021	0.0075	BDL	0.22	52	BDL	0.218	3500	5400

BDL = Below detection limits



Table 6-2: Dunedin Time Proportional Stormwater Monitoring Results, Contaminant Ranges

Location, Date (Land Use)	Contaminant											
	pH	As	Cd	Cr	Cu	Ni	Pb	Zn	TSS	Oil and Grease	E.Coli	Faecal Coliforms
		g/m ³									MPN/ 100ml	cfu/ 100ml
South Dunedin, 2009 (Industrial / Residential)	7.0 - 7.7	0.0012 - 0.0052	BDL - 0.00041	0.0011 - 0.0074	BDL - 0.064	0.0067 - 0.0730	0.0008 - 0.0044	0.230 - 0.840	17 - 160	26 - 42	3900 - 14000	5400 - 20000
Bauchop Street, 2009 (Commercial / Residential)	6.7 - 7.9	BDL - 0.0038	BDL - 0.00054	BDL - 0.0500	0.040 - 0.230	BDL - 0.0870	BDL - 0.0870	0.05 - 2.50	26 - 330	7 - 53	n/a	n/a
Port Chalmers, 2010 (Residential)	7.6 - 7.9	BDL	BDL	BDL	BDL	BDL - 0.1080	0.0024 - 0.0077	0.108 - 0.260	8 - 47	6 - 18	n/a	320 - 1000

BDL = below detection limit



Table 6-3: Comparison of Portsmouth Drive Catchment Stormwater Quality with Other Stormwater Quality Data

Contaminant (g/m ³)	Time Proportional Dunedin	Christchurch Recommended Provisional Mean Values ¹	Pacific Steel, Auckland ²	Brookhaven Subdivision ³	Australian Stormwater Mean ⁴	Urban Highway, USA ⁵	New Zealand Data Range ²	Portsmouth Drive 2010
	Residential / Industrial	Christchurch	Industrial	Residential	Australian sites	Highway	Urban	Industrial
TSS	8 - 330	33 - 200	124	5 - 49	164	142	-	52 - 84
Zinc	0.05 - 2.50	0.40	2.80	0.003 - 0.260	0.910	0.329	0.09 - 0.80	0.22 - 1.790
Copper	BDL - 0.23	0.05	0.08	0.002 - 0.031	0.08	0.054	0.015 - 0.110	0.012 - 0.021
Lead	BDL - 0.087	0.075	0.23	0.003 - 0.007	0.25	0.4	0.06 - 0.19	BDL

BDL = below detection limit

¹ Christchurch City Council (2003). ² Williamson (1993). ³ Zollhoefer (2008). ⁴ Wendelborn et al. (2005). ⁵ U.S. Department of Transportation Federal Highway Administration (1990).



7 Stormwater Quantity

7.1 Introduction

A linked 1 and 2-dimensional hydrological and hydraulic model of the Portsmouth Drive catchment and stormwater network was developed to replicate the stormwater system performance, and to predict flood extents during a number of different scenarios. Two modelling reports were produced for DCC; the '*Portsmouth Drive Model Build Report*' (URS, 2010a), and the '*Portsmouth Drive Catchment Hydraulic Performance Report*' (URS, 2010b), and the information presented in this Section is sourced from these reports. Figure 7-1 provides a diagram of the model extent.

The modelling analysed a number of influences on the system, as follows:

- Two alternative catchment imperviousness figures; one for the current land use, and one for the future, representing the likely maximum imperviousness.
- Seven different high tide situations; current MHWS; MHWS with 2030 and 2060 medium and extreme climate change scenarios; and MHWS with two storm surges (1 in 2 yr ARI applied to current, and 1 in 20 year ARI applied to 2060 extreme climate change).
- Five design rainfall events; 1 in 2 year, 1 in 5 year, 1 in 10 year, 1 in 50 year and 1 in 100 year Average Recurrence Interval (ARI) events (refer Rainfall Analysis, Appendix D).
- Three climate change scenarios; no climate change, mean climate change, and extreme climate change (for 2031 and 2060 design horizons).

No flow monitors were installed in the catchment due to its small size and multiple outfalls, and therefore the simplified model built of the Portsmouth Drive catchment and network was not calibrated. The model relied in the most part on DCC GIS (geographic information system) and Hansen (database) information regarding network configuration and detail. Site visit information, operational knowledge and LiDAR (light detecting and ranging) survey data were also incorporated into the model. Catchment hydrological (runoff) parameters were estimated based on the calibrated model built for the adjacent catchment, South Dunedin.

Confidence in the model output is considered to be low; however the model has been built using accepted sound methodology by experienced modellers and engineers. The model output is not absolute, however it is an adequate tool for the purposes of indicating areas with a potential to flood, and allowing the comparative effects of the different rainstorms and climate change to be assessed.

7.2 Model Results

Fourteen scenarios representing different land use, rainfall, climate change and tide combinations have been modelled. Tables 7-1 and 7-2 below provides the results of the modelling, in relation to information required to assess the performance of the system and enable the environmental effects to be determined.

In general, DCC are particularly concerned with the point at which a manhole is predicted to overflow and cause flooding (particularly to potential habitable floor level); however the pipe surcharge state, and manholes that are 'almost' overflowing are also of relevance when considering available capacity in the system. Section 8 analyses the modelling results in order to identify key issues relating to system capacity and flooding.



With respect to flooding of private property, model results are presented as a 'number of land parcels with flood depth potentially ≥ 300 mm', and are based on a GIS assessment of DCC cadastral maps, overlaid with modelled flood extents. When targets for protection of private property are set (Section 11) these are set to limit the flood risk to private property and habitable floors. As discussed further in Section 8, the modelled deep flooding of part of a parcel does not necessarily mean that the entire property is inundated; further detail (including survey) is generally required to confirm the risk to habitable floors.

Table 7-1: Portsmouth Drive Model Results – Current Land Use

Hydraulic Performance Measure	ARI	Current Land Use
Percentage of manholes predicted to overflow	1 in 2 ¹ yr	35
	1 in 5 yr	52
	1 in 10 yr	65
Number of land parcels with flood depth potentially ≥ 300 mm ²	1 in 2 ¹ yr	0
	1 in 5 yr	2
	1 in 10 yr	3
	1 in 50 yr	6
	1 in 100 yr	6
Estimated flood extent (% of catchment area with flood depth ≥ 50 mm)	1 in 2 ¹ yr	0.7
	1 in 5 yr	1.5
	1 in 10 yr	3.3
	1 in 50 yr	5.7
	1 in 100 yr	7.9
Modelled percentage (by number) of pipes surcharging	1 in 2 ¹ yr	100
	1 in 5 yr	100
	1 in 10 yr	100
Percentage of manholes predicted to be close to overflowing (free water level within 300 mm of cover)	1 in 2 ¹ yr	39
	1 in 5 yr	30
	1 in 10 yr	17

¹ 1 in 2.33 year event (mean annual flood)

² On all or part of a land parcel, or against a building void in the 2-D surface



Table 7-2: Portsmouth Drive Model Results – Future Land Use / Climate Change

Hydraulic Performance Measure	ARI	Planning Scenario				
		2031			2060	
		Growth Only	Mean Climate Change	Extreme Climate Change	Mean Climate Change	Extreme Climate Change
Percentage of manholes predicted to overflow	1 in 10 yr	65	70	74	74	78
Number of land parcels with flood depth potentially ≥ 300 mm ¹	1 in 10 yr	3	5	6	6	6
	1 in 50 yr		6		6	
	1 in 100 yr					24 ²
Estimated Flood Extent (% of catchment area with flood depth ≥ 50 mm)	1 in 10 yr	3.3	4.2	4.9	5.1	6.9
	1 in 50 yr		6.9		8.1	
	1 in 100 yr					30 ²
Modelled percentage (by number) of pipes surcharging	1 in 10 yr	100	100	100	100	100
Percentage of manholes with free water level within 300 mm of cover	1 in 10 yr	17	13	13	13	13

¹ On all or part of a land parcel, or against a building void in the 2-D surface

² Includes 1 in 20 yr ARI storm surge (model run 14), which inundates 30 % of the catchment under dry weather conditions.



Legend

Portsmouth Drive Catchment Outfalls

Modelled Pipe

Pruned Pipe or Channel (not modelled)

Portsmouth Drive Catchment Boundary

Dunedin 3 Waters Strategy

PORTSMOUTH DRIVE INTEGRATED CATCHMENT MANAGEMENT PLAN

Figure 7-1

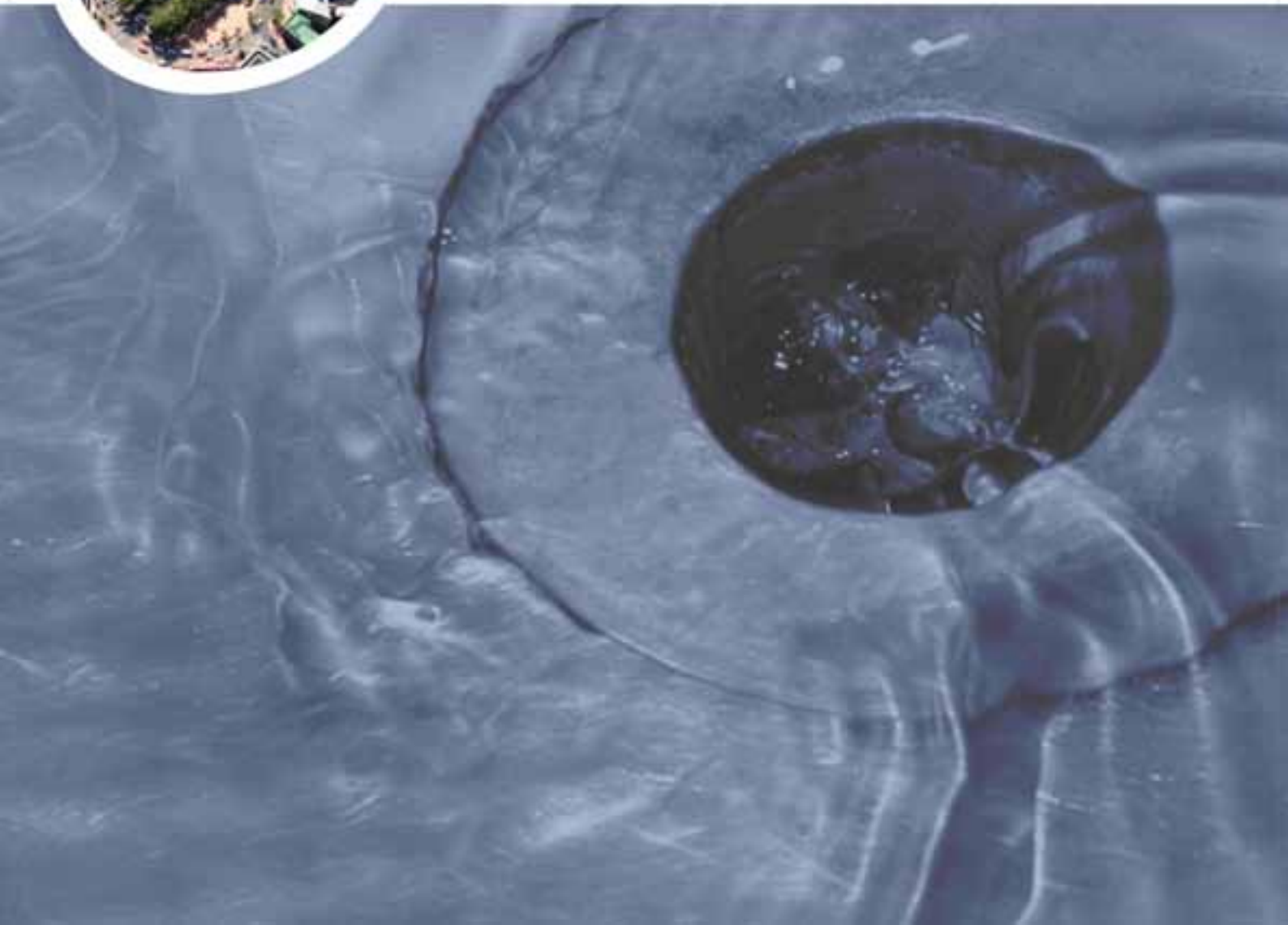
Model Extent

DISCIPLINE Stormwater	Drawn: JH	Status: Final		
	Checked: HES	Scale: 1:5,000	Plot Date: July 2010	
	Approved: SDH	Job. No:	Map No:	Revision:
	Date: July 2010	42173227	Figure 7-1	-



Part 3

Analysis





8 Assessment of Environmental Effects

This section identifies and summarises the actual and potential environmental effects on the stormwater network and natural environment relating to stormwater quantity and quality within the catchment.

The effects are summarised based on the interpretation of the outcomes of the stormwater network hydraulic modelling and the associated flood maps; the marine and stream assessments; information gathered during catchment walkovers; DCC flood complaint records; and workshops with DCC Network Management and Maintenance staff.

8.1 Stormwater Quantity

8.1.1 Benefits of the Stormwater Network

Urban development significantly increases the area of impervious surfaces from which rainfall quickly runs off. These surfaces include building roofs, paved areas, roads and carparks, and they can also include, but to a lesser extent, grassed and garden areas. In Dunedin, the stormwater network controls the urban runoff, collecting the flows within the system and directing it to the receiving environment. The stormwater network therefore provides a number of benefits to the community.

DCC is responsible for managing the stormwater system in order to provide the best system possible at a reasonable cost to the ratepayer. The objectives set for stormwater management by DCC are outlined in the Stormwater AMP, as follows:

“The key objective of the Stormwater Activity is to protect public health and safety by providing clean, safe and reliable stormwater services to every customer connected to the network with minimal impact on the environment and at an acceptable financial cost. In addition to ensuring effective delivery of today’s service, we also need to be planning to meet future service requirements and securing our ability to deliver appropriate services to future generations.”

The stormwater activity is particularly focused on providing protection from flooding and erosion, and controlling and reducing the levels of pollution and silt in stormwater discharge to waterways and the sea, and the overall objective is broken down into the individual activity objectives of:

- Ensuring stormwater discharges meet quality standards;
- Ensuring services are available;
- Managing demand;
- Complying with environmental consents;
- Strategic investment;
- Maintaining assets to ensure serviceability; and
- Managing costs.



8.1.2 Stormwater Quantity Effects

The hydraulic model results, summarised in Table 7-1 and 7-2 above, have been used to assess the hydraulic performance of the stormwater network with respect to the criteria shown in the table. This information has been analysed alongside flood maps, observed catchment issues, anecdotal evidence and operational information, to assess the effects of stormwater quantity within this catchment.

Each planning scenario modelled used a range of assumptions which are outlined in Section 7. The hydraulic model for this catchment is not calibrated as no flow monitoring was undertaken for this catchment due to its small size and multiple outfalls. This is considered acceptable, as long as the assumptions made are conservative. However, confidence in the model outputs is low.

The effects of stormwater quantity on the network within the Portsmouth Drive catchment are discussed in the following section. The effects on the level of service, flooding and key system structures are identified in relation to current and future land use scenarios and projected climate change.

8.1.3 Infrastructure Capacity

The network analysis and flood mapping undertaken for the current land use shows that the predicted level of service provided by the majority of the stormwater network in the Portsmouth Drive catchment is approximately a 1 in 2 yr ARI rainfall event. Parts of the network, however, have greater capacity during high frequency events.

During a current 1 in 2 yr ARI rainfall event combined with a MHWS tide condition, model results show that all pipes in the network are flowing full. During this event, 35 % of manholes are predicted to be overflowing, with a further 39 % close to overflowing (water level within 300 mm of the surface).

The hydraulic capacity of the pipe network in the Portsmouth Drive catchment is related not only to the pipe sizes and grades, but also due to tidal influence. Figure 8-1 below displays the parts of the network influenced by tide; the model was run with and without a MHWS tide (which is used alongside design storms in all but the extreme modelled scenarios). Pipes highlighted red in Figure 8-1 had a change in water level of greater than 100 mm due to tidal effects. In Portsmouth Drive, this affects three of the four outfalls, with the outfall on Orari Street being the exception.



Figure 8-1: Tidal Influence, Portsmouth Drive Network

As shown in Figure 8-2 below, during a 1 in 2 yr ARI rainfall event (combined with a MHWS tide), surface ponding is predicted along Teviot Street, Midland Street, and at the corner of Orari Street.

This situation is aggravated during rainfall events of increasing recurrence interval. During a current 1 in 10 yr ARI rainfall event, 65 % of the catchment manholes are predicted to overflow, resulting in further flooding in Strathallan Street and Portsmouth Drive, as well as along Teviot Street, Midland Street, Orari Street and Otaki Street.

As this catchment is almost fully developed, future land use changes are unlikely to impact the catchment's hydrology. However, during a 1 in 10 yr ARI rainfall event, with a future planning scenario including projected 2060 mean climate, it is predicted that approximately 78 % of all manholes in the catchment are overflowing (an increase of 13% from the current 1 in 10 yr ARI scenario). The extent of flooding within the catchment is also predicted to increase, as discussed in the following section.

Discussions held with DCC Network Maintenance personnel during the catchment walkovers and workshops confirm some of the infrastructure capacity issues highlighted above. In particular, surcharging and flooding of the catchpits on Teviot Street and Midland Street, near the intersections with Portsmouth Drive, is observed during high and Spring tides that coincide with rainfall (and also during dry weather when particularly high tides occur). These catchpits are located within tidally influenced reaches (refer Figure 8-1) of the network, which contributes to the capacity problems observed.

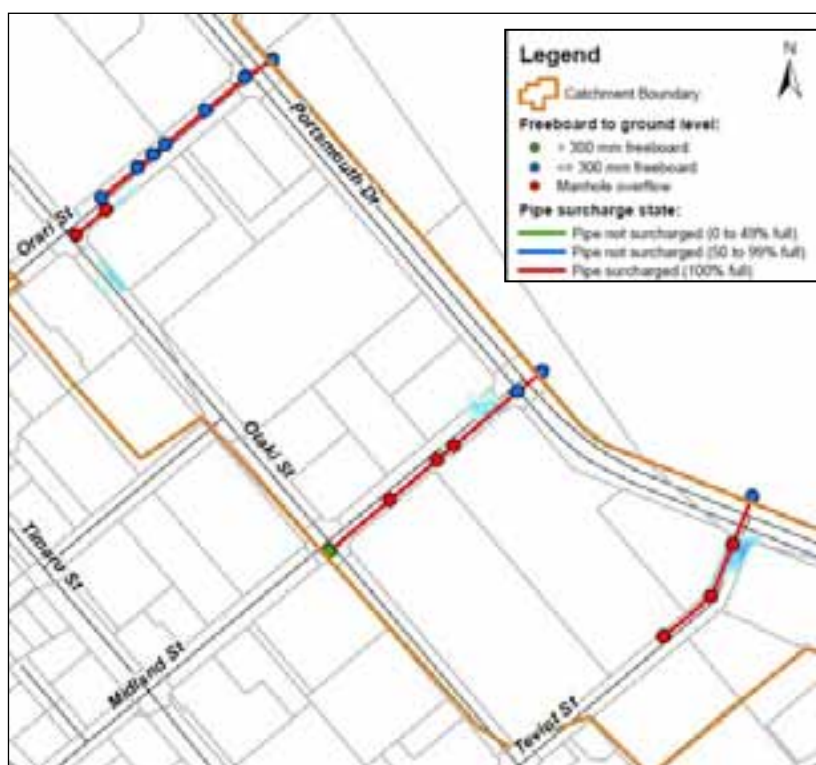


Figure 8-2: Current Predicted Flooding and Surcharging, 1 in 2 yr ARI Rainfall Event

8.1.4 Flooding

The hydraulic model has been used to indicate areas within the catchment potentially at risk of flooding during a variety of planning scenarios. This includes a range of storm events, current and future land use scenarios and climate change projections, generally modelled with a MHS tide condition (adjusted for climate change where necessary). These predictions have been validated, where possible, with anecdotal evidence from DCC Network Management and Maintenance staff, and observations made on the catchment walkovers. As outlined in Section 4.8, a small number of flood complaints have been made in the catchment in recent years.

Predicted nuisance flooding, habitable floor flooding and flood hazard ratings within the catchment have been assessed, and are discussed in the following sections.

8.1.4.1 Nuisance Flooding

Nuisance flooding constitutes predicted flood depths generally between 50 mm and 300 mm, or flooding in locations unlikely to cause habitable floor flooding or serious transport disruption. Flood depths greater than 300 mm deep pose a potential habitable floor flooding risk, and are discussed in the following section.

During a current 1 in 2 yr ARI rainfall event, shallow ponding is predicted to occur at the northern end of Teviot Street and Midland Street, and on Orari and Otaki Streets close to the intersection of the two. This predicted flooding comprises 0.7 % of the total catchment area (see Figure 8-2 above).

The flooding in Teviot Street extends to cover the width of the road with depths above 300 mm predicted in some areas. However, the flood extent is contained within the road and no properties are predicted to experience flooding. The flood extent may cause some minor traffic disruptions, however Teviot Street is a minor road and alternative routes are available.



The predicted nuisance flooding in Midland Street also extends the width of the road. Flood depths in this location are predicted to be less than 200 mm, hence the flooding is unlikely to render this road completely impassable. Furthermore, it is also a minor road and alternative routes exist.

The predicted shallow flooding along Orari Street and Otaki Street is predominantly along the kerb, and does not extend across the width of the road. Also less than 300 mm deep, this flooding is unlikely to cause any significant traffic disruptions.

Nuisance flooding is predicted to be exacerbated with rainfall events of increasing recurrence interval. During a current 1 in 10 yr ARI rainfall event the predicted flood extents increase to approximately 3.3 % of total catchment area. The model predicts that the flood extent increases to include new areas of nuisance flooding along Strathallan Street, the eastern end of Portsmouth Drive and at the intersection of Orari Street and Portsmouth Drive. This is indicated in Figure 8-3 below.

The flood extents and depths within the road on Teviot Street and Midland Street, close to the intersection with Portsmouth Drive, are predicted to be significant and are likely to render the roads impassable. In most other locations the flood depth is below 300 mm and is predicted to be contained within the road.

Complaints and anecdotal information outlined in Section 4.8 supports the model predictions to a limited degree; two complaints have been lodged (one in Strathallan Street and one in Otaki Street) in the past 4 years, and DCC Network Management and Maintenance staff have indicated that flooding occurs on Portsmouth Drive, and at the eastern ends of Midland Street and Teviot Street.

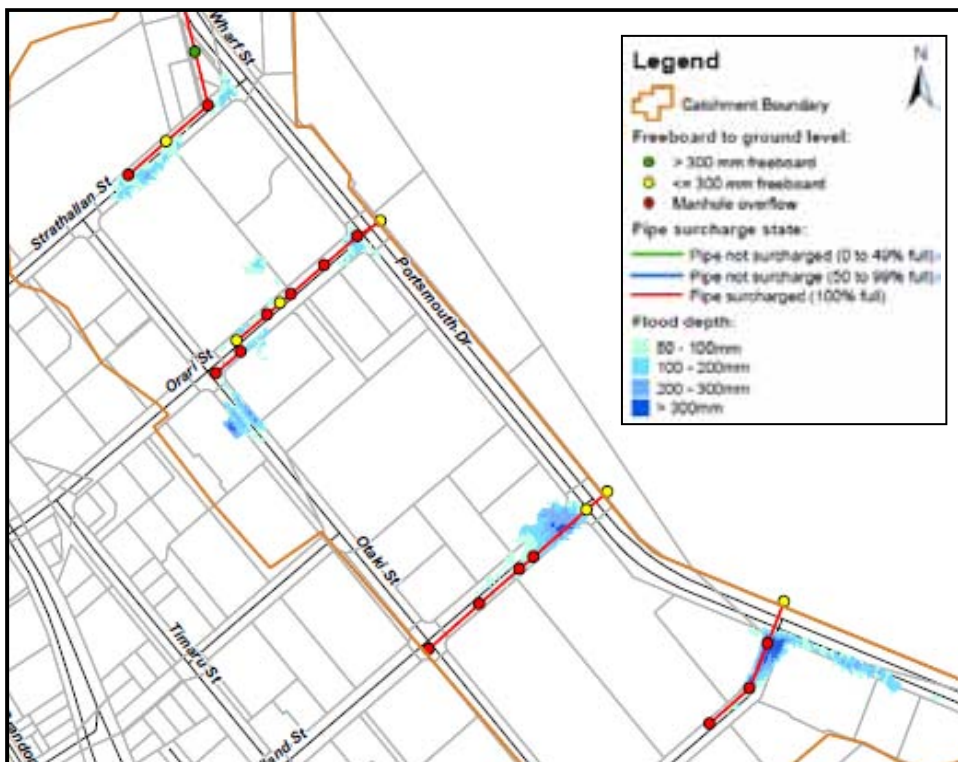


Figure 8-3: Current Predicted Nuisance Flooding, 1 in 10 yr ARI Rainfall Event



8.1.4.2 Habitable Floor Flooding

Flood depths equal to or greater than 300 mm present a risk of habitable floor flooding. Habitable floor flooding is the flooding of 'useful floor space' for any zoning (including industrial). This is defined as the floor space of a dwelling or premises inside the outer wall, excluding cellars and non-habitable basements. Land parcels (properties) have been defined as 'at risk' of habitable floor flooding where the property boundary is intersected by a flood plain depth of equal to or greater than 300 mm. It should be noted however, that the exact location of buildings and corresponding floor levels are not documented so it is not usually known whether flooding may only occur within the property boundary or affect the building.

New stormwater systems are designed to avoid habitable floor flooding during a 1 in 50 yr ARI rainfall event. For existing systems, assessment of all rainfall events is undertaken in order to assess the risk of flooding.

No habitable floors appear to be at risk during a 1 in 2 year ARI rainfall event, however during a current 1 in 5 yr ARI rainfall event in the Portsmouth Drive catchment, two industrial properties at the intersection of Teviot Street and Portsmouth Drive are predicted to experience flooding on part of their parcels to depths greater than 300 mm. However, using aerial photographs and topographical information, the flooding appears to affect only the car parks of the properties. The risk of habitable floor flooding is therefore considered to be low.

During a current 1 in 10 yr ARI event the number of properties predicted to experience flood depths of greater than 300 mm increases to three. Again, it does not appear from the model that the flood extents will reach buildings. When the model was run with a current 1 in 50 yr ARI rainfall event, while the majority of the flooding is predicted to be in the road corridor, six industrial properties were predicted to flood and the flood extents appear to be close to entering the buildings of two of the properties (refer Figure 8-4). The actual risk to the properties, of habitable floor flooding, however, remains inconclusive without information on the exact building locations or documented floor levels. The number of properties experiencing flood depths greater than 300 mm is predicted to remain at six during a current 1 in 100 yr ARI rainfall event.

When projected climate change is applied to the model, the number of properties at risk of habitable floor flooding is not predicted to increase significantly. During both a 1 in 10 yr ARI and 1 in 50 yr ARI rainfall event with maximum land use and projected 2060 mean climate change, whilst flood extents are slightly increased, the number of properties predicted to experience flood depths of greater than 300 mm remains at six, the same as predicted during a current 1 in 50 yr ARI rainfall event.

A significant difference is observed however, during a future 1 in 100 yr ARI rainfall event, with the application of the extreme planning scenario. At maximum land use with projected 2060 worst case scenario climate change, including a 1 in 20 yr ARI storm surge, a total of 24 properties are predicted to experience flood depths of greater than 300 mm and therefore be at risk of habitable floor flooding. The effect of sea level rise and storm surge has been assessed, and a large area (30 % of the catchment) is estimated to be lower than the tidal boundary condition developed for this planning scenario. It is beyond the scope of this management plan to detail the effects of sea level change, however it is of importance that the stormwater network will not be functioning as designed at these extreme sea levels.

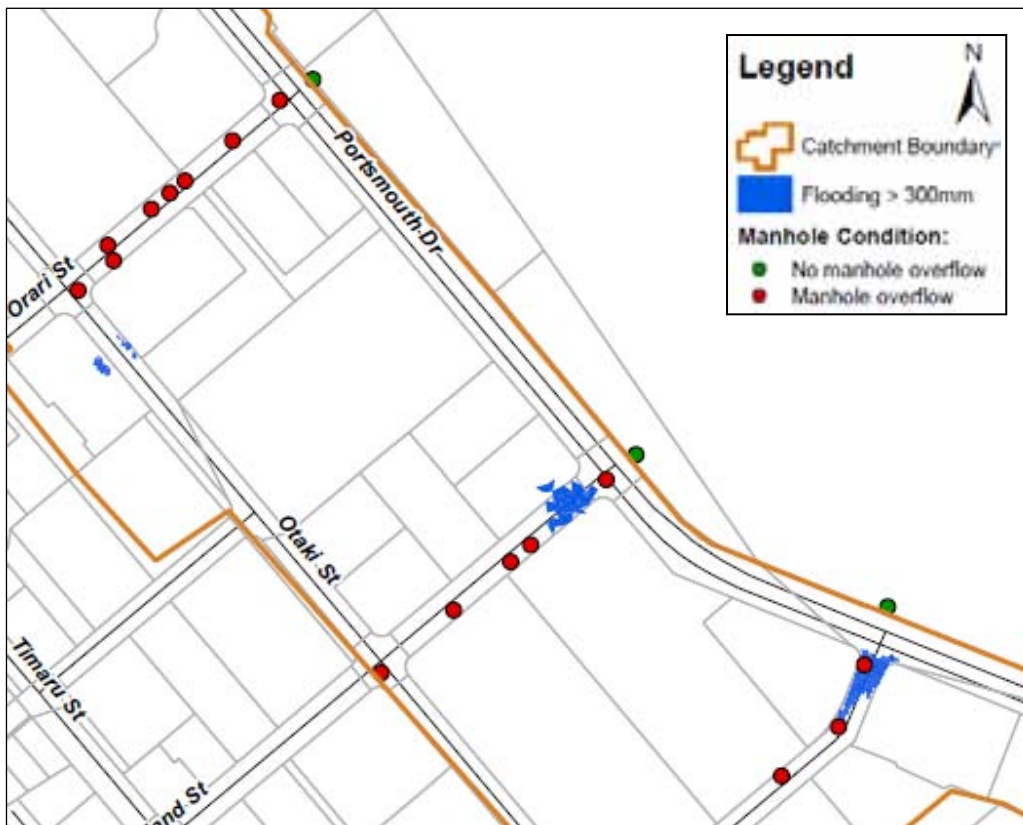


Figure 8-4: Current Predicted Flooding > 300 mm, 1 in 50 yr ARI Rainfall Event

8.1.4.3 Flood Hazard

The hydraulic model has been used to predict flooding during two ‘emergency planning’ events: a 1 in 100 yr ARI rainfall event with current land use, and during a future worst case (extreme) climate change scenario. The results from the extreme planning scenario will allow DCC to put emergency planning measures in place to avoid future catastrophic effects within the catchment, and to identify where overland flow paths lie.

A predicted flood hazard rating has been calculated for the current and future (extreme) planning scenario during a 1 in 100 yr ARI event. A flood hazard rating is a factor of velocity and depth calculated from the hydraulic model results. It indicates the likely degree of flood hazard for a given area and the associated risk to the public. A definition of each Rating can be found in Table 8-1 below.



Table 8-1: Flood Hazard Rating

Flood Hazard Rating	Degree of Flood Hazard	Flood Hazard Description
< 0.75	Low	Caution – flood zone with shallow flowing water or deep standing water.
0.75 – 1.25	Moderate	Dangerous for some – (i.e. children). Flood zone with > 250 mm deep, or fast flowing water.
1.25 – 2.0	Significant	Dangerous for most – flood zone with 250 mm - 400 mm deep, fast flowing water.
> 2.0	Extreme	Dangerous for all – flood zone with 400+ mm deep, fast flowing water.

The maximum flood hazard rating for the Portsmouth Drive catchment during a current 1 in 100 yr ARI rainfall event is 'significant', the locations of this rating being Otaki Street, Midland Street and Teviot Street. This is shown in Figure 8-5.

During a future 1 in 100 yr ARI rainfall event when the extreme planning scenario is applied, it is predicted that the total flood area will comprise approximately 30 % of the catchment. Much of this predicted flooding is associated with the extreme tide level and storm surge applied to the model. During this future event, transport routes to the area would be significantly disrupted and no alternative routes to certain parts of Portsmouth Drive would be available, resulting in certain locations being cut off. As mentioned above, it is beyond the scope of this management plan to detail or manage the effects of sea level change, however it is of importance that the stormwater network will not be functioning as designed at these extreme sea levels, and that a flood hazard risk may develop in the future should current climate change predictions remain valid.



Figure 8-5: 2010 Predicted Flood Hazard, 1 in 100 yr ARI Rainfall Event

8.1.5 Network Age, Operation and Maintenance

There have been two flooding complaints recorded in the Portsmouth Drive catchment between 2005 to 2010, one on Strathallan Street and one on Otaki Street, however the exact locations of these complaints was not available.

A substantial trunk line (2700 mm x 2700 mm) conveying stormwater from the western hill suburbs (Orari Street catchment) to the harbour is situated beneath Orari Street, and although there are no surface or network cross-connections to the Portsmouth Drive catchment, damage or failure of this pipeline could potentially lead to flooding in the Portsmouth Drive catchment.

As outlined in Section 4.7.6, depending on the location, catchpit and inlet maintenance is undertaken by a number of different teams with variations in inspection specification. This means that city-wide, there are variations in catchpit levels of service. During autumn months in particular, heavy rainfall can result in debris blocking the catchpits and inlet screens. A reduction in catchpit capacity due to silt build up can lead to extension of ponding durations and extents during a rainfall event. Similarly, blocking of inlet screens (of culverts or catchpits) prevents flow entering the network, also resulting in extended ponding, as well as increasing overland flow to other locations. This was verified by Network Maintenance and Management staff as a potential issue during walkovers and workshops.

Should key catchpits in the Portsmouth Drive catchment become blocked, the effects could be significant in terms of ponding duration, particularly on Portsmouth Drive itself.



8.1.6 Culture and Amenity

There are no significant cultural or recreation sites predicted to be adversely affected by stormwater quantity within the catchment.

The Edgar Centre on Portsmouth Drive, and Portsmouth Drive itself are highlighted by DCC as wellbeing locations (see Section 4.7.3, Figure 4-11). Nuisance flooding is predicted along Portsmouth Drive during current rainfall events of recurrence interval of 1 in 10 yr ARI or greater, which could limit access along this road during intense rainfall, but is not expected to cover the road entirely. Other routes around the predicted flooding locations exist, however, and due to the size of the catchment, and proximity of flooding to catchpits, flooding is not expected to last for long periods of time.

8.1.7 Summary of Effects of Stormwater Quantity

- The current level of service for the network in this catchment varies across the catchment, but is approximately equivalent to a 1 in 2 yr ARI rainfall event in the southern parts of the catchment.
- The level of service of the stormwater network is influenced by tide level, more significantly in the southern parts of the catchment, along Teviot Street and Midland Street.
- Flooding duration in the catchment is expected to be short, given the proximity of predicted flooding to catchpits, and the short distance to the outfalls.
- Potential blockage of catchpits within the catchment may contribute to flood duration and extent.
- Locations predicted to flood most frequently are in the vicinity of the catchpits in Teviot Street and Midland Street, close to the intersections with Portsmouth Drive. This prediction is verified by anecdotal evidence from DCC operations personnel.
- During a 1 in 10 yr ARI, the flood extents and depths predicted may render part of Teviot Street and Midland Street impassable to traffic. However, these are minor roads and not strategic routes. This flooding, therefore, is unlikely to cause significant traffic disruptions.
- Risk to habitable floors / useful floor space first occurs in two properties during a 1 in 5 yr ARI rainfall event, however flooding appears to be within parking areas, rather than close to buildings. During a current 1 in 50 yr ARI rainfall event, six industrial properties are predicted to be at risk. This situation is not significantly changed with the application of future planning scenarios (with the exception of the extreme planning scenario which includes storm surge and climate change).
- During a current 1 in 100 yr ARI rainfall event, predicted maximum flood hazard rating for the catchment is 'significant', affecting locations along on Otaki Street, Midland Street and Teviot Street.
- The application of an extreme climate change scenario with sea level rise and storm surge results in the model predicting that 30% of the catchment may be flooded. Despite the network being tidally influenced, the majority of this flooding is, however, the result of tidal inundation directly onto the low-lying catchment, and not the performance of the stormwater network.



8.2 Stormwater Quality

Stormwater quality is discussed in detail in Section 6. Annual monitoring of the quality of the stormwater discharged from the Portsmouth Drive catchment has been undertaken (2008 to 2010). The following observations have been made, however should be viewed in the context of a small dataset and the limitations of the sampling method (discussed below):

- The levels of all contaminants in the stormwater from the outfalls in this catchment are typical of stormwater quality from an industrial catchment.
- The results show variability between years and to date, due to both the sampling method, and an insufficient number of samples to establish trends.
- Sampling data does not indicate presence of a wastewater overflow in the catchment.

The variability in the stormwater quality results is likely to be due not only to the relatively small data set, but also due to other factors, such as the time since the previous rainfall event within the catchment, and the intensity and distribution of rainfall. A long period between rainfall events allows contaminants to build up within the catchment and as such the contaminant concentrations in the stormwater following the first rainfall event for a significant period of time may be higher.

However, the key contributing factor to the data variability is likely to be the use of grab samples to monitor the stormwater. Grab sample results give a 'snapshot' of the stormwater quality at one point in time only. Throughout a storm event, the concentration of contaminants within the stormwater varies depending on the time since the start of the event. This is indicated in Figure 8-6 below.

The time, during the storm event, that grab samples are taken can significantly affect the results. While stormwater samples taken were targeted at sampling the 'first flush', and consent conditions detailed required storm size and antecedent conditions, it is not known when, during a rainfall event, the stormwater monitoring grab samples were taken for each monitoring year. It is possible that they were taken at differing times during rainfall events, hence the data variability and lack of clear trends. Time proportional monitoring of stormwater quality would yield results that provide a more accurate profile of contaminant concentrations within the stormwater from the catchment.

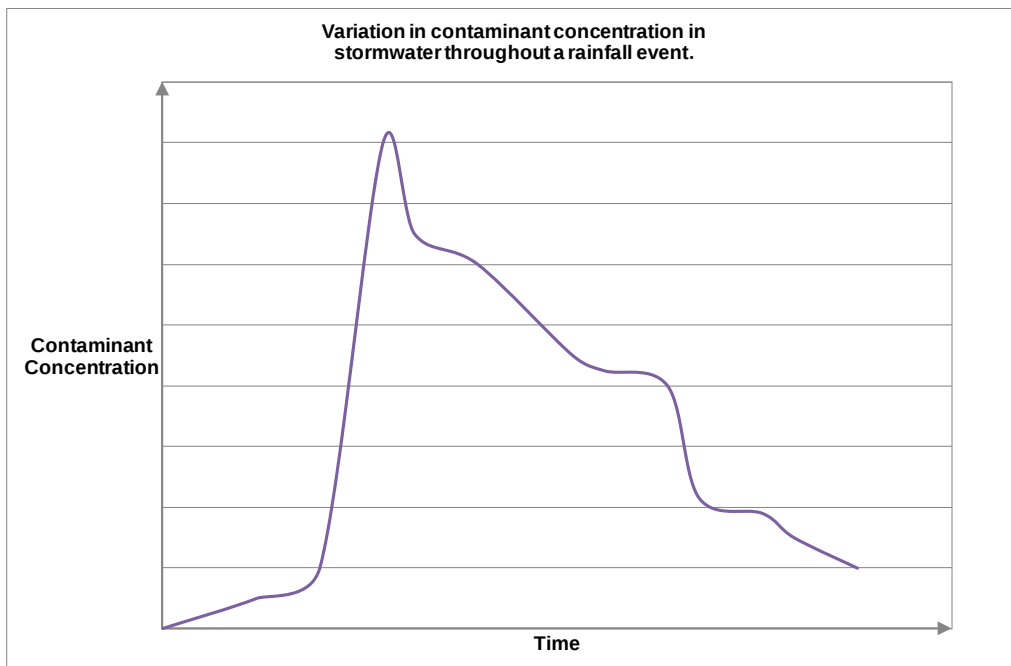


Figure 8-6: Concentration of Contaminants in Stormwater for Duration of a Rainfall Event
(Based on time-proportional sampling carried out in Dunedin)

8.2.1 Harbour Water Quality

The quality of the harbour water will be affected by numerous contaminant sources including, but not limited to: stormwater discharges from the entire harbour catchment; marine vessels; and other marine users. Currently, harbour water quality is not monitored by DCC and as such there is no clear link between the quality of stormwater leaving the outfall and the quality of the water in the harbour.

While no national or international guidelines are available for stormwater discharge quality, ANZECC guidelines are available for harbour water quality (as well as harbour sediment quality) which identify concentrations of contaminants within the marine environment under which 80 % or 99 % of species are protected.

Because of the different contaminant sources identified above, and the dilution that occurs when stormwater enters the marine environment, in order to fully utilise these guidelines, marine water quality monitoring would need to be undertaken alongside stormwater quality monitoring, and links established between stormwater discharge points and marine water quality within the harbour. Further clarity with respect to longer term environmental effects could then be established using sediment quality information.

Marine water quality is also highly variable both spatially and temporally, and sampling results would also only provide a 'snapshot' of water quality. Many factors influence the water quality, including dilution and dispersion; freshwater inputs; rainfall events; and tidal currents.



8.2.2 Harbour Sediment Quality

Contaminants in urban stormwater entering the marine environment potentially pose a risk to the health of marine organisms, primarily through the accumulation of the contaminants in marine sediments. Contaminants in the stormwater adhere to suspended particles and sediments in the marine environment and accumulate in the marine bed. High levels of contaminants within the sediments may result in adverse impact on marine flora and fauna which come into contact with those sediments.

To assess the potential effects of contaminated sediments on marine ecology, the contaminant concentrations within the sediments can be compared to sediment quality guidelines. It should be noted however, that guidelines provide indicative rather than conclusive evidence of adverse effects; any exceedence of the guidelines therefore indicates only a potential for adverse effects.

ANZECC (2000) sediment quality guidelines provide low and high trigger values. The low values are indicative of contaminant concentrations where the onset of adverse biological effects may occur, thus providing early warning and the potential for adverse environmental effects to be prevented or minimised. The high values are indicative of contaminant concentrations where significant adverse biological effects may be observed. Exceedence of these values could therefore indicate that adverse environmental effects may already be occurring.

8.2.2.1 Portsmouth Drive Catchment

The contaminant levels within the sediments adjacent to the Portsmouth Drive catchment are discussed in detail in Section 5. To summarise, the levels of contaminants in the marine sediments sampled adjacent to the catchment in 2010 were quite similar to those observed in previous monitoring years and generally below guideline trigger levels, with a few exceptions. The monitoring shows three exceedences of the ANZECC high trigger values for different contaminants at different outfalls and during different years; subsequent samples have not indicated the same level of contamination. It should also be noted again that large outfalls from other significantly larger urban catchments discharge into the same vicinity as Portsmouth Drive catchment outfalls on Orari Street and Kitchener Street, therefore any sediment contamination in these areas cannot be attributed to the Portsmouth Drive catchment alone.

PAHs were found to consistently exceed ANZECC (2000) sediment guidelines low trigger values at sites in the vicinity of all of the outfalls from the Portsmouth Drive catchment for each year monitored. However, PAH levels have varied between monitoring years and only exceeded high trigger values in 2008 in the vicinity of the Kitchener Street outfall. It should be noted that the South Dunedin catchment (adjacent to Portsmouth Drive) has high PAH levels in sediments near the outfall, thought to be due to the disused gas works site in the catchment.

Zinc and lead were found to be elevated above ANZECC (2000) sediment guideline low trigger values in the vicinity of the Kitchener Street outfall for all years monitored. At the Orari Street outfall, zinc and lead were above the high and low trigger values respectively, in 2009 only. At the Midland Street outfall zinc was elevated above the ANZECC (2000) low trigger value in 2010.

The sediment monitoring results for this catchment do not provide any clear trends in contaminant levels between 2007 and 2010. PAH levels at all outfalls and zinc and lead levels at the Kitchener Street outfall seem to be consistently above ANZECC (2000) low trigger values, and could be considered to be of concern for this reason. Due to the estimated 2 mm / year sediment deposition rate in the harbour (pers. comm. B. Stewart), compared with the 200 mm core samples taken for



analysis, it is not clear however, whether contaminant levels are as a result of current stormwater inputs or due to historic harbour sediment contamination.

Stormwater sampling for this catchment has been undertaken at the Teviot Street and Midland Street outfalls. However, no sediment monitoring has been carried out in the vicinity of the Teviot Street outfall and only one years monitoring data (2010) has been collected from the Midland Street outfall. Whilst sediment samples have been analysed from the Orari Street and Kitchener Street outfalls, the monitored stormwater from these outfalls is from the larger Orari Street and Kitchener Street catchments respectively. It is difficult, therefore, to relate stormwater quality in the Portsmouth Drive catchment to sediment contaminant levels.

The data from the Midland Street outfall does not indicate a clear link between the levels of zinc in the stormwater and the contaminant levels in the sediment. For example, the levels of zinc in the sediment (2010) exceeded ANZECC (2000) low trigger values but were not seen to be significantly elevated in the stormwater quality results (2007 – 2010). The zinc levels in the stormwater were found to be variable between the years monitored (range 0.1-0.35 g/m³), but are not particularly high compared to a variety of stormwater values for other catchments and land uses (refer Section 6).

It is possible that the stormwater discharges are contributing to the contaminant levels in the sediments. It remains unclear however, in the absence of baseline data or a control site for comparison, the extent to which sediment contamination is as a result of historic land uses and activities within the catchment and what proportion can be attributed to current stormwater discharges. Further study is required to ascertain any temporal trends in marine sediment quality.

8.2.2.2 Harbour-Wide

Harbour-wide, trends in the levels of contaminants in the sediment remain unclear with just four years worth of monitoring data revealing high variability among contaminant levels and sites. Many contaminants are present in the sediments at various sites within the harbour at levels exceeding the ANZECC sediment guideline low trigger values.

However, levels of chromium, copper, nickel, lead, zinc and PAHs were generally found to be lower in 2010 than in previous years. It may be that contamination measured in the sediment is historic and sediment quality may be improving over time due to the deposition of 'cleaner' sediments. Deposition rates in the harbour are thought to be reasonably slow, however, and any trend may take some time to observe due to this slow deposition rate.

Further monitoring of the sediments harbour-wide is required to better understand the levels of contamination and establish whether any long term trends exist. It should be noted that the Portsmouth Drive catchment is adjacent to the head of the harbour, which is a high energy environment, with sediments likely to be regularly re-suspended by wave action.



8.2.3 Marine Ecology

The benthic and infaunal communities in the vicinity of the outfalls assessed in this catchment show moderate abundance and diversity. This is generalised along the length of Portsmouth Drive and is unlikely to be influenced by water quality from any single outfall. The ecological results from the Portsmouth Drive catchment, however are better than those from other locations within the harbour.

Historical data and the results of biological monitoring carried out for consent compliance indicate that, in general, a reasonably low diversity amongst the benthic and infaunal communities is likely to be symptomatic of a large proportion of the upper harbour basin. The general lack of diversity may be attributable to anthropogenic influences, including stormwater quality, but other factors such as freshwater inputs and exposure at low tide may also be contributing to the ecological health observed. It is not therefore possible to clearly link ecological health with stormwater quality.

Determining the ecological effects of contamination in the harbour environment is difficult. Unless contamination levels are very high within the sediments it is difficult to distinguish between the potential adverse effects of contamination from stormwater, contamination from other sources, and the effects of other environmental variables. The quality of stormwater from the Portsmouth Drive outfalls was found to be typical for this type of catchment and the level of contamination in the sediments in the vicinity of the outfalls of this catchment was not found to be significantly high, with just a few contaminants above ANZECC (2000) low trigger values. Whilst the ecological health at this location was not found to be poor, it is difficult to draw any parallels between the ecology and the contaminants. It is not known for example, if the ecology is being affected by other factors such as substrate composition or exposure at low tide.

8.2.4 Culture and Amenity

The harbour is an important area for recreation with a number of boat clubs and tourism operators in the area. A decline in the quality of the harbour environment could adversely impact on recreational activities.

The harbour has been used historically by Kāi Tahu and their descendents and the discharge of stormwater and associated contaminants has the potential to significantly impact Kāi Tahu values and beliefs.

To date there is no evidence to suggest that the quality of the harbour continues to deteriorate significantly or that the quality of stormwater from the Portsmouth Drive catchment is significantly contributing to the deterioration of the harbour. The monitoring does not indicate the presence of a wastewater contribution to the discharged stormwater from this catchment.



8.2.5 Summary of Effects of Stormwater Quality

- The levels of contaminants within the stormwater discharged from the Portsmouth Drive catchment varied throughout the monitoring years (2007-2010) with no clear trend emerging. The contaminant levels measured were not significantly different from levels considered to be typical from industrial and urban catchments.
- Harbour water quality is not currently monitored. Monitoring of harbour water quality would allow comparison with ANZECC (2000) marine water quality guidelines and may allow a link to be established between stormwater discharge quality and harbour water quality.
- PAH, lead and zinc levels in the sediments have exceeded ANZECC (2000) low trigger values at certain outfalls for all monitoring years and therefore could be considered to be contaminants of concern for this catchment, although it is unclear to what extent these contaminants are historical, or whether they are sourced from adjacent catchments (in particular Orari Street and Kitchener Street). These contaminants can all be sourced from highly trafficked and industrial catchments.
- Harbour-wide, levels of key contaminants in the sediments were found to be slightly lower in 2010 than previous monitoring years. Further monitoring is required to better understand the contamination levels and establish any long term trends.
- The marine ecology in the vicinity of the Portsmouth drive outfalls was found to be moderately abundant and diverse; this is better than at some of the other monitoring locations within the harbour. It is difficult at this stage to ascertain any trends in the marine ecology or directly link the ecological health to stormwater or marine sediment contamination. Further rounds of ecological monitoring may provide a clearer understanding of the health of the marine ecology adjacent to this catchment.
- The harbour has important cultural values and is also an important area for recreation. The results of investigations do not indicate that harbour quality is deteriorating as a result of the quality of stormwater from this catchment.



9 Catchment Problems and Issues Summary

Following the Assessment of Environmental Effects (AEE), and identification of catchment specific targets for stormwater management, a number of key problems and issues can be identified in the Portsmouth Drive catchment, and prioritised for action. These are discussed below. Section 10 following prioritises these issues, and the remainder of this ICMP involves target setting and development of options to manage the stormwater from this catchment. Figure 9-1 presents the key issues for the Portsmouth Drive catchment.

9.1 Stormwater Quantity Issues

9.1.1 Low Level of Service

The modelling results indicate that the stormwater network in Portsmouth Drive has capacity to drain rainfall from a 1 in 2 yr ARI rainfall event during MHWS tide conditions. There is no capacity in this modelled network to accommodate increased rainfall due to climate change.

Tidal influence on a number of the outfalls (Orari Street, Midland Street and Teviot Street) is a key factor in the performance of the network, and this effect is predicted to increase as climate change effects occur.

9.1.2 Network Maintenance

Flooding extents and durations in Portsmouth Drive are potentially exacerbated by blocked catchpits, particularly on Teviot Street and Midland Street.

City-wide inconsistencies in frequency and standards of cleaning and maintenance of stormwater structures (inlets and catchpits) can lead to discrepancies in level of service. This has the potential to exacerbate or transfer flooding.

9.1.3 Nuisance Flooding

Nuisance flooding (between 50 mm and 300 mm deep) occurs at a number of locations during high frequency events; particularly on Teviot Street and Midland Street. Portsmouth Drive is also reported to be closed on occasion due to tide levels forcing sea water up through catchpits.

9.1.4 Deep Flooding

Deep flooding (> 300 mm deep) occurs at a number of locations. This is predominantly confined to the road corridors, however a small number of properties are affected during storm events as small as a 1 in 5 yr ARI rainfall event, although this does not necessarily threaten building interiors.

9.1.5 Flood Hazard – Current and Future 1 in 100 yr ARI

The model results show that during a 1 in 100 yr ARI rainfall event with MHWS tide conditions, Strathallan Street, Midland Street and Teviot Street are predicted to have flooding across the full width of the road.

A 'significant' hazard rating has been assigned to the Teviot Street – Portsmouth Drive intersection during the current 1 in 100 year ARI rainfall event. The extreme climate change scenario applied (with a storm surge) results in the area of 'significant' hazard increasing to encompass a large proportion of the south eastern area of the catchment, predominantly due to direct tidal inundation.



9.2 Stormwater Quality Issues

It is clear that there is historical sediment contamination likely to be from a combination of the stormwater outfall and other sources. Although there is potential for ongoing contamination of the sediment from stormwater, the results are ambiguous and it has not been possible to establish a causal link from available data.

9.2.1 High Variability of Stormwater Quality Results

Inconsistencies in stormwater quality results mean that we are unable to see clear trends in stormwater quality, or confidently identify key contaminants to aid stormwater management.

9.2.2 Limited Confidence in the Knowledge of Effects on the Otago Harbour Environment

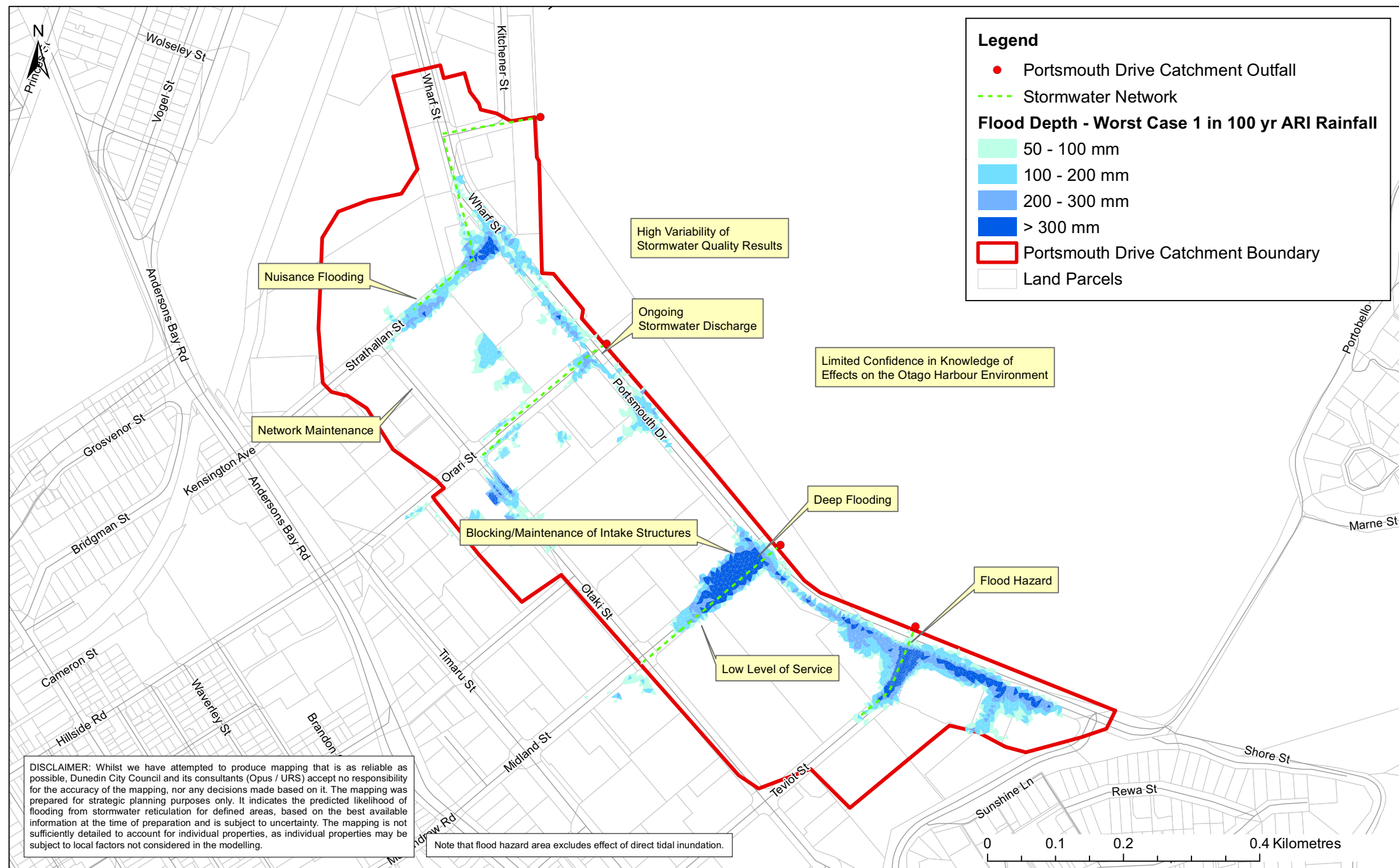
The current monitoring regime undertaken to meet consent conditions provides limited confidence in the following:

- The extent of historic versus current / ongoing harbour sediment contamination; and
- Links between stormwater quality, sediment quality, and the health of the harbour environment.

9.2.3 Ongoing Stormwater Discharge

Stormwater quality monitoring indicates that the stormwater quality discharged from the Portsmouth Drive catchment appears to be typical of an industrial catchment, and contaminant sources are likely to be this land use, combined with heavily trafficked roads. Indications from recent monitoring do not show that current stormwater discharges are having an obvious adverse effect on the receiving environment, however as discussed above, there is limited confidence in some of this information, and further data is required to validate this data.

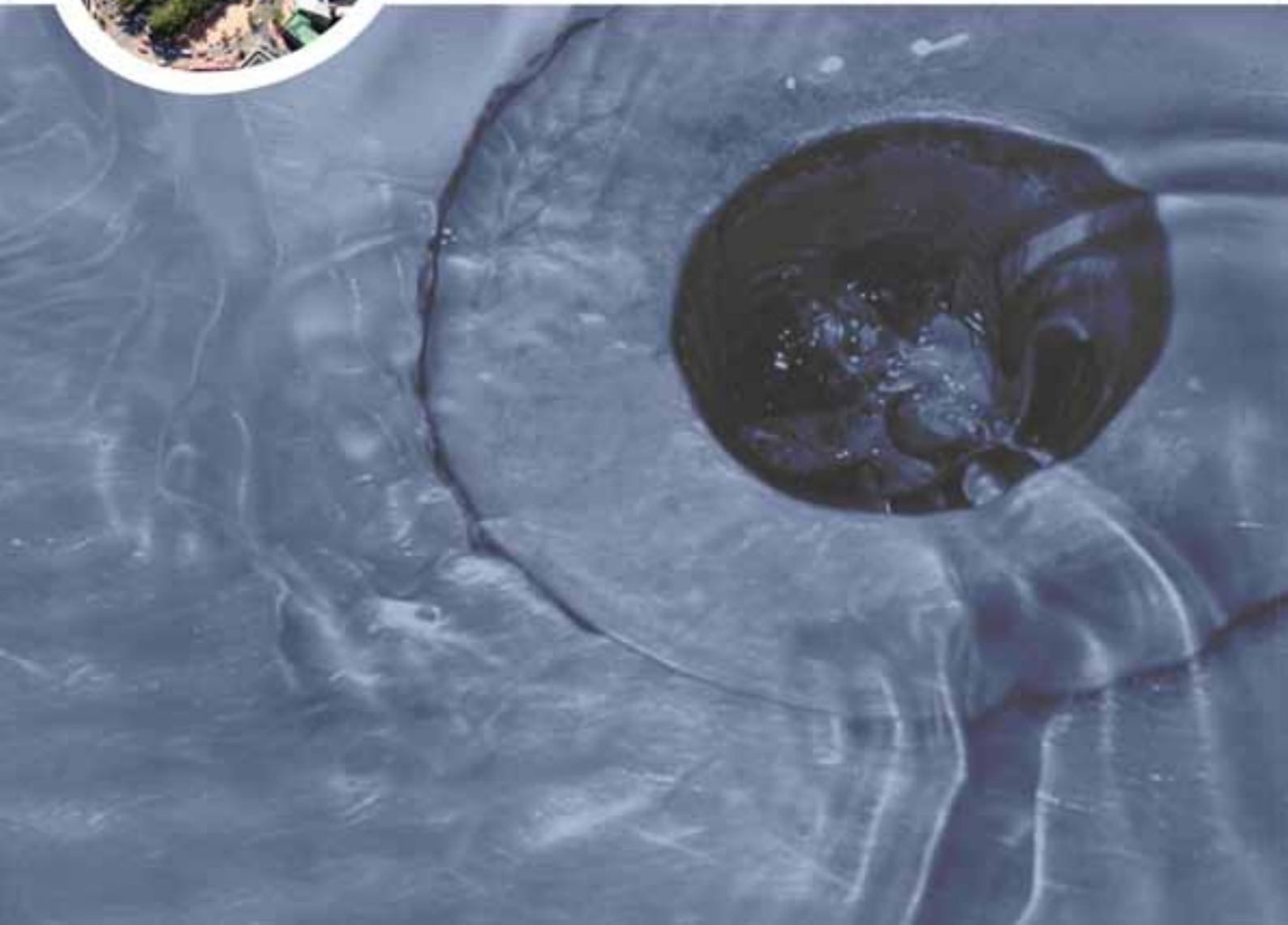
Mechanisms already in place (e.g. the Dunedin Code of Subdivision and Development and the Trade Waste Bylaw) are designed to encourage source control in order to ensure that contaminant levels in the stormwater discharge do not increase, and that new development and existing land uses are managing stormwater quality in an appropriate manner into the future.





Part 4

Targets





10 Issues Prioritisation

DCC have developed a decision making framework (refer Appendix E) in line with the New Zealand and Australian risk management framework AS/NZS 4360 to enable the comparison of issues and options. A Consequence and Likelihood rating has been applied to each of the issues identified to provide a risk matrix score, leading to a definition of problem management. Figure 10-1 below shows the risk matrix used in this scoring. Other information relating to definitions for Consequence and Likelihood are provided in the analysis of each issue, and the guidelines on this are provided in Appendix E.

Table 10-1 below provides a list of the main issues identified for the Portsmouth Drive catchment, and a risk and consequence score for each, resulting in a 'manage passively' or 'manage actively' categorisation. The passive or active management categorisation then drives the catchment specific management approach for each issue, and later the options considered. Active management indicates that DCC will seek to implement changes to stormwater management in the catchment, whereas passive management would tend more towards monitoring and review of existing management practices to ensure that the targets set can be met.

RISK LIKELIHOOD	CONSEQUENCE				
	Negligible (1)	Minor (10)	Moderate (40)	Major (70)	Catastrophic (100)
Almost Certain (5)	Low (5) Manage Passively	Moderate (50) Manage Passively	Very High (200) Manage Actively	Extreme (350) Manage Actively	Extreme (500) Manage Actively
Likely (4)	Low (4) Manage Passively	Moderate (40) Manage Passively	Very High (160) Manage Actively	Very High (280) Manage Actively	Extreme (400) Manage Actively
Possible (3)	Negligible (3) Manage Passively	Moderate (30) Manage Passively	High (120) Manage Actively	Very High (210) Manage Actively	Very High (300) Manage Actively
Unlikely (2)	Negligible (2) Accept	Low (20) Manage Passively	High (80) Manage Actively	High (140) Manage Actively	Very High (200) Manage Actively
Rare (1)	Negligible (1) Accept	Low (10) Accept	Moderate (40) Manage Passively	High (70) Manage Actively	High (100) Manage Actively

Note

The Risk Matrix includes an indication of the minimum acceptable treatment strategy. In all cases the option of avoiding the risk should be considered first.

Figure 10-1: Risk / Consequence Matrix for Issues Prioritisation



Table 10-1: Issues Prioritisation

Issue	Consequence Rating	Likelihood Rating	Discussion	Risk Matrix Score	Management Approach
Limited Confidence in Knowledge of Effects on the Otago Harbour Environment	40	4	Past sampling programmes provide inconclusive data which means that the ongoing effects of stormwater discharges are unclear. Without better knowledge, DCC will be unable to meet its strategic objectives and ensure ongoing sustainable stormwater management. Failure to establish clear links between stormwater quality and receiving environment quality may weaken DCC's position both legally and in terms of public perception	160	Manage Actively
High Variability of Stormwater Quality Results	40	3	Stormwater quality monitoring could be made more robust. Relatively low / moderate confidence in data. Without better knowledge, underpinned by good quality data, DCC cannot reliably meet its strategic objectives.	120	Manage Actively
Flood Hazard – Future 1 in 100 yr ARI (Extreme Event)	70	1	Areas of 'extreme' flood hazard are currently in roadways with alternative routes available. Deep flooding predicted in a small number of industrial locations under current conditions. Future extreme climate change effects pose significant potential threat. It is predicted that by 2060 during extreme weather and tide events there will be a 'significant' hazard across a large part of the catchment. The extent of the threat is uncertain as it is predominantly driven by tidal influence, rather than being a stormwater issue. There is unknown certainty around climate change predictions.	70	Manage Actively
Network Maintenance	10	5	Inconsistencies in frequency and standards of cleaning and maintenance of stormwater structures. Potential to exacerbate or transfer flooding effects.	50	Manage Passively
Blocking / Maintenance of Intake Structures	10	4	Potential blockage of catchpits on Teviot Street and Midland Street intersections with Portsmouth Drive could exacerbate flooding. Tidal influence restricts capacity.	40	Manage Passively



Issue	Consequence Rating	Likelihood Rating	Discussion	Risk Matrix Score	Management Approach
Low Level of Service	10	4	The current level of service is below DCC's target for new infrastructure, as a result of both tidal influence and inadequate network capacity. Effects will be exacerbated by climate change therefore adaptation is required in order to meet future long term objectives of no increase in properties at risk of flooding due to climate change. However, consequence of this in terms of flood effects is minor.	40	Manage Passively
Nuisance Flooding	10	4	Flooding predicted in a small number of locations, predominantly in road corridor and not on major roads. Likely to increase in future. Currently occurring and during high frequency events but effects minor.	40	Manage Passively
Deep Flooding	10	4	Deep flooding predicted in a small number of industrial locations. Occurs at high frequency events (1 in 5 yr ARI rainfall event). Limited knowledge of threat (no damage assessment undertaken) but suspected to be exterior to buildings. Numbers not likely to increase dramatically under future scenarios.	40	Manage Passively
Ongoing Stormwater Discharge	10	4	Ongoing discharge of stormwater (and associated contaminants) to the harbour. The extent of contamination is unconfirmed, but available data indicates that contaminants discharged are typical of land use, and the consequences are minor. Current discharges not believed to be as significant an issue as historical contaminant issues from a variety of sources.	40	Manage Passively



11 Catchment Specific Targets and Approaches for Stormwater Management

Figure 11-1 below provides a breakdown of the link between stormwater management issues identification, objectives development and the setting of targets.

The information presented in the AEE section of this report has been used to identify the key stormwater management issues for the Portsmouth Drive catchment. These issues have been prioritised and ranked, according to DCC's risk matrix, which looks at the consequence and likelihood of each issue.

For each issue, DCC's commitment (in terms of strategic stormwater objectives) will be examined, and a catchment specific approach outlined depending on both the strategic objectives, and the issue's priority. SMART targets are then set to guide the design of options, and also to measure the success of the catchment management approach.

Following this section, stormwater management options are developed to ensure targets are met.

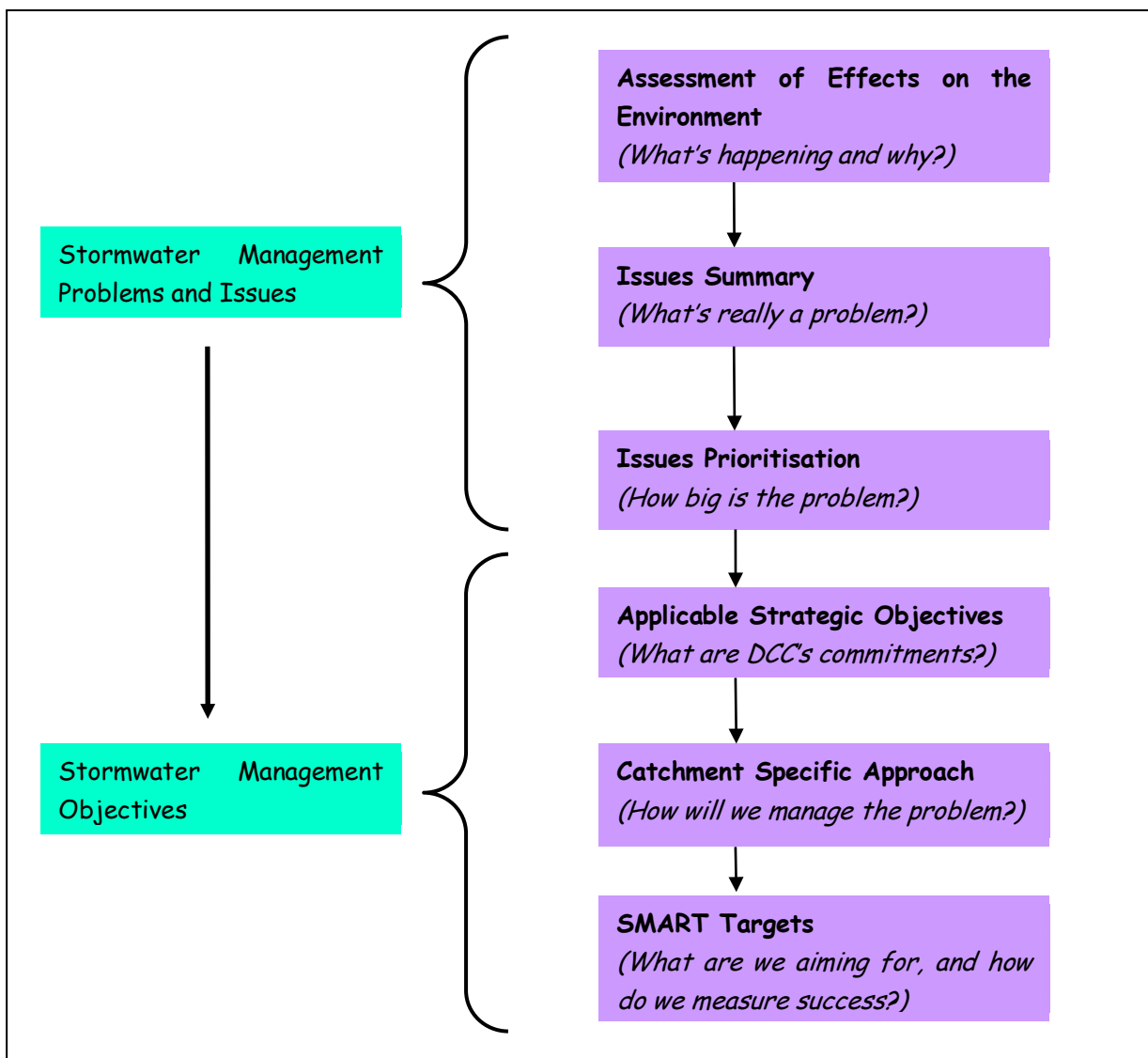


Figure 11-1: Target Development Process



Management approaches and targets are essential for providing information to ensure appropriate funding is made available for stormwater management, and that the management options implemented provide the best value for money to the community. A number of other ICMPs are being prepared by DCC for other outfalls discharging to the harbour. Similar targets will be developed for these ICMPs, and ultimately, issues prioritisation will be used to compare and prioritise recommendations across the catchments.

The catchment specific stormwater management approach is driven by the issues prioritisation, and provides guidance for options development in terms of a broad management approach for each issue, specific to each catchment. Management approaches are driven strongly by the applicable long term (50 year) strategic objectives, outlined in Section 2.

Stormwater management 'SMART' targets are an important tool for DCC; these follow a set of guidelines to ensure that they are well-defined and attainable, as outlined below:

- **Specific** – well defined and clear targets, able to be understood;
- **Measurable** – to provide feedback to continually improve performance;
- **Achievable** – to ensure success;
- **Realistic** – within available resources, knowledge and time; and
- **Time-Bound** – to monitor progress on a number of timescales, and ensure time is available to achieve the goals.

Targets relate both to long and short term objectives outlined in Section 2, depending on the issue. For example, they may refer to maintenance of a certain level of service for the stormwater network, or commitments to minimise adverse effects on the receiving environment where appropriate. The AEE also guides the setting of targets. As some targets may be linked to monitoring information, it is essential that these targets are open to review and adjustment over time. Ongoing monitoring results may indicate a greater or lesser environmental impact than currently understood.

Tables 11-1 and 11-2 below outline catchment specific approaches and SMART targets for each of the key stormwater issues identified in the Portsmouth Drive catchment.

11.1 Stormwater Quantity Targets and Approaches

Table 11-1 presents a summary of stormwater management key effects relating to stormwater quantity, and catchment specific targets set for Portsmouth Drive. Approaches and targets developed for 'active' and 'passive' management of stormwater quantity issues in the Portsmouth Drive catchment are discussed in more detail below.

Despite the stormwater network in Portsmouth Drive having a low level of service (approximately 1 in 2 yr ARI), the main effect is predominantly nuisance flooding in the road corridor.

The stormwater network in the catchment is, however, tidally influenced, and while the number of predicted properties affected by deep flooding does not increase in most of the future scenarios, increases in deep flooding, flood extent and hazard are predicted under an extreme storm surge situation.



11.1.1 Flood Hazard – Future 1 in 100 yr ARI (Extreme Event)

The 'significant' flood hazard rating predicted during the future (extreme) climate change scenario modelled is predominantly due to direct tidal inundation (sea level rise plus storm surge), rather than the response of the stormwater system to the rainfall and tide boundaries.

If the flooding was predicted to be occurring currently, an emergency response plan would be required. However, due to the timeframe of this scenario (2060), it is more appropriate that the potential effects of climate change on this catchment be considered by DCC's Climate Change Adaptation Plan (currently being developed).

11.1.2 Network Maintenance and Blocking / Maintenance of Intake Structures

The maintenance and cleaning of catchpits and other stormwater structures is an essential part of maximising the efficiency and level of service of the stormwater network. As the owners of the network, DCC need to be certain that the asset is being maintained appropriately. Currently, the task of maintaining stormwater inlet assets is split between three DCC departments, and one national authority. Contracts for maintenance of catchpits and inlet structures have some differences in terms of performance criteria. Additionally, there would be benefit in identifying key assets as part of the catchment management process in order to focus maintenance and cleaning efforts further.

The target set for this issue is to first develop an understanding of the current level of maintenance and cleaning, and then, if required, recommend changes in order to focus efforts and optimise inlet efficiency of the stormwater network.

In Portsmouth Drive, a further target will be to prioritise catchpits at the Midland Street and Teviot Street intersections for cleaning.

11.1.3 Low Level of Service and Nuisance Flooding

The recommended targets and approaches with respect to the stormwater network performance focus on maintaining or improving the existing level of service under reasonable future development and climate change scenarios. The strategic direction provided by the 3 Waters Strategic Direction Statement indicates that the main objective with respect to flooding is to ensure that the risk of flooding does not increase in the future as development occurs, or climate change alters weather patterns and sea levels.

Additionally the lack of complaints in the area indicates that customers are satisfied, however the historical data collection methods used for customer complaints logging has resulted in variable information on complaints. Improvements in complaints recording will result in a clearer picture of customer satisfaction in the future.

However, the residents' opinion survey (ROS) has been running in its current format since 2003, and gauges Dunedin city residents' overall satisfaction with the stormwater collection service, amongst other council services. The Portsmouth Drive catchment lies within the South Dunedin group of this survey.

In general, the council will adopt a long term approach to improving network performance and adapting to climate change by ensuring that all new network components (for example, planned pipe renewals, or upgrades in specific locations) are designed to a 1 in 10 yr ARI level of service, using conservative design storms that incorporate projected changes in rainfall intensity, coupled with



conservative tidal boundary conditions. This is consistent with DCC's Code of Subdivision and Development, and also with the Building Act.

Currently, 4 of the 23 pipes modelled in the catchment can convey a 1 in 10 yr ARI rainfall without causing manhole overflow. Based on the age of the network, a pipe renewals programme in the Portsmouth Drive catchment would commence in 2040. By 2060, 43 % of the pipes in the network (including those already at the desired level of service) will have been replaced (with new pipes designed to convey the 1 in 10 yr ARI rainfall event).

11.1.4 Deep Flooding

The Building Act requires that habitable floors (or 'useful floor space' in relation to non-residential properties) should not be at risk of flooding during a 1 in 50 year rainfall event. Based on an assumed 'danger' depth of 300 mm (relating to a likely floor level above ground), six commercial or industrially zoned properties in the Portsmouth Drive catchment are estimated to be currently at risk. Deep flooding predicted during the current 1 in 100 yr ARI rainfall event is estimated to increase the depth and extent of flooding in already identified flood areas (Portsmouth Drive, Teviot Street, Midland Street, Strathallan Street and Otaki Street), with predominantly 'moderate' flood hazard predicted.

Targets for this flood hazard seek to avoid habitable floor flooding under both current and future land use and climate change scenarios. It is also desirable to avoid any increases in surface flooding of private properties during this event.

Because the modelled flood extents indicate that flooding may not actually enter buildings, parcels identified as potentially being subject to deep flooding during storm events with 1 in 50 yr ARI rainfall and smaller should be surveyed or a damage assessment undertaken to gauge the effects of deep flooding in the catchment.

Planned pipe renewals are expected to reduce the deep flooding predictions due to increased capacity in the pipe network.

The effects of climate adjusted increased rainfall combined with extreme climate change and storm surge is discussed under the issue 'Flood Hazard – Future 1 in 100 yr ARI (Extreme Event)'.



Table 11-1: Portsmouth Drive Catchment Management Targets: Stormwater Quantity

Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Flood Hazard – Future 1 in 100 yr ARI (Extreme Event)	Areas of 'extreme' flood hazard in roadways, and south eastern parts of the catchment predicted in the future (2060) predominantly due to tidal influence, exacerbated by predicted climate change effects.	Ensure there will be no increase in the number of properties at risk of flooding from the stormwater network.	Manage Actively Ensure new development does not increase the number of properties predicted to flood due to the stormwater system in a 1 in 100 yr ARI rainfall event. Protect key and vulnerable infrastructure (e.g. pump stations, works depots, schools, hospitals, electricity supply etc.) from flood hazard. Avoid development of vulnerable sites / critical infrastructure in flood prone areas. Ensure transport routes around flooding areas will be available. Develop a better understanding of the likely effects and magnitude of climate change.	Provide modelled flood predictions to DCC Climate Change Adaptation Group to ensure information is taken into account during the development of a city-wide climate change adaptation plan.



Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Network Maintenance	Flooding extents and durations in Portsmouth Drive are potentially exacerbated by variations in the frequency and standards of catchpit cleaning and maintenance. City-wide inconsistencies in frequency and standards of cleaning and maintenance of stormwater structures (inlets and catchpits) can lead to discrepancies in level of service.	Maintain key levels of service into the future by adapting to climate change and fluctuations in population, while meeting all other objectives. > 60 % residents' satisfaction with the stormwater collection service.	Manage Passively Ensure consistency city-wide of stormwater structure cleaning and maintenance. Ensure cleaning and maintenance schedules and contracts are sufficiently robust. Identify areas in catchment where more regular stormwater structure cleaning and maintenance could reduce flooding risk.	Develop consistent cleaning and maintenance criteria for all stormwater inlet assets (city-wide) by 2012. Document cleaning and maintenance responsibilities for all stormwater inlet assets (city-wide) by 2013. Develop list of key stormwater assets in Portsmouth Drive catchment requiring additional cleaning and maintenance checks by 2013.
Blocking / Maintenance of Intake Structures	Potential blockage of the tidally influenced catchpits on Teviot Street and Midland Street intersections with Portsmouth Drive could exacerbate flooding.	Ensure there will be no increase in the number of properties at risk of flooding from the stormwater network. Maintain key levels of service into the future by adapting to climate change and fluctuations in population, while meeting all other objectives. > 60 % residents' satisfaction with the stormwater collection service.	Manage Passively Identify areas in catchment where more regular stormwater structure cleaning and maintenance could reduce flooding risk.	Develop consistent cleaning and maintenance criteria for all stormwater inlet assets in the catchment (in conjunction with city-wide criteria) by 2012. Develop list of key stormwater intake structures in Portsmouth Drive catchment requiring additional cleaning and maintenance checks by 2013. Document cleaning and maintenance responsibilities for all stormwater inlet assets in the catchment by 2013.



Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Low Level of Service	General low level of service of stormwater network (approximately 1 in 2 yr), driven by both pipe capacity and tidal influence. 65 % of manholes predicted to overflow during a current 1 in 10 yr ARI rainfall event. Currently occurring, no capacity for climate change effects. Effects are mainly nuisance flooding, affecting approximately 3.3 % of the catchment currently, and 6 % of catchment in future 1 in 10 yr ARI rainfall event.	Maintain key levels of service into the future by adapting to climate change and fluctuations in population, while meeting all other objectives. Ensure new development provides a 1 in 10 year level of service for stormwater, and avoids habitable floor flooding during a 1 in 50 yr ARI rainfall event. 95 % of customer emergency response times met. > 60 % residents' satisfaction with the stormwater collection service.	Manage Passively Maintain or improve existing level of service in network – ensure no increase in the number of stormwater manholes predicted to overflow in a 1 in 10 yr ARI rainfall event. Design new pipes with capacity to convey a 1 in 10 yr ARI rainfall event (including climate change allowances). Undertake pipe renewals programme from 2040. Ensure new development does not increase potential habitable floor flooding due to the stormwater system in events up to a 1 in 50 yr ARI rainfall event. Use customer complaints and ROS to gauge satisfaction with the stormwater system performance.	> 43 % of pipes to convey a 1 in 10 yr ARI rainfall event by 2060. < 65 % manholes predicted to overflow during a 1 in 10 yr ARI rainfall event by 2060. < 3.3 % of catchment surface area predicted to flood during a 1 in 10 yr ARI rainfall event by 2060. > 60 % residents' satisfaction with the stormwater collection service (ongoing).
Nuisance Flooding	Nuisance flooding on regular basis in a small number of areas, particularly tidally influenced locations. Causes some partial road blockages. Affects <1 % of catchment during 1 in 2 yr ARI rainfall event, and 3.3 % of catchment during a 1 in 10 yr ARI rainfall event.	Ensure there will be no increase in the number of properties at risk of flooding from the stormwater network.	Manage Passively Design new pipes with capacity to convey a 1 in 10 yr ARI rainfall event (including climate change allowances). Undertake pipe renewals programme from 2040.	< 1 % of catchment surface area predicted to flood during a 1 in 2 yr ARI rainfall event by 2060. > 43 % of pipes to convey a 1 in 10 yr ARI rainfall event by 2060.



Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Deep Flooding	Model results indicate 2 parcels affected by deep flooding during 1 in 5 yr ARI rainfall event; rises to 6 properties during 1 in 50 yr ARI rainfall event in current and future planning scenarios. Large number of properties affected during extreme climate change scenario. Flooding mostly predicted exterior to buildings (although surveys not yet undertaken).	Ensure new development provides a 1 in 10 year level of service for stormwater, and avoids habitable floor flooding during a 1 in 50 yr ARI rainfall event. Ensure there will be no increase in the number of properties at risk of flooding from the stormwater network.	Manage Passively Ensure new development does not increase potential habitable floor flooding due to the stormwater system in events up to a 1 in 50 yr ARI rainfall event. Enhance understanding of effects of deep flooding, particularly on private property. Undertake pipe renewals programme from 2040.	< 6 properties at risk of deep flooding (> 300 mm) during a 1 in 50 yr ARI rainfall event by 2060. Undertake habitable floor survey and / or damage assessment of potentially flooded properties. > 43 % of pipes to convey a 1 in 10 yr ARI rainfall event by 2060.



11.2 Stormwater Quality Targets and Approaches

A summary of key stormwater quality effects, and catchment specific approaches and targets set for Portsmouth Drive are presented in Table 11-2 below. The catchment specific approaches and targets are discussed in further detail below.

Whilst the monitoring information to date does not suggest that the stormwater quality from the Portsmouth Drive catchment is adversely affecting the marine environment, targets and approaches set out below describe a city-wide approach to stormwater quality as the Otago Harbour is a common receiving environment for all DCC coastal stormwater discharges.

It should be noted that the Regional Plan: Coast for Otago (ORC, 2001) sets out objectives and policies relating to discharges to the CMA. Objective 10.3.1 seeks *“to maintain existing water quality within Otago’s coastal marine area and to seek to achieve water quality within the coastal marine area that is, at a minimum, suitable for contact recreation and the eating of shellfish within 10 years of the date of approval of this plan”*. Further, Policy 10.4.3 states that where water quality already exceeds these standards, water quality should not be degraded beyond the limits of a mixing zone associated with each discharge.

11.2.1 Limited Confidence in the Knowledge of Effects on the Otago Harbour Environment and Variability of Stormwater Quality Results

There is high variability in stormwater quality monitoring results from each catchment. Whilst stormwater quality is influenced by many variables and it is not unusual to see a wide range of contaminant levels in monitoring results, it is considered that this issue is compounded by the current monitoring technique of obtaining single annual grab samples of stormwater for analysis.

Sediment monitoring has been carried out to date (2007 to 2010) to determine the quality of the marine sediments. Sampling across the catchments has indicated that there are some contaminants of concern within the harbour, measured at relatively high levels, (although only minor issues were observed in sediments adjacent to the Portsmouth Drive catchment). However, it remains unclear whether the contaminant levels observed are as a result of historic contamination or current discharges (from either stormwater or other sources). For this reason, the sources of contamination are difficult to identify, as are any links with the quality of DCC stormwater discharges.

The biological monitoring undertaken to date does not show any particular trends in diversity or abundance of fauna. The biological monitoring protocol is also highly variable between the catchments and not all catchments are monitored. With only 4 years of biological monitoring data that does not appear to be showing any trends, the variation in sampling protocols throughout the harbour and an absence of ecological baseline or control data for the harbour, it is difficult to draw conclusions from the biological monitoring results.

The monitoring regime to date has been insufficiently robust to enable the identification of any effects or otherwise, with any level of confidence, between stormwater quality and harbour environment health. In order to clearly identify discharges/catchments of concern and select appropriate stormwater management on a catchment by catchment basis to enable DCC to maintain or improve stormwater quality, a suitable monitoring framework, and improved confidence in monitoring data is required.

DCC have a commitment to improve the quality of stormwater discharges to the harbour and, in order to identify necessary and appropriate stormwater management actions within the catchment and city-wide, a sound understanding of the nature and effects of the stormwater discharge is required.



The approach and targets set for this issue include a staged approach that seeks to adjust the current monitoring programme in order to develop and implement an optimised monitoring framework that will provide more comprehensive and defensible information on current stormwater discharge quality and the effects thereof. Following this, it is expected that stormwater management approaches will be reviewed and adjusted to reflect DCC's strategic objectives. The recommended targets are as follows:

- Redesign the monitoring programme to develop a robust framework that will yield good quality, useful data at appropriate sites to enable a sound understanding of both catchment stormwater quality and health of the harbour environment and allow any linkages between the two to be identified.
- Using the monitoring results and other available information (such as land use), identify with confidence, discharges/catchments of concern and potential sources of unacceptable contaminant levels.
- Enable specific city-wide, targeted annual monitoring protocol to be established where necessary, including quality indicators, which can be used to provide feedback on stormwater management practices, and trigger further action as required.
- Use data to contribute to the stormwater management programme for Dunedin. This will include the identification of stormwater management actions to improve stormwater quality where required.

In the interim, while catchment specific stormwater actions and targets are still being established, DCC are committed to looking for quick-win opportunities where point source contamination has been identified, and at a minimum, to ensuring that stormwater quality does not deteriorate as a result of new development or changes in land use in the catchment. Examples of this include:

- Considering the cost and benefit of incorporating stormwater treatment into flood mitigation works where practicable.
- Requiring source control or management of stormwater contaminants in high contaminant generating land uses by enforcing the Trade Waste Bylaw, and working to educate occupiers of high-risk sites with respect to stormwater discharge quality.
- The Dunedin Code of Subdivision and Development indicates that at-source management of stormwater quantity is desirable and Low Impact Design methods are preferred.

11.2.2 Ongoing Stormwater Discharge

The monitoring data at present does not indicate that the levels of contaminants in stormwater from the Portsmouth Drive catchment stormwater are significantly high. Therefore based on the best available information at this time, the prioritisation of this issue has resulted in a 'passive management' approach.

However, it is acknowledged that there is low confidence in the current monitoring data; therefore, this issue is related to the above issue regarding limited confidence in the knowledge of effects on the harbour environment.

The approach and targets for this issue are related to the outcomes of the targets set for confidently identifying the levels of contaminants in the stormwater and any resulting effects on the harbour environment. Following the outcomes of the proposed monitoring and stormwater management



prioritisation targets, the approach to stormwater management in this catchment will be revised and catchment specific targets, where appropriate will be applied.

In the mean time, DCC is committed to ensuring that there is no deterioration in current stormwater discharges and reducing the contaminant levels within stormwater discharges over time, as described above.



Table 11-2: Portsmouth Drive Catchment Management Targets: Stormwater Quality

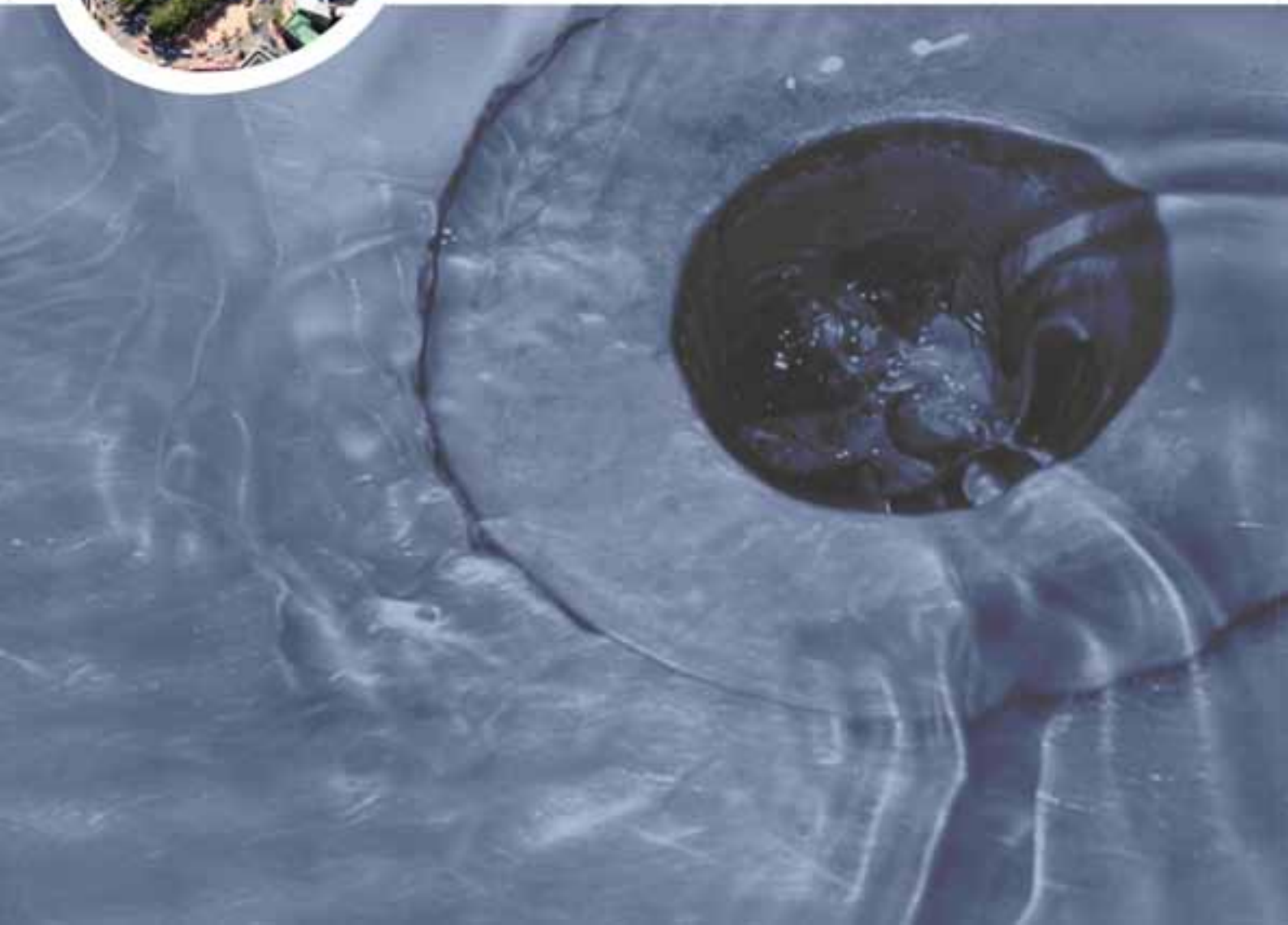
Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Limited Confidence in the Knowledge of Effects on Harbour Environment and Variability of Stormwater Quality Results	High variability of stormwater quality results, any trends in stormwater contaminant levels remain unclear. Poor information on actual effects of stormwater on harbour environment. Lack of data to assess linkages between pipe discharge and harbour environment quality.	Improve the quality of stormwater discharges to minimise the impact on the environment. Adopt an integrated approach to water management which embraces the concept of kaitiakitaka and improves the quality of stormwater discharges. No recorded breaches of the RMA. Ensure stormwater discharge quality does not deteriorate.	Manage Actively Redesign DCC's monitoring programme to ensure stormwater quality and receiving environment data is collected within a robust framework. Develop method for determining linkages between stormwater management and harbour environment. Consider the cost / benefit of stormwater quality treatment as part of flood mitigation works where practicable. Require source control of stormwater contaminants in new development of high- contaminant generating land uses. Enforce the Trade Waste Bylaw, and educate occupiers of high-risk sites with respect to stormwater discharge quality. Undertake monitoring to ensure stormwater quality does not deteriorate over time. Incorporate a feedback process to the ICMP if / when monitoring indicates potential adverse effects from stormwater discharges.	Robust city-wide monitoring framework developed and implemented by 2012. Improve confidence in data supporting analysis of stormwater discharge quality and effects on harbour environment, with improved confidence in data by 2013. Implement an education / enforcement programme targeting stormwater discharges from high risk land uses by 2015.



Issue (Problem Description)	Effects Summary	Strategic Objectives and Targets	Catchment Specific Approach	SMART Targets
Ongoing Stormwater Discharge	Could exacerbate existing/historical contaminant issues. Extent to which this is likely to occur is unconfirmed. Key stakeholder issue. Based on available data, consequence currently believed to be minor.	Improve the quality of stormwater discharges to minimise the impact on the environment. Adopt an integrated approach to water management which embraces the concept of kaitiakitaka and improves the quality of stormwater discharges. > 75 % compliance with stormwater discharge consents. Ensure stormwater discharge quality does not deteriorate.	Manage Passively Consider the cost / benefit of stormwater quality treatment as part of flood mitigation works where practicable. Require source control of stormwater contaminants in new development of high- contaminant generating land uses. Enforce the Trade Waste Bylaw, and educate occupiers of high-risk sites with respect to stormwater discharge quality.	No deterioration of stormwater quality due to land use change or development in the catchment. Implement an education / enforcement programme targeting stormwater discharges from high risk land uses by 2015.



Part 5 Solutions





12 Stormwater Management Options

12.1 Introduction

Options are presented below to manage the stormwater issues identified in the Portsmouth Drive catchment. Options are generally capital work options, planning options, or operation and maintenance tasks. These have been developed in line with issues prioritisation and catchment specific targets and approaches set in Section 11.

When considering the options available for each issue, options considered to be 'deal breakers' are eliminated from the options to be evaluated. Example definitions of deal breakers are as follows:

- Option must be technically feasible;
- Option must meet relevant legislative requirements;
- Option must be consistent with the principles of the Treaty of Waitangi;
- Option must be aligned with the catchment specific objectives developed in Section 9 of this document;
- Option must not have greater negative environmental, social or cultural consequences than the 'do nothing' option;
- Option should not contravene any explicitly stated political objective;
- Option should not result in an increase in the risk category; and
- Option should not increase health and safety risks compared with the 'do nothing' option.

'Active management' indicates that DCC will seek to implement changes to stormwater management in the catchment, whereas 'passive management' would tend more towards monitoring and review of existing management practices to ensure that the targets set can be met. This section puts forward a number of options (where more than one exists) for each issue identified in the catchment.

Following the elimination of deal breakers, information on options for stormwater management is collated. The options identified for 'manage actively' issues are then evaluated against the QBL evaluation criteria outlined in Section 14, with the most favourable stormwater management option selected.

Following the identification of options for each stormwater management issue, and options evaluation using QBL methodology, a prioritised programme of capital works and additional investigations recommended in the Portsmouth Drive catchment is then developed.

The implementation of the programme is expected to progressively improve stormwater management in the catchment as part of the wider 3 Waters Strategic Plan, which incorporates programming of the outcomes recommended in all ICMPs developed across the city.



12.2 Potential Options

Outlined below are preliminary options identified for the key stormwater management issues present in the catchment. Option 'deal breakers' are eliminated and feasible options are described in further detail. Where an issue has been prioritised as 'manage passively', management options are discussed in more general terms, although planning based options may be presented where applicable. Where an issue is prioritised as 'manage actively', where available, a number of alternative options will be considered for further evaluation in Section 14.

12.2.1 Flood Hazard (Future Extreme Event) – Manage Actively

During the extreme future scenario consisting of a 1 in 100 yr ARI rainfall event combined with a 2060 tide (including climate change impacts) and a 1 in 20 yr ARI storm surge, flooding is predicted to be widespread in the Portsmouth Drive catchment, and cover approximately 30 % of the catchment area, including parts of the electricity substation area. Because of the low capacity of the network, and the effect of high tides and storm surge, flooding of properties and roads during an event this large is unavoidable, and much of the flooding is predicted to be due entirely to tide levels inundating the low lying catchment. Small benefits may be gained from other options seeking to alleviate more regular flooding, or improve network capacity. The catchment specific targets and approaches identified for this issue are as follows:

- Ensure new development does not increase the number of properties predicted to flood due to the stormwater system in a 1 in 100 yr ARI rainfall event.
- Protect key and vulnerable infrastructure (e.g. pump stations, works depots, schools, hospitals, electricity supply etc.) from flood hazard. Avoid development of vulnerable sites / critical infrastructure in flood prone areas.
- Ensure transport routes around flooding areas are available.
- Develop a better understanding of the likely effects and magnitude of climate change.

In terms of ensuring that development does not further exacerbate flooding, management of the effects of new development would be as per the requirements of DCC's Code of Subdivision and Development (refer below to a discussion on this regarding levels of service).

Because this issue is predicted to occur in the future, and is predominantly due to climate change impacts, only one option is presented, as follows:

Develop climate change adaptation plan

In order to develop a better understanding of the likely effects and magnitude of climate change, there needs to be an ongoing re-visitation of new information regarding climate change predictions, and the implications of these for the Portsmouth Drive catchment. The hydraulic model developed for this study would be a key tool in assessing the impacts of a range of further climate change scenarios. A climate change adaptation plan for the whole of Dunedin city would incorporate findings in terms of a plan for low-lying catchments such as Portsmouth Drive. This plan may affect the options chosen in terms of on-going provision of level of service of the network. Damage assessment of DCC owned critical and vulnerable sites would form part of this work, and information would be provided to other infrastructure owners (for properties such as the electricity substation) to facilitate the development of site-specific plans.



12.2.2 Low Level of Service – Manage Passively

Hydraulic modelling results indicate that the network in this catchment has a relatively low level of service, and can only convey storm events of approximately 1 in 2 yr ARI, when modelled with a MHWS tide level. Due to the tidal influence on the network in this catchment, modifications to improve the level of service would need to address this issue.

Comments from DCC staff and a lack of complaints in the catchment indicate that the actual level of service may be somewhat higher, or that residents/building owners are not dissatisfied with the current level of service provided. This, combined with the fact that the dominant result of the low level of service is nuisance flooding, sets the management of this issue as passive.

The catchment specific approach for this issue includes the following:

- Maintain or improve existing level of service in network – ensure no increase in the number of manholes predicted to overflow in a 1 in 10 yr ARI rainfall event.
- Design new pipes with capacity to convey a 1 in 10 year storm event.
- Undertake pipe renewals programme from 2040.
- Ensure new development does not increase potential habitable floor flooding in events up to a 1 in 50 yr ARI rainfall event.
- Use ROS to gauge satisfaction with the stormwater system performance.

The 'Dunedin Code of Subdivision and Development' is used by DCC to set requirements for land development and subdivision, but is also used by DCC to guide design of network upgrades undertaken by DCC. Table 12-1 below outlines the design criteria required by DCC for new stormwater work. Compliance with this document ensures that the approach to design new pipes to convey a 1 in 10 yr ARI rainfall event is met, and that secondary protection is provided up to a 1 in 100 yr ARI rainfall event.

As development occurs, or renewals are undertaken, the level of service of parts of the network gradually improves. Under DCC's pipe renewals programme, 43 % of the pipes in the catchment would be due for renewal between 2040 and 2060, based on the age of installation. This planned renewal work effectively re-designs the pipe network to meet current design criteria, and would include allowances for climate change predictions.

In the interim, the ROS can be used to gauge satisfaction with the stormwater system performance. The Portsmouth Drive catchment is most closely aligned with the South Dunedin group surveyed. In 2010, 63 % of the residents surveyed in the South Dunedin area were either very satisfied or satisfied with the stormwater collection service. Since the survey began in 2003, city-wide satisfaction with the stormwater collection service has been above 60 % in every year except 2004/2005 (Research First, 2010).

The issues in Portsmouth Drive relating to tidal influence on the network means that the performance of the network may not improve significantly via local upgrades, however. The details of a climate change adaptation plan for the city would be used to guide future works in the catchment, and as identified below, consideration of tide / flap valves on the outfalls may help to improve system performance.



Table 12-1: Stormwater Design Criteria

Function	AEP %	Return Period (ARI, years)
Primary protection	10	10
Primary protection in areas where secondary flow paths are not available or are through private property	1	100
Secondary protection	1	100

12.2.3 Network Maintenance – Manage Passively

Flooding extents and durations in Portsmouth Drive could potentially be exacerbated should critical catchpits not be adequately cleaned.

Regular cleaning and maintenance of catchpits and stormwater structures is essential across the city, and city-wide inconsistencies in frequency and standards of cleaning and maintenance of stormwater structures (inlets and catchpits) can lead to discrepancies in level of service. The following catchment approaches have been developed for these issues:

- Ensure consistency city-wide of stormwater structure cleaning and maintenance.
- Ensure cleaning and maintenance schedules and contracts are sufficiently robust.

A review of schedules and methods used across the city could be undertaken to ensure that all possible contaminant sources (e.g. catchpits) are cleaned regularly, and the flood risk is reduced as much as possible. Alignment of contracts for this maintenance (currently with a number of agencies) would provide confidence that catchpit and stormwater structures were operating optimally.

As part of the contracts, key structures identified in each catchment management plan could be incorporated as requiring additional or more frequent attention. In Portsmouth Drive, the following structures would be included:

- Midland Street - catchpits near the intersection with Portsmouth Drive; and
- Teviot Street - catchpits near the intersection with Portsmouth Drive.

12.2.4 Nuisance Flooding – Manage Passively

The strategic direction provided by the 3 Waters Strategic Direction Statement indicates that the main objective with respect to flooding is to ensure that the risk of flooding from the stormwater system does not increase in the future as development occurs, or climate change alters weather patterns and sea levels. Because the existing network has minimal capacity for increased flows, and the effects of future flooding are predominantly driven by climate change, the climate change adaptation plan will be needed to guide any flood mitigation options in this catchment.

Approximately 1 % of the catchment surface area in Portsmouth Drive floods during a 1 in 2 yr ARI rainfall event. This flooding is confined to road corridors, and is likely to dissipate in a short time, depending quite strongly on the tidal cycle. Frequent flooding also occurs in a few locations due to tide alone.



Rules set for future development in DCC's Code of Subdivision and Development will ensure that into the future, new or re-development of sites will include the provision of stormwater detention or conveyance up to a 1 in 10 yr ARI rainfall event. It is likely that this, along with planned pipe renewals, will somewhat relieve the frequent nuisance flooding in the catchment over time.

Additionally, however, it is suggested that the installation of tide gates or flap valves on the outfalls be considered to eliminate dry – weather inundation of the catchment due to tide cycles.

12.2.5 Deep Flooding – Manage Passively

A small number of properties in the Portsmouth Drive catchment are predicted to flood to depths exceeding 300 mm on part of their parcel; two parcels are affected by deep flooding during 1 in 5 yr ARI rainfall event; rising to six properties during the 1 in 50 yr and 1 in 100 yr ARI rainfall events in current planning scenarios.

For future developments, there is a strategic objective to prevent this potential floor flooding during a 1 in 50 year event. DCC's target with respect to this flooding is to ensure that the risk is not increased in the future, as development occurs and climate change is taken into account. Additionally, planned pipe renewals will increase system capacity and potentially reduce potential floor flooding.

In order to fully understand the risk of habitable / useful space floor flooding, properties identified as being at risk will require building footprint confirmation and floor level survey to determine whether flood depths of 300 mm or greater would in fact enter the building. A damage assessment of affected properties which are commercial or industrial premises is often also useful in terms of identifying particularly vulnerable businesses.

12.2.6 Limited Confidence in the Knowledge of Effects on the Otago Harbour Environment and Variability of Stormwater Quality Results – Manage Actively

Although the stormwater and sediment quality results from the Portsmouth Drive catchment do not indicate a significant adverse effect is occurring in the environment due to stormwater discharges currently, the stormwater and harbour environment monitoring regime to date has been insufficiently robust to enable the identification of any relationship between stormwater quality and harbour environment health.

In order to clearly identify discharges/catchments of concern and select appropriate stormwater management on a catchment by catchment basis to enable DCC to meet their objectives regarding stormwater quality, a suitable monitoring framework, and a high confidence in monitoring data is required. The catchment specific approaches recommended for this issue in the Portsmouth Drive catchment (and city-wide) are:

- Redesign the monitoring programme to develop a robust framework that will yield good quality, useful data at appropriate sites to enable a sound understanding of both catchment stormwater quality and health of the harbour environment and allow any linkages between the two to be identified.
- Using the monitoring results and other available information (such as land use), identify with confidence, discharges/catchments of concern and potential sources of unacceptable contaminant levels.



- Enable specific city-wide, targeted annual monitoring protocol to be established where necessary, including quality indicators, which can be used to provide feedback on stormwater management practices, and trigger further action as required.
- Use data to contribute to the stormwater management programme for Dunedin. This will include the identification of stormwater management actions to improve stormwater quality where required.
- Considering the cost and benefit of incorporating stormwater treatment into flood mitigation works where practicable.
- Requiring source control or management of stormwater contaminants in high contaminant generating land uses by enforcing the Trade Waste Bylaw, and working to educate occupiers of high-risk sites with respect to stormwater discharge quality.

Due to the importance of this information in developing stormwater management options for stormwater quality (where required), the SMART targets identified for this issue seek to obtain and analyse information as quickly as possible. The primary target is as follows:

- Develop and implement a robust monitoring framework by 2012.

The approach and targets recommended include a staged approach that seeks to redesign the current monitoring framework to ensure that it will provide more comprehensive and defensible information on current stormwater discharge quality and the effects thereof. Following this, stormwater management approaches will be reviewed and adjusted where necessary to reflect DCC's strategic objectives.

Despite a 'manage actively' classification, the issue of undefined effects of stormwater on the harbour environment has led to the approach of resolving the issue via the development of a suitable monitoring framework. Consequently, only one option alternative is presented:

Design a Framework for Stormwater Quality and Harbour Environment Monitoring

The augmentation of the current monitoring framework to result in the implementation of a more robust monitoring framework would allow the identification, with an improved level of confidence, any effects or otherwise of stormwater quality on the stormwater quality and harbour environment health.

The monitoring framework should be re-designed to focus on the following outcomes:

- Improved confidence in stormwater quality data;
- Sound understanding of marine sediment quality, including the extent of historic contamination and rate of any ongoing contamination and potential sources;
- Identification of harbour biological health, using suitable indicators to attempt to 'single out' effects of stormwater discharges on the harbour environment;
- Identification of any links between pipe discharge and sediment quality, marine water quality, marine biology; and
- Identification of catchments / discharges of concern and associated stormwater contaminants of concern.



The results of the monitoring undertaken according to the revised framework will allow the following targets to be met:

- Improve confidence in data supporting analysis of stormwater discharge quality and effects on harbour environment, with improved confidence in data by 2013.

Use of data following the outcomes of the monitoring framework will be via the monitoring and continuous improvement of the ICMPs, as described in Section 17. The improved data confidence will allow the prioritisation of stormwater management recommendations based on the significance of stormwater quality issues. This would occur city-wide and form part of the 3 Waters Strategic Plan.

12.2.7 Ongoing Stormwater Discharge – Manage Passively

The monitoring data at present indicates that the levels of contaminants in stormwater from the Portsmouth Drive stormwater are not significantly high. Therefore based on the best available information at this time, the prioritisation of this issue has resulted in a 'passive management' approach. Options for management, detailed below, take into account the industrial nature of this catchment. It is recommended that all options are applied.

The approach to stormwater quality management in this catchment will be revised following the outcomes of the proposed new monitoring framework. This will be implemented by updating the ICMP and the continuous monitoring and improving of SMART targets.

The management of stormwater discharges as new development occurs could be undertaken using several mechanisms:

- Development Controls: DCC have a preference for at-source management and low impact stormwater design as outlined in the draft Code of Subdivision and Development. This document also requires a minimisation of damage to the environment from adverse effects of stormwater runoff; that habitat requirements are taken into account; that stormwater treatment is put into place where practical and that road drainage applies appropriate stormwater treatment.
- An amendment to the business processes used to manage subdivision and development. This would be aimed at ensuring that the developer/DCC representative review the appropriate ICMP for the area of development, in order to direct stormwater treatment based on catchment specific requirements.
- Trade Waste Bylaw: The Trade Waste Bylaw currently includes standards for stormwater discharge quality. Enforcement of this Bylaw would result in an improved quality of stormwater discharge leaving industrial or commercial sites. The Bylaw currently includes standards for stormwater discharge relating to the ANZECC (2001) guidelines for Fresh and Marine quality. Following improved understanding of stormwater discharge quality and its effects, this Bylaw may require review.
- Education and Assistance: Also under the Trade Waste Bylaw, inspections of industrial premises could be undertaken to ensure that adequate on site management practices are being applied. Assistance could be provided by DCC to help achieve higher stormwater quality. It is anticipated that ORC would be involved in this type of scheme for consented discharges, and potentially have resources available to assist in city-wide education.



13 Three Waters Integration

13.1 General

A key driver for the 3 Waters Strategy Project and indeed for the re-organisation of the DCC Water and Waste Business Unit, was to break down the “silo” based approach to the three waters and to encourage integration and efficiencies that can be gained by developing a holistic approach and understanding the inter-relationships and interactions between the three waters. Key advances in this respect relate to business systems integration; simultaneous and complementary modelling; use of identical growth and planning assumptions; and the consideration of integrated solutions.

Provided below is a summary of integration opportunities explored as part of this project, between stormwater and raw water/water supply and wastewater respectively. Reports relating to raw water, water supply, and wastewater studies undertaken as part of the 3 Waters Strategy Project are available from DCC upon request.

13.1.1 Raw Water and Water Supply

The key opportunity for integration between the water supply and stormwater systems is perhaps the need / potential for stormwater harvesting. Analysis of the water supply now and to the 2060 planning horizon indicates that generally the existing water sources will be adequate to meet future demand needs. The strategic water network and the reticulation is well placed to meet future demand and daily demand patterns. However, climate change predictions indicate that Dunedin will become drier for extended periods.

Population growth in Dunedin is relatively small and there is certainly potential to reduce leakage to counter the increased demand. Consequently, there is no need to encourage wide scale stormwater harvesting to meet system demand.

The suggested use of rain tanks is a frequent feature during public consultation. Whilst there are potential water quantity and quality benefits to the use of rain tanks, their widespread use has potential economic implications. Dunedin has adequate raw water sources to supply the city. Furthermore, the variable costs of treating water and wastewater are small when compared with fixed costs (including loans and depreciation). Consequently, any widespread initiatives to reduce water demand are likely to simply increase the unit cost for water and deliver little if any economic benefit to ratepayers. The environmental benefits of rain tanks, or any other demand management initiative need to be carefully balanced against the social and economic aspects of sustainability.

Leakage from the water supply can enter storm drains as infiltration. Whilst the amount of water entering the stormwater system is likely to be relatively small, any reduction in leakage will provide some limited benefit to the stormwater system through increasing the “headroom” by reducing the base flow in the pipes. This is a minor benefit however, and should not be considered as a main driver for leakage reduction or as a possible solution to stormwater system under-capacity.

13.1.2 Wastewater

There are many ways in which stormwater can enter into the wastewater system and vice versa. Upgrade/capital works of the wastewater systems can lead to changes in the quantity and quality of stormwater discharge.



In Dunedin, the following issues influencing both wastewater and stormwater have been identified:

- I&I has been identified as a problem in number of wastewater catchments city-wide. I&I may be occurring from any location in the network, for example, from mains right up to private laterals. Stormwater can enter through manhole joints and covers, broken pipes or dislodged joints. A portion of the I&I may be due to cross connections between the stormwater and wastewater, a result of illegal connections, or old combined connections which are a legacy of the once combined system.
- There are known constructed wastewater overflows which discharge wastewater to the stormwater system during wet weather. DCC state in the 3 Waters Strategic Direction Statement that they want to limit the use of these overflows in the short term with the long term target being total removal. As the overflows only occur in wet weather, if I&I can be limited in the first instance, the use of these overflows would reduce.

The success of any wastewater system rehabilitation and disconnection of cross connections will be dependent on the stormwater system having adequate capacity to take the additional flow.

To date there have been no specific issues identified with the wastewater network within the Portsmouth Drive catchment.

A further opportunity for integrated solutions in this catchment between the wastewater and stormwater networks is likely to be in the co-ordination of the capital programme. This co-ordinated approach will be developed within the 3 Waters Strategic Plan.



14 Options Evaluation

14.1 Options Evaluation Criteria and Methodology

Options evaluation criteria have been developed based on objectives and decision making criteria set in the following:

- The 3 Waters Strategic Direction statement;
- DCC's Optimised Decision Making Matrix; and
- DCC's LTP.

Stormwater specific criteria have been developed for the QBL (economic, social, cultural and environmental) analysis, with an additional two risk categories, Implementation Risk and Effectiveness (risk reduction) separated from the core QBL by DCC and given significant weighting; the first to ensure that operationally, capital works installed will work, and the second to highlight the benefits of each option in terms of reduction of current risk and levels of service. The scoring framework is presented in Table 14-1 below. Weighting for each of the criteria has been assigned by DCC.

14.2 Options Comparison

For the Portsmouth Drive catchment, the predominant 'passive management' of issues, and identification of single options for higher priority issues dictates that options comparison has not been necessary at the ICMP level. Comparison of recommendations for this catchment alongside other catchments will be undertaken as part of the 3 Waters Strategic Plan.



Table 14-1: Option Assessment Criteria and Scoring System

QBL	Option Assessment Criteria	-10	-5	0	5	10
Environmental (10)	Removal of known wastewater cross connections	Does not remove cross connection.	Reduces likelihood of cross connection occurring.	Assists in finding unknown cross connections.	Removes cross connection for design events (emergency overflow still exists).	Removes cross connection under all events.
	Contaminant reduction	None.	5 - 25 %	25 - 40 %	50 - 75 %	75 - 100 %
	Use of source control / LID	No treatment or control.	End of pipe treatment (catchment or sub-catchment based).	Site based in-line treatment / collection of contaminant.	LID with water reuse up to design event.	Source control - avoid generation of contaminant of concern.
	I&I reduction	No I&I reduction possible.	-	-	Minor I&I reduction possible without exacerbating stormwater flooding.	Major I&I reduction possible without exacerbating stormwater flooding.
	Construction effects	Major discharge of contaminants into environment during construction.	Minor discharge of contaminants into environment during construction.	-	All contaminants generated contained on site and disposed of appropriately.	No effects on environment - no contaminants generated during construction.
	Replication of current flow patterns	No volumetric control.	Minimal attenuation.	Replicates or reduces current flow patterns up to 1 in 2 yr ARI event.	Replicates or reduces current flow patterns up to 1 in 10 yr ARI event.	Replicates or reduces current flow patterns up to a 1 in 100 yr ARI event.
	Option flexibility	Constrained.	Flexible for short term scenarios but cannot be staged.	Will accommodate all scenarios but minimal staging.	Flexible for all but extreme scenarios and can be staged.	Flexible for all scenarios and can be staged.



QBL	Option Assessment Criteria	-10	-5	0	5	10
Social (10)	Interest / support of community / social interest groups	Major opposition from community / special interests groups.	Some opposition from community / special interests groups.	-	Some support from community / special interests groups.	Major support from community / special interests groups.
Cultural (10)	Fit with Māori cultural values	Contradicts key cultural values.	Unlikely to fit with values and preferred approaches.	Not specifically identified as preferred approach, but likely to fit.	Fits with preferred approach recommended by local iwi.	Involves iwi in development and design of option.
Implementation Risk (20)	Risk of operational failure	Likely operational failure. Unproven technology.	New technology. Extensive training required.	Moderately complicated new technology.	Minor modifications to technology already used. Simple new technology.	Proven technology, already utilised throughout city.
Economic (10)	Estimated Capital Cost - order of magnitude (note does not allow for internal costs)	\$ 10m+	\$ 1 - \$ 10m	\$ 500k - \$ 1m	< \$ 500k	Free
	Risk of cost escalation due to construction unknowns	High - escalation likely as no alternatives and insufficient information.	Moderate risk. Low number of alternatives available.	-	Can be managed via alternatives.	Low risk. Well known issue and design criteria.
	Risk of land availability	Unlikely to secure land.	Long process for negotiation, or high cost of land expected.	Moderate process / costs anticipated.	Unutilised land likely easy to secure.	Land already owned by DCC.
	Risk of protracted consent process with authorities	Consent unlikely.	High risk of long process.	Medium consent process anticipated.	Short consent process anticipated.	No consent necessary.



QBL	Option Assessment Criteria	-10	-5	0	5	10
Effectiveness (Risk Reduction) (30)	Risk reduction	Extreme risk reduced to very high; Very High reduced to high.	Extreme risk reduced to High.	Extreme or Very High risk reduced to Moderate; High risk reduced to Moderate or low.	Extreme or Very High risk reduced to Moderate; High risk reduced to Low or negligible.	Extreme or Very High risk reduced to Low or negligible.
	Deep flooding 1 in 50 yr ARI future - current	Increase in number of properties flooding in current scenario.	No change in number of properties predicted to flood, current or future.	No change in properties flooding currently, reduction in future flooding.	Number of properties predicted to flood in future scenario same as predicted for current scenario.	Number of properties predicted to flood in future scenario less than predicted for current scenario.
	Manholes overflowing 1 in 10 yr ARI future-current	Increase in number of manholes overflowing in current scenario.	No change in number of manholes overflowing, current or future.	No change in number of manholes overflowing currently, reduction in future number of manholes overflowing.	Number of manholes overflowing in future scenario same as predicted for current scenario.	Number of manholes overflowing in future scenario less than predicted for current scenario.
	Improvement in level of service	Significant reduction in perceived level of service, increase in % customer complaints.	Perceived level of service likely to decrease, some increase in % customer complaints.	No change to perceived level of service or % customer complaints.	Minimal improvement to perceived level of service, some reduction in % customer complaints.	Significant improvement to perceived level of service, large reduction in % customer complaints.



15 Option Selection

As comparison of alternative options was not undertaken for the Portsmouth Drive catchment, all options presented in this ICMP have been recommended.

15.1 Approaches for Active Management

The issues that have been prioritised as requiring 'active management' are: *Flood Hazard (Future Extreme Event)* and *Limited Confidence in Knowledge of Effects on the Otago Harbour Environment and Variability of Stormwater Quality Results*. The following options are recommended in order to manage those issues:

- Develop a city-wide climate change adaptation plan, including ongoing monitoring of climate change predictions, incorporating damage assessment of the vulnerable infrastructure.; and
- Redesign and implement the city-wide framework for stormwater quality and harbour environment monitoring.

Improved data confidence will allow the prioritisation of stormwater management recommendations based on the significance of stormwater quality issues. This would occur city-wide and form part of the 3 Waters Strategic Plan.

15.2 Approaches for Passive Management

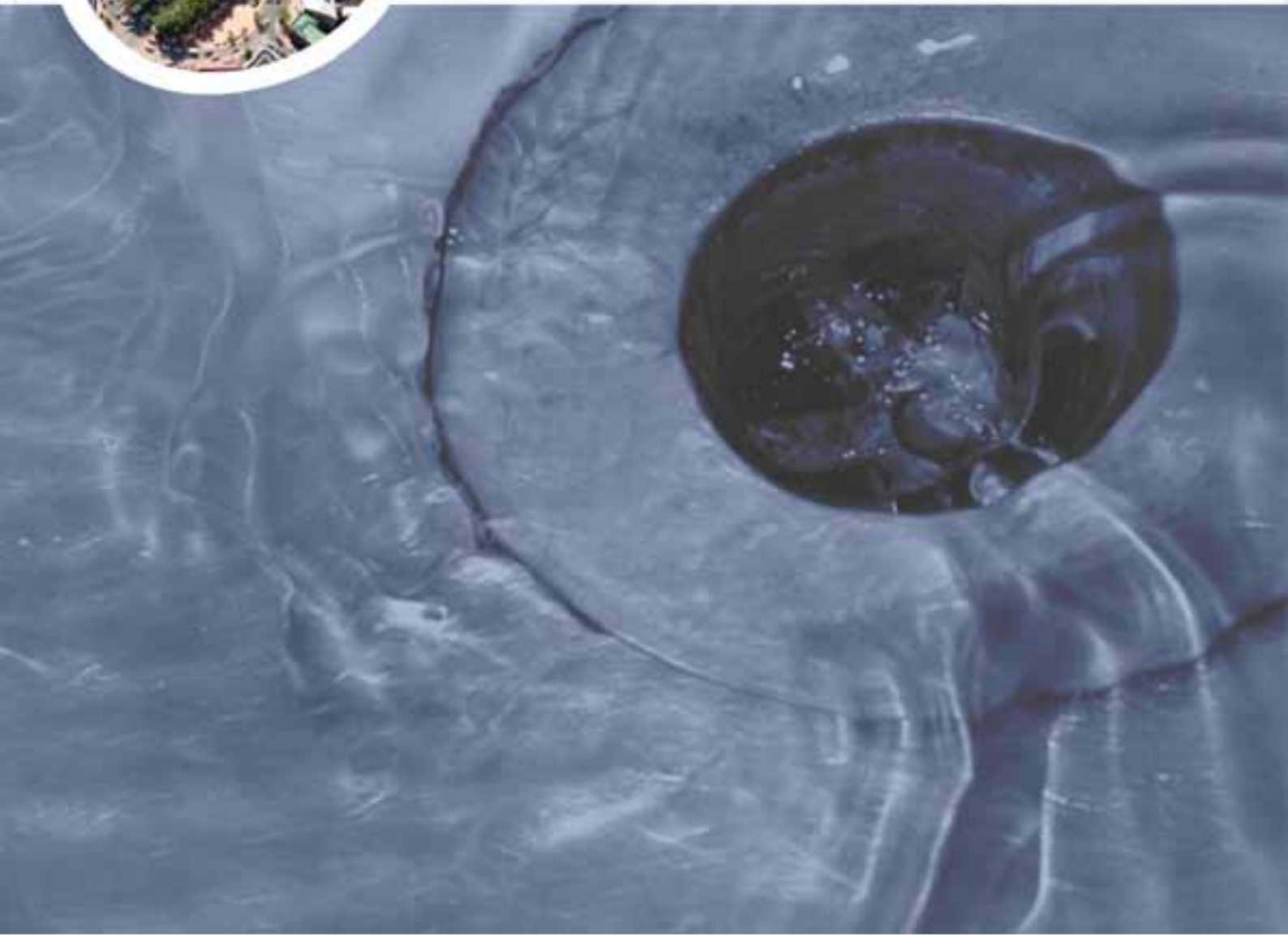
A number of other issues that have been prioritised as requiring 'passive' management will have targets achieved through measures already in place, or via the options identified for other issues in the catchment. The following options have also been identified to aid management of some of these issues:

- Undertake a city-wide review of all current contracts for maintenance of stormwater structures; documenting scope and standards.
- Develop list of key stormwater structures for more regular cleaning as part of existing and / or future maintenance contracts, incorporating Teviot Street and Midland Street catchpits.
- Assess the feasibility of installing tide gates / flap valves on tidally influenced outfalls (Kitchener Street, Midland Street and Teviot Street)
- Utilise ROS information to continuously gauge customer satisfaction with the stormwater service.
- Identify and undertake floor level survey and damage assessment of six properties potentially affected by deep flooding (up to a 1 in 50 yr ARI).
- Review business processes to ensure subdivision and development incorporates catchment specific requirements per the relevant ICMP.
- Work with ORC to develop a plan for education programmes in relation to best practice site management of industrial premises.



Part 6

Way Forward





16 Recommendations

The following tables provide a list of recommendations relating to stormwater management in the Portsmouth Drive catchment, and provide an indicative cost and work period for each recommendation. The recommendations are listed in order of priority, relating predominantly to issue prioritisation. The intention is that as each task is carried out, the influence on catchment management targets is assessed, and further tasks are undertaken as necessary to achieve targets. Where a cost of \$ 0 has been applied, it is intended that DCC staff undertake the work. The recommendations will have their delivery dates set by the 3 Waters Strategic Plan, yet to be developed. Refer to the following Section regarding implementation of the Plan.

Recommendations are split into further studies, planning and education, operation and maintenance, and capital works tasks. Further studies recommended will assist in improving certainty around catchment management targets, or where further information is required in order to develop options.

Table 16-1: Further Study Recommendations

Risk Matrix Score	Task	Budget Cost	Work Period
160	Redesign the city-wide framework for stormwater quality and harbour environment monitoring.	\$ 20 k	3 - 6 months
40	Identify and undertake floor level survey and damage assessment of properties potentially internally affected by deep flooding (up to a 1 in 50 yr ARI).	\$ 20 k	3 - 6 months
40	Utilise stormwater complaints and ROS information to continuously gauge customer satisfaction with the stormwater service.	\$ 0	Ongoing

Table 16-2: Planning and Education Recommendations

Risk Matrix Score	Task	Budget Cost	Work Period
70	Develop a city-wide climate change adaptation plan, including ongoing monitoring of climate change predictions, incorporating damage assessment of the vulnerable infrastructure.	\$ 0	6 - 12 months
40	Review business processes to ensure subdivision and development incorporates catchment specific requirements per the relevant ICMP.	\$ 0	2 months
40	Work with ORC to develop a plan for education programmes in relation to best practice site management of industrial premises.	\$ 20 k	6 months



Table 16-3: Operation and Maintenance Recommendations

Risk Matrix Score	Task	Budget Cost	Work Period
160	Implement the revised city-wide monitoring framework.	\$ 25 k	Annual
50	Undertake a city-wide review of all current contracts for maintenance of stormwater structures; documenting scope and standards.	\$ 20 k	2 months
40	Compile an inventory of all stormwater structures including asset condition, ownership and identify key locations for more frequent cleaning and maintenance. Include Teviot Street and Midland Street catchpits.	\$ 5 k	2 months

Table 16-4: Capital Works Recommendations

Risk Matrix Score	Task	Budget Cost	Work Period
40	Assess the feasibility of installing tide gates / flap valves on tidally influenced outfalls (Kitchener Street, Midland Street and Teviot Street)	\$ 10 k	2 months



17 Implementation, monitoring and Continuous Improvement of the ICMP

17.1 Implementation

As detailed in Section 1 of this report, there are a number of DCC documents are linked to the outcomes of this ICMP. These include the Code of Subdivision and Development, the District Plan, and the 3 Waters Strategic Plan. A number of other documents are subsequently also influenced by this document.

The DCC 3 Waters Strategic Plan pulls together the recommendations from all ICMPs, as well as other 3 Waters work prepared by DCC. Currently, 10 ICMPs are under development, and the recommended options presented by each ICMP will need to be managed in a coordinated manner. Targets set within each ICMP, and issue prioritisation will be used to determine the programme for commitment of staff resources, and both operational and capital funds for recommended works across the city over the coming years.

17.2 Monitoring and Continuous improvement

The continuous monitoring and reporting with respect to the SMART targets developed for each of the critical stormwater issues ensures that the success of this ICMP will be measurable.

Recommendations presented in Section 16 above have been prioritised, and provide the opportunity for DCC to progressively work towards these targets. It also ensures that when targets have been reached, DCC can re-evaluate recommended works appropriately.

The revision of the ICMP will be required at a number of milestones, and may either be minor updates or major changes as follows:

1. When the revised stormwater and harbour environment monitoring programme has been implemented and information collated and assessed to confirm any key stormwater quality issues requiring management;
2. Due to changes in climate change predictions; and
3. As monitoring data is collected and reviewed for trends. The monitoring framework developed for assessing the effects of stormwater discharges on the harbour environment will need to be refined as more information is learnt about the effects on the harbour, and key areas of concern.



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